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No.P-17024/2/2012-RC (pt.)
Government of India
Ministry of Rural Development

Kirti Bhavan, New Delhi,
Dated the 13th May, 2013.

Subject:- Minutes of the Meeting of the Pre-Empowered Committee held on 9th May, 2013 at 11:00 AM to consider the project proposals of Arunachal Pradesh for one road work Miao-Vijayanagar in Changlong district under PMGSY - regarding.

The undersigned is directed to enclose herewith a copy of the Minutes of the Meeting of the Pre-Empowered Committee held under the Chairmanship of Joint Secretary (RC) on 9th May, 2013 at 11:00 AM to consider the project proposals of Arunachal Pradesh for one road work Miao-Vijayanagar in Changlong district under PMGSY for necessary action.


(P. Manoj Kumar)
Director (RC)

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Distribution:-

1. Secretary-cum-Commissioner, Rural Works Deptt., Govt. of Arunachal Pradesh, Itanagar-791111.
2. Chief Executive Officer, Arunachal Pradesh Rural Road Development Agency, Rural Works Deptt., C Sector, Itanagar-791111.
3. Senior Adviser (Transport), Planning Commission, Yojana Bhavan, New Delhi.
4. Sr. Scientist, CRRJ, Mathura Road, New Delhi.
5. Chief Engineer, Road Standards and Research, Ministry of Shipping, Road Transport & Highways, Transport Bhavan, New Delhi.
6. Director (BM-I), Ministry of Home Affairs, North Block, New Delhi.

Copy to:-

PS to Hon'ble Minister (RD)/PS to Hon'ble MoS(RD-LK)/PPS to Secretary (RD)/Sr.PPS to SS&FA/PPS to Additional Secretary/PS to JS (RC)/Director (RC-YSD)/Deputy Secretary (RC-MR)/PA to DS(Finance)/Director(F&A)/Director (P-I)/Director(Tech.)/Director (P-III), NRRDA.

**MINUTES OF THE MEETING OF THE PRE-EMPOWERED COMMITTEE FOR PMGSY
HELD ON 9th MAY, 2013**

STATE: ARUNACHAL PRADESH

A Meeting of Pre- Empowered Committee was held on 9th May 2013 at 11.00 am under the chairmanship of Joint Secretary (RC), MoRD to discuss project proposal of Arunachal Pradesh for 1 road work namely, Miao-Vijayanagar in Changlong district under Pradhan Mantri Gram Sadak Yojana (PMGSY). List of participants is given below:

Dr P K Anand	Joint Secretary (RC), MoRD
Brig. V S Kattarya	Boarder Road Organization (BRO)
Lt. Col. Sonender	DGMO (MOG)
Shri P. Manoj Kumar	Director (RC), MoRD
Shri Mashoda Lal	DS (Fin. II)
Shri N.C. Solanki	Dir (P-I), NRRDA
Shri Bhupal Nanda	Dir (F&A), NRRDA
Shri Raju	NRRDA, New Delhi
State Govt. Representatives	
Shri D. Nyodu	CE, ARRDA
Shri N. Rigi	SQC, Arunachal Pradesh
Shri K.C. Dhimole	Sr. Technical Officer, Arunachal Pradesh
Shri H. Rekhung	ITNC/EE, Arunachal Pradesh
Shri T.K. Barua	ARRDA, Arunachal Pradesh
Shri Dibarta	ARRDA, Arunachal Pradesh

2. Details of proposals discussed by the Committee for the State of Arunachal Pradesh are as under:

Item	New Connectivity	Up gradation	LSB	Total
Value in Rs. Crores	43.32	5.90	3.36	52.58
No. of Road works	1	1	3	2 Roads 3 LSBs
Length in Km	48.50	12.50		61.00
Average Cost in Lakhs/Km	89.00	47.00		80.06

3. The Pre-Empowered Committee reviewed the progress of the implementation of PMSGY in the State of Arunachal Pradesh since the previous Empowered Committee Meetings

Arunachal Pradesh

Execution Capacity of the State

#	Basis	No. of PIUs	Work Load per PIU (Rs. In Crore)	Total
1	PIU	24	75	1,800
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#	Basis	No. of SQMs	Capacity of a SQM to inspect work worth (Rs. In Crore)	Cost of Work (Rs. In Crore)
2	SQM	30	315	9450

Average construction cost per km Rs. 1.05 Crore

#	Basis	Year (s)			Maximum Expenditure + 10% per year (Rs. In Crore)
		2010-11	2011-12	2012-13	
3	Expenditure (Rs. in Crore)	349	173	310	465

Work load required according to expenditure of Rs. 465 Crores = Rs. 465 * 3 = Rs. 1,395 Crore

Lowest of the above three parameters = Rs. 1,395 Crore

Balance work in Hand (31.03.2013) = Rs. 1,131 Crore (-) Savings Rs. 2.53 Cr. (-) Rs. 0.00 Cr. (to be dropped) = Rs. 1,128 Cr.

1. According to expenditure - Rs. 465 Crore - Rs. 465 Cr. * 1 = Rs. 465 Crore
2. According to Maintenance - Rs. 465 Crore - Rs. 465 Cr. * 1 = Rs. 465 Crore
3. According to Quality - Rs. 465 Crore - Rs. 465 Cr. * 0.21 = Rs. 98 Crore Capacity according to index is sum of all = Rs. 1,028 Crore

Financial Year	Maintenance Funds required to be released	Actual release to SRRDA	Expenditure (upto January 2013)
2010-11	1.13	8.45	0.14
2011-12	1.91	0.00	0.46
2012-13	3.61	2.50	6.92
Total	6.65	10.95	7.52

(in crore)

While reviewing the expenditure on maintenance, the Committee advised the State to send details of the expenditure to the Ministry.

9.5. Absorption Capacity

As per the capacity assessment study (index on expenditure, ongoing works, number of SQMs, average expenditure and no. of PIUs) the State does not have adequate execution capacity to take up additional works (Annexure). The State Government has now informed that it has set up additional 5 PIUs (Total 24 PIUs including additional 5 PIUs) with adequate engineering staff as per the observations of Empowered Committee in its meeting held on 14th January 2013.

9.6. Financial Management/Accounting.

9.6.1 An amount of Rs. 4.53 crores has been utilized from the interest income without the approval of the Ministry.

9.6.2 An amount of Rs.1 lakh has been diverted from Programme fund to Administrative fund.

9.6.3 As per OMMAS, 22 works are still to be financial closed.

9.6.4 The OMMAS R&P module and manual audited accounts for the year 2011-differs.

10. The State will complete following activities to fix up an early date for Empowered Committee Meeting

10.1. The balance sheet for the year 2011-12 should be prepared based on the output generated through OMMAS and should be reconciled with manual audited balance sheet.

10.2. The DPRs should be corrected as per the observations of the Committee and NRRDA and uploaded on OMMAS after due vetting by STAs.

10.3. Action should be taken to send ATRs or 21 NQM reports and uploaded on OMMAS

10.4. The Core Network data in respect of the current proposal should be amended/corrected in consultation with NRRDA, if required.

10.5. OMMAS data including maintenance expenditure (road-wise) data should be updated and should be consistent with MPR.

10.6. Copy of the letter from Air Force showing no objection should be furnished.

10.7. Maintenance expenditure (road-wise) data for last three years should be furnished.

11. The State should send a compliance report on all issues as indicated at para 10 above along with Brief (10 copies) for the Meeting to the Ministry/ NRRDA while seeking date for EC meeting.

12. The meeting ended with Vote of Thanks to the Chair.

serious concern, since under PMGSY, works are required to be completed within 18 months. The status of phase-wise/year-wise completion of road works as reported by the State (MPR) is given below.

Year of sanction	Phase	Sanctioned works	Completed works	Pending works
2000-01	I	202	202	-
2001-02	II	157	137	-
2004-05	IV	64	64	-
2005-06	V	43	41	2
2006-07	VI	73	61	12
2008-09	VII	105	86	19
2009-10	VIII	64	56	8
2010-11	IX	45	5	40
2012-13	X	78	-	78
Total		811	652	159

9.1.2. It was observed that the figures (Physical progress) as reported in MPR and OMMAS do not match. As per OMMAS, number of completed works is 652 while as it is reported as 610 in OMMAS. The State was advised to update OMMAS accordingly.

9.2. DPR issues

- i. The credit for the existing crust thickness needs to be accounted for in the design and costing of pavement thickness.
- ii. The quantity for embankment filling is on the higher side.
- iii. The quantity for sub grade and shoulders is on higher side.
- iv. Rate of GSB is on higher side.
- v. The site photographs are not as per DPR template i.e. at the rate of 100 m interval.
- vi. Joint inspection report for LSB by SE and STA has not been attached with DPR.
- vii. The proposal is not in accordance with Core Network.

9.3. Quality

9.3.1. Out of 348 SQM inspections during the period April 2011 to March 2013, Unsatisfactory reports were reported for 10 % at ongoing stage and 9% at Completed Stage. The reports of NQMs show that the quality of the roads is not upto the expected level and during April 2011 to March 2013, a high number of unsatisfactory works have been reported by NQMs (23% at ongoing stage and 17% at completion stage). The Committee opined that the monitoring mechanism under 2nd tier is weak and advised the State to strengthen the quality monitoring system in the State.

9.3.2. As regards submission of ATR on NQM inspections, out of 78 ATRs required to be sent, the State has sent only 57 reports. The State is required to send 22 more ATRs.

9.4. Maintenance

9.4.1. The details of maintenance funds required, released to SRRDA and utilized by them during the last two years and current year is given below.

held on 14th January 2013, which considered all aspects of implementation of PMGSY works in the State.

4. Joint Secretary (RC) while welcoming all the participants mentioned that considering the strategic importance of the proposed road, it was felt to consult the matter with various stake holders like Directorate of Military Operations and BRO etc. He further said that the proposed road connectivity is significant considering the fact that it would provide access to various facilities like markets, health, education etc. to the people residing in such remote areas.

5. While reviewing the proposals, it was found that the map of the road furnished along with the Brief was not consistent with the details in the proposal and the core network. As per the map the length of the road from Miao to Mazgaon via Deban Forest Camp is 54.00 km, where as it is reported as 61 km in the proposal. The State agreed that the matter will be looked into and corrected accordingly. Further, as per Core Network, the proposed road is shown as 'Through' route (101) having BI surface on 25 km and WBM on 2 km (total length is 27 km). The Committee advised the State to prepare the DPRs under 'Upgradation' (0.00 km to 27.00 km) and 'New Connectivity' (beyond 27 km). The Committee further advised the State that the Chief Engineer should survey the road before revising the DPRs. Regarding the width of the road, the Committee agreed to the proposed width as 3.75 m CW and 6 m road width considering non availability of forest land as reported by the State.

6. The representative from Directorate General of Military Operation informed that though the original idea was to upgrade the proposed road, but due to lack of wild life clearance, the same could not be taken up by them. He further stated that a separate alignment has been made by them to construct road from Jairampur via Namphong - Gandhigram to Vijayanagar covering 213 km which is few kilometers inside the international border and the said work has been assigned to BRO for preparation of DPR and execution of the road work.

7. The representative of BRO informed that the agency is responsible for effective border management for defence purposes and the 213 km length of road is part of portfolio of BRO subject to the availability of wild life clearances as major portion of this passes through Namdapha Wild Life Sanctuary. Originally, the work was scheduled to be completed by 2018. However, due to delay in wild life clearances it is now expected to be completed by 2022.

8. The representative from State Government informed the Committee that as per the decision taken during the meeting held on 19.3.2013 under the Chairmanship of Hon'ble Minister of Rural Development, following action has been taken:-

- i. The Miao- Vijayanagar road covering 157.565 have been split into 4 segments viz. (a) Miao to M'Pen covering 12.5 km under upgradation, (b) M'Pen to Mazgaon via Deban Forest Camp covering 48.5 km. Part III and Part IV will be taken up subsequently.
- ii. Chief Secretary has given the written commitment for providing adequate maintenance funds vide letter No.HK/TH/2013 dated 20.3.2013.
- iii. Air Force has given the clearance regarding upcoming Advanced Landing Ground (ALG) at Vijayanagar. A copy of the clearance letter will be shortly submitted to the Ministry.
- iv. Regarding clearance from the Ministry of Environment and Forest for taking up Sanctuary portion for construction of road, action is being taken by the State.

9. The Committee further reviewed the progress of implementation of PMGSY in the State.

9.1. Physical Progress

9.1.1. The Pre-Empowered Committee reviewed the pace of the implementation in the State. Out of 811 road works sanctioned, 652 road works were completed. 159 works, including 81 works, which were sanctioned prior to March 2011, are still incomplete, which is a matter of