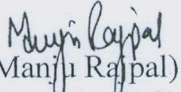


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3  
No.P-17024/7/2013-RC  
Government of India  
Ministry of Rural Development  
RC Division

Krishi Bhavan, New Delhi,  
Dated the 8<sup>th</sup> July, 2013.

**Subject: Pre-Empowered Committee Meeting on Pradhan Mantri Gram Sadak Yojana (PMGSY) on 5<sup>th</sup> July, 2013 at 3:00 PM in respect of the State of Gujarat - Minutes thereon.**

The undersigned is to enclose herewith a copy of the Minutes of the Meeting of the Pre-Empowered Committee held under the Chairmanship of Joint Secretary (RC) on 5<sup>th</sup> July, 2013 at 3:00 PM to consider the project proposals of Gujarat State under PMGSY for necessary action.

  
(Manji Rajpal)  
Deputy Secretary (RC)

**Copy to:**

1. Shri S.S. Rathore, Principal Secretary, R&B Department, Government of Gujarat, Block No.14/2, New Sachivalaya, Gandhinagar, Gujarat-382010.
2. Shri S.B. Vasava, CEO., GSRRDA & CE(P) & Additional Secretary, R&B Department, Government of Gujarat, 2nd Floor, Nirman Bhawan, Sector-10, Gandhinagar-382010.

**For information to:**

PS to MoRD/Sr. PPS to Secretary (RD)/Sr. PPS to SS&FA/PS to JS(RC)/Director (RC-PMK)/Director(RC-YSD)/Director(Tech.)/Director(P-I)/Director(P-III)/Director(F&A), NRRDA.

**MINUTES OF THE MEETING OF THE PRE-EMPOWERED COMMITTEE FOR  
PMGSY HELD ON 5<sup>th</sup> July, 2013**

**STATE: GUJARAT**

A Meeting of Pre- Empowered Committee was held on 5<sup>th</sup> July, 2013 at 03.00 pm under the chairmanship of Joint Secretary (RC), MoRD to discuss project proposal of Gujarat for new connectivity and upgradation of rural roads under Pradhan Mantri Gram Sadak Yojana (PMGSY). List of participants is given below:

<b>Dr P K Anand</b>	<b>Joint Secretary (RC), MoRD in Chair</b>
Smt. Manju Rajpal	Deputy Secretary, MoRD
Shri Mashoda Lal	DS (Fin. II), MoRD
Shri I. K. Pateriya	Dir (Tech), NRRDA
Shri P K Katare	Dir (P-III), NRRDA
Shri N.C. Solanki	Dir (P-I), NRRDA
Shri Bhupal Nanda	Dir (F&A), NRRDA
<b>State Govt. Representatives</b>	
Shri S. S. Rathore	Principal Secretary(R&B), Govt. of Gujarat
Sh. S. B. Vasava,	Chief Executive Officer, GSRRDA
Shri N. K. Prajapati	IT Nodal Officer and AE(C), GSRRDA
Shri T. J. Upadhyay	Assistant Engineer, GSRRDA,

2. Details of proposals discussed by the Committee for the State of Gujarat under Phase XIII of PMGSY are as under:

Item	New Connectivity		Up gradation	Total
	Regular	Bharat Nirman		
Value in Rs. Crores	36.08#	7.22#	1021.14@	1064.82*
No. of Road works	44	6	871	921 Roads
Length in Km	90.89	15.40	2727.86	2834.06
Average Cost ( Lakh / Km)	39.70	46.88	37.43	37.57
No. of Habitations	00 of 1000+ 06 of 500+ 51 of 250+ 01 of 250 (-)		-	00 of 1000+ 06 of 500+ 51 of 250+ 01 of 250(-)

# Central Share: 42.95 Cr.

@ Central Share: 994.97 Cr.

\* Central Share: 1037.92 Cr.

State Share: 00.72 Cr.

State Share: 26.16 Cr.

State Share: 26.89 Cr.



Average cost for current proposal under New Connectivity (NC) and Upgradation (UG) is Rs. 40.73 lakh/ km and Rs. 37.43 lakh/ km respectively. The State was advised to re-check the proposed State share as no long span bridges are included in current proposals.

3. The Pre-Empowered Committee reviewed the progress of the implementation of PMGSY in the State of Gujarat since the last Empowered Committee Meeting and clearance thereon issued on 28<sup>th</sup> August, 2012, which considered all aspects of implementation of PMGSY works in the State.

4. The Committee further reviewed the progress of implementation of PMGSY in the State.

#### 4.1. Physical Progress:

The Pre-Empowered Committee reviewed the pace of the implementation in the State. Out of 3,494 road works sanctioned, 3,220 road works were completed. 274 works, including 25 works, which were sanctioned prior to March 2011, are still incomplete, which is a matter of serious concern, since under PMGSY works are required to be completed within given timeframe. The status of phase-wise/year-wise completion of road works as reported by the State is given below:

Sl. No.	Phase	Year	Approved Works	Completed Works	Pending works	Reasons/Completion Plan
1	I	2000-01	165	165		Phase completed
2	II	2002-03	562	562		Phase completed
3	III	2003-04	293	293		Phase completed
4	IV	2004-05	140	140		Phase completed
5	V	2005-06	370	370		Phase completed
6	VI	2006-07	441	441		Phase completed
7	VII	2007-08	387	385	2	2- by July, 13
8	VIII	2008-09	464	462	2	1- by July, 13 1- to be de-sanction
9	IX	2009-10	217	216	1	Forest land issue
10	X	2010-11	46	26	20	17 - by Oct '13 2- Forest land issue 1- to be de-sanction
11	XII	2012-13	409	160	249	by June '14
Total			3494	3220	274	

#### 4.2. DPR issues:

- i) The provision of 6.50 % bitumen(S-90) in Seal coat type –C should be reduced to 4.50 % as per specification.
- ii) The provision of 75mm BUSG , 100mm WBM G-1, 75mm WBM G-1 and 125mm GSB total =375mm should be replaced by two coat of 75mm WBM G-2, 75mm WBM G-3 and 150mm GSB total =375mm.
- iii) In certain proposals, the locations of proposed CDs are at smaller interval, which should be merged by providing the side drain.
- iv) In certain proposals, the provision of protection work should be replaced by stone pitching.
- v) The provision of 10.00 m Hume Pipe Culvert should be reduced to 7.50m for link route.
- vi) The provision of gravel base shoulder should be replaced by earthen shoulder.
- vii) The provision of 100mm thick WBM G-2 should be taken as 75mm thick.
- viii) Provision of concrete cradle bedding below HPC should be replaced by GSB Material.
- ix) Provision of 3.75m carriage way width should be reduced to 3.00m as link route having motorised vehicles less than 100.
- x) The provision of bitumen @ 5.00 kg per sqm in rate analysis of 50mm MPM should be reduced to @1.75 kg per sqm as per clause 506 of specification for rural roads.
- xi) The provision of MPM of 50mm should be replaced by 75mm WBM.
- xii) No proposals under R & D in the current batch of proposals. The State was advised to take up atleast 10% of total proposals under R & D. The choice of roads and technology will remain with State.

#### 4.3. Quality Issues:

Out of 671 SQM inspections during the period April 2011 to March 2013, Unsatisfactory reports were reported for 1 % at ongoing stage and 3% at Completed Stage. The reports of NQMs show that the quality of the roads is not upto the expected level and during April 2011 to March 2013, a high number of unsatisfactory works have been reported by NQMs (7% at on-going stage and 17% at completion stage).

The Committee opined that the monitoring mechanism under 2<sup>nd</sup> tier is weak and advised the State to strengthen the quality monitoring system in the State.

As regards submission of ATR on NQM inspections, out of 31 ATRs required to be sent, the State has sent only 27 reports. The State is required to send 4 more ATRs prior to Empowered Committee Meeting for current proposals.



#### 4.4. Maintenance:

The details of maintenance funds required, released to SRRDA and utilized by them during the last two years and current year is given below:

(Rs in crore)

Year(s)	Required Maintenance Fund (As per Contract)	Amount Credited to SRRDA	Expenditure incurred	% expenditure on Fund Required
2010-11	7.08	10.30	1.63	23%
2011-12	7.71	11.24	7.34	95%
2012-13	8.61	22.62	18.96	100%
<b>Total:</b>	<b>23.40</b>	<b>44.16</b>	<b>27.93</b>	

The State was advised to increase the proposed maintenance cost of 5.42% by 9% in current proposal, which was agreed by the State.

#### 4.5. Absorption Capacity:

As per the capacity assessment study (index on expenditure, ongoing works, number of SQMs, average expenditure and no. of PIUs) the State have adequate execution capacity to take up additional works as against absorption capacity of Rs. 783 cr., State have works in hand of worth Rs. 271 cr. The State representative assured that SRRDA will increase of number of PIUs, if required, to execute sanctioned works within allowed time-frame.

#### 4.6. Financial/ Accounting Issues:

4.6.1 Un-reconciled Bank Authorizations as on 31.03.2013 under Programme Fund is Rs. 116.90 Crore and under Administrative Fund is Rs. (1.27) Crore, therefore, total of Assets and liabilities do not tally. Un-reconciled fund transfer to PIUs as on 31.03.2013 under Programme Fund is Rs 1212.13 Crore and Administrative Fund is Rs. 3.47 Crore.

4.6.2 An amount of Rs. 70.99 lakh has been diverted from Programme fund to Administrative fund.

4.6.3 As per OMMAS, 384 works are still to be financial closed, whereas State claimed that only 213 works remain to be financially closed. It was advised to bring the balance at zero level for works completed against the sanctions prior to March, 2011.

4.6.4 The OMMAS R&P module and manual audited accounts for the year 2011-differs. State was advised to remove the gaps.

**5. The State will complete following activities to fix up an early date for Empowered Committee Meeting:**

5.1. The balance sheet for the year 2011-12 should be prepared based on the output generated through OMMAS and should be reconciled with manual audited balance sheet.

5.2. The DPRs should be corrected as per the observations of the Committee and NRRDA and uploaded on OMMAS after due vetting by STAs.

5.3. Action should be taken to send ATRs on 4 NQM reports and uploaded on OMMAS.

5.4. The Core Network data in respect of the current proposal should be amended/corrected in consultation with NRRDA, if required.

5.5 Provision of minimum 9% should be made for maintenance under the current proposal.

5.6 Financial closure of all the road works completed on OMMAS prior to EC Meeting.

5.7 Mandatory certificates like land clearance certificates etc. should be provided.

5.8 The State shall take up atleast 10% of total proposals under R & D. The choice of roads and technology will remain with State.

5.9 The State should send a compliance report on all issues as indicated at para 4 above along with Brief (10 copies) for the Meeting to the Ministry/ NRRDA while seeking date for EC meeting.

6. The meeting ended with Vote of Thanks to the Chair.