

No.P.17024/2/2012-RC  
Government of India  
Ministry of Rural Development  
(Rural Connectivity Division)

Krishi Bhavan, New Delhi  
Dated the 12<sup>th</sup> October, 2012

Office Memorandum

Subject: - Meeting of the Pre-Empowered Committee held on 08.10.2012 under the Chairmanship of Joint Secretary (RC) - Minutes thereon.

The undersigned is directed to forward herewith a copy of the Minutes of the Pre-Empowered Committee meeting held on 08.10.2012 under the Chairmanship of Joint Secretary (RC) to discuss the proposals of Arunachal Pradesh State under Pradhan Mantri Gram Sadak Yojana (PMGSY) for necessary action.

Encl.: As above.

  
(R.R. Meena)  
Under Secretary to the Government of India  
011-23382406

Distribution:-

1. The Secretary, Rural Works Department, Govt. of Arunachal Pradesh, Itanagar
2. Shri N. Nyodu, CEO, ARRDA, Itanagar
3. Shri T. Welly, Chief Engineer, ARRDA, Itanagar

Copy to:-

Sr. PPS to Secretary (RD)/PS to AS /PS to Joint Secretary (RC)/Director (RC-PMK)/Director (Tech.)/Director (P-I)/Director (P-II)/Director (P-III)/Director (F&A), NRRDA.

*Handwritten signature and date*  
10/10/12

MINUTES OF THE MEETING OF THE PRE-EMPOWERED COMMITTEE FOR PMGSY HELD ON 8<sup>th</sup> OCTOBER 2012

STATE: Arunachal Pradesh – Phase X (2012-13)

A Meeting of the Pre-Empowered Committee (EC) for PMGSY was held on 8<sup>th</sup> October 2012 at 11.00 AM in the Chamber of Joint Secretary (RC), Department of Rural Development, to discuss the proposals to provide connectivity to eligible habitations in the State of Arunachal Pradesh under PMGSY. The following officers attended the Meeting.

Dr P K Anand	Joint Secretary (RC), MoRD
Dr I K Pateriya	Dir(Tec-1), NRRDA
Shri. N.C. Solanki	Dir (P-I), NRREDA
Shri. Bhupal Nanda	Dir (F&A), NRRDA
Shri. Rakesh Kumar	Asstt. Director, NRRDA
Shri P. Manoj Kumar	Director (RC), MoRD
<b>State Govt Representatives</b>	
Shri T. Welly	Chief Engineer, PMGSY, Government of Arunachal Pradesh
Shri D. Nyodu	CEO, PMGSY, Government of Arunachal Pradesh
Shri N. Rigia	State Quality Coordinator, Government of Arunachal Pradesh
Shri K.C. Dhimole	Resident Tech. Adviser, Government of Arunachal Pradesh
Shri V. S. Thakur	OSD to Rural Development Department, Government of Arunachal Pradesh

2. Details of proposals discussed by the Committee for the State of Arunachal Pradesh are as under:

Item	Year (2012-13)
Value of projects proposed (Rs. in crore)	1934.80
Total No. of road works	150
Total No. of Long span Bridges	89
Total length of road works in km.	2059.45
Total No. of Habitations benefitted (including incidental)	278



3. The Pre-Empowered Committee reviewed the progress since the previous the Empowered Committee Meeting held on 14.5.2010 and considered the institutional capacity of the State to efficiently execute the PMGSY works with the requisite attention to quality. The Pre-Empowered Committee also considered achievements under PMGSY, public disclosure norms in terms of the physical and financial and accounting data entered by the State in the programme software, Quality Monitoring, OMMAS and the diligence in maintenance of the high quality assets created under the programme for the long term reduction of poverty.

4. Following issues were discussed in the Meeting.

4.1 It was decided that all concerned officers including financial controller dealing with PMGSY should be present during Pre EC/EC Meetings, in future.

4.2. The State was advised to update the data on sanctioned works/completed works of different phases on OMMAS. Data should also be fed into OMMAS on a regular basis and State should ensure that data entered on OMMAS is accurate.

4.3. The Committee advised the State that financial closure should be made for all completed works.

4.4. It was observed that in respect of some of the DPRs, approval of STAs has not been obtained. The State was advised that all proposals should have the approval of STAs. Photographs of existing roads and transect walks are not detailed in the DPRs. Some of the observations of NRRDA on proposals based on the scrutiny are as under which should be complied before seeking the date for Empowered Committee:

- (i) Average cost per km is very high and needs to be revisited.
- (ii) DPRs are not as per the prescribed template.
- (iii) The site photograph, score sheet, transect walk etc. are not attached in DPRs as per DPR Template.
- (iv) WBM G-II has been used as sub base layer, in place of GSB.
- (v) The accepted recommendations of Expert committee for Hill roads should be followed for Geometrics.
- (vi) The provision of one layer of GSB should be incorporated in all Stage -I proposals to make full use of material from cutting and avoid its disposal to minimum. Hard rock/ hard morrum coming out from cutting can be used as GSB.
- (vii) Traffic reported in most of the cases is more than 200 AADT. However, design has been done for T3 category. The width of road should be based on AADT.
- (viii) Provision of large number of CD Works/ protection works on stage II proposals does not appear to be justifiable as it is already provided for Stage I proposals.
- (ix) Quantities of earthwork in Stage II proposals are also very high. It should be reviewed appropriately.
- (x) CBR of sub grade reported is always below 5 % or 6 % even when hard rock cutting/ blasting has been proposed.
- (xi) Long Span Bridges should be separately entered as 'Bridge' works.



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- (xii) The provision of formation width and carriageway width should be 6.00m and 3.00m simultaneously for Link road under consideration.
  - (xiii) The provision of length of double row Hume pipe culvert has been taken as 15.0 m which should be 7.50 m as per item proposed.
  - (xiv) The provision of extra quantity for Curves, ECoP, Passing places etc (900 sqm) has not been taken as per geometric design.
  - (xv) The provision of Painting on new concrete surface should be replaced by White washing.
  - (xvi) The hydraulic calculation of cross drainage works has not been attached.
  - (xvii) As per para 7.7.7 of SP-20 according to which scuppers are preferable in hilly regions. Attempts may be made to provide the same in place of slab culverts.
  - (xviii) Concrete retaining walls have been provided. Stone masonry/ wire crate retaining walls should be preferred with local stone material.

4.5. It was observed that the pace of implementation of the programme is slow and it needs to be considerably accelerated in order to ensure timely completion of the ongoing works. As per OMMAS, out of 721 road works sanctioned upto March 2010, 145 works are still to be completed. The State was advised to send stage-wise status of all incomplete road works sanctioned upto March 2010 along with a completion plan in the prescribed format (copy of the format provided to the State). The State has further informed that all incomplete works sanctioned upto March 2010 will be completed by December 2013.

4.6. The Committee observed that the expenditure on maintenance was very low. An amount of only Rs.14 lakh was spent for maintenance against an amount of Rs. 9.36 crore credited to SRRDA during the year 2010-11. In the year 2011-12, 22 lakh was spent against an amount of Rs. 2.8 crore credited for maintenance. The Committee advised that the State should take immediate steps to strengthen maintenance management system and perform in a better manner. The State has further submitted monthly maintenance expenditure plan upto February 2013, which is as follows.

Month	Expenditure proposed (in lakh)
October 2012	86.00
November 2012	150.00
December 2012	200.00
January 2013	200.00
February 2013	300.00
<b>Total</b>	<b>936.00</b>

4.7. While reviewing the quality monitoring mechanism in the State, the Committee observed that the second tier quality monitoring mechanism in the State is not adequate. It was observed that State is not uploading quarterly reports relating to quality monitoring regularly on OMMAS. Last such reports uploaded in OMMAS were for quarter ending June, 2011. As per OMMAS, out of total of 233 numbers of on-going works in the quarter, only 36 SQM inspections were carried out, which is about 41% of the required number of inspections. Similarly the number of SQM inspections for quarter ending March, 2012 and June, 2012

were only 59 and 38 respectively which were far below the expected number. The State informed that presently, 19 SQMs are working and the State is in the process of engaging additional 5 SQMs. The State was requested to augment SQM numbers on urgent basis and upload the quarterly reports regularly in OMMAS.

4.8. The percentage of "unsatisfactory" graded works by SQMs was quite low as compared to NQMs during the same period (last 1 1/2 years). The Committee advised the State to look into the quality of SQMs being deployed.

4.9. Out of the total 45 ATRs required for the NQM inspections carried out during the period of April 2011 to June 2012, only 21 ATRs were uploaded. The State was advised to expedite to upload the remaining ATRs.

4.10. The issue of forged payment in a PMGSY road work - "Ngomdir to Beys", in district West Siang was also discussed in the meeting. The State informed that the concerned official was suspended and the work has now been completed. The State was further requested to accord permission for CBI enquiry on the matter.

5. Following observations have been made concerning to Financial Management/Accounting.

5.1. The State was advised to expedite to send the audited financial statement for the year 2011-12 to NRRDA.

5.2. Action should be taken to transfer the amount of Rs. 25.44 lakh lying with DRDA Administration to SRRDA immediately.

5.3. It was observed that an amount of Rs. 6.09 crore was transferred from Programme Fund to Admn. Fund by the State. The State agreed that action will be taken to recoup the amount. The Committee suggested that the State may send a request to the Ministry for release of funds under Admn. Fund, if required.

6. The State was requested to complete all activities mentioned above immediately to fix up an early date for Empowered Committee Meeting.

7. The meeting ended with vote of thanks to the Chair.

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