



No.P-17024/7/2012-RC  
Government of India  
Ministry of Rural Development

Krishi Bhavan, New Delhi,  
Dated the 7<sup>th</sup> March, 2013.

Sub:- Minutes of the Meeting of Pre-Empowered Committee held on 6<sup>th</sup> March, 2013 to discuss the project proposals of Meghalaya State under PMGSY-reg

The undersigned is directed to enclose herewith a copy of the Minutes of the Meeting of the Pre-Empowered Committee held under the Chairmanship of Joint Secretary (RD) on 6<sup>th</sup> March, 2013 to discuss the project proposals of Meghalaya State under Pradhan Mantri Gram Sadak Yojana (PMGSY) for necessary action.

  
(R. R. Meena)

Under-Secretary to the Government of India  
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Distribution:-

1. The Secretary-cum-Chief Executive Officer (PMGSY), Public Works Department, Government of Meghalaya, Shillong-793001.
2. The Chief Engineer, Meghalaya Rural Roads Development Agency, Sillong.

Copy to:

Sr PPS to Secretary (RD)/PPS to Additional Secretary/PS to JS (RC)/Director (RC-PMK)/ Director (F&A)/Director (P-I)/Director (Tech.)/Director (P-II)/Director (P-III), NRRDA.

*T. S. Meena*  
8/3/13

**MINUTES OF THE MEETING OF THE PRE-EMPOWERED COMMITTEE FOR  
PMGSY HELD ON 6<sup>th</sup> MARCH, 2013**

**STATE: MEGHALAYA**

A Meeting of the Pre- Empowered Committee was held on 6<sup>th</sup> March 2013 at 12.00 noon under the chairmanship of Joint Secretary (RC), MoRD to discuss the proposals of the State of Meghalaya under Pradhan Mantri Gram Sadak Yojana (PMGSY). List of participants are given below:

<b>Dr P K Anand</b>	<b>Joint Secretary (RC), MoRD</b>
Shri P. Manoj Kumar	Director (RC), MoRD
Dr I K Pateriya	Dir(Tech), NRRDA
Shri. P.K. Katare	Dir (P-III), NRRDA
Shri. N.C. Solanki	Dir (P-I), NRRDA
Shri. Bhupal Nanda	Dir (F&A), NRRDA
<b>State Govt. Representatives</b>	
Shri S.B. Chyrmang	Secretary PWD, CEO, Meghalaya
Shri M.M. Sun	CE(S) PWD, MSRRDA, Meghalaya
Shri B. Kharbuli	Addl. CE, PWD cum SQC, Meghalaya
Shri V. Marwein	PAO-cum-FC, Meghalaya
Shri M. Banshankar Ram	PWD ( R), Meghalaya

2. Details of proposals discussed by the Committee for the State of Meghalaya are as under:

**RRP-II (Second Tranche) (2012-13)**

Item	Stage-I	Stage-I & II	LSBs	Total
Value in Rs. Crores	29.83	179.85	3.51	213.19
No. of Road works	2	58	1	60 roads 1 bridge
Length in Km	29.50	187.66	-	217.166
Average Cost in Lakhs / Km	113.02	95.83	-	-
No. of habitations benefited	1 of 500+ 1 of 250+	6 of 500+ 53 of 250+		7 of 500+ 54 of 250+

3. The Pre-Empowered Committee reviewed the progress of the implementation of PMGSY in the State of Meghalaya since the previous Empowered Committee Meetings held on 25<sup>th</sup> April, 2011 considered the institutional capacity of the State to efficiently execute the PMGSY works with the requisite attention to quality.

4. **Physical Progress**

4.1. The Pre-Empowered Committee reviewed the pace of the implementation in the State. Out of 417 road works sanctioned, 366 road works were completed. 51 works, including 33 works which were sanctioned prior to March 2010 are still incomplete, which is a matter of serious concern, since under PMGSY, works are required to be completed within 18 months. The status of phase-wise/year-wise completion of road works as reported by the State is given below.

Year of sanction	Phase	Sanctioned works	Completed works	Pending works
2000-01	I	208	208	-
2001-03	II	99	95	4
2003-04	III	30	27	3
2004-05	IV	26	22	4
2005-06	V	36	14	22
World Bank (RRP-II) (2011-12)		18	0	18
<b>Total</b>		<b>417</b>	<b>366</b>	<b>51</b>

4.2. The State has informed that out of 51 incomplete roads 3 roads are proposed for dropping for which State is required to submit the proposals in the prescribed format to the Ministry. Further the State has submitted completion plan of 48 pending works.

4.3. It was observed that Data entry on habitation details on OMMAS is not complete. The State was advised to complete the work within a week. It was also decided in consultation with State representatives to appoint a dedicated II Nodal Officer for PMGSY as at present no dedicated nodal officer is appointed. The Secretary, in-charge of PMGSY agreed to take necessary action within a week.

5. Some of the observations of NRRDA on proposals based on the scrutiny of sample DPRs brought by the State are as under which should be complied before seeking the date for Empowered Committee:

5.1: Data Entry issues

- i. LSB proposals have not been entered separately in OMMAS.
- ii. Some proposals are for stage I but same has not been entered as stage construction in OMMAS.
- iii. Some proposals do not have any habitation mapped.

## 5.2. DPR issues

- i. The soil classification has been taken arbitrarily instead of the actual ground conditions.
- ii. No credit for hard rock taken in DPRs.
- iii. No design details have been given for LSBs.
- iv. Soil stabilization has been done using RBI 81 without any design details.
- v. For RBI 81 considered in stage I proposals, for one road the State is required to consider the full stage or Stage II proposals, of the road.
- vi. The pavement design crust is not as per IRC 72- 2007
- vii. 10% wastage in steel has been taken in DPR. The unit rate of steel as per the applicable clause 1000 of specification for rural road covers all wastages etc.
- viii. Provision of CD works on some of the roads is on the higher side.
- ix. Soil investigation report submitted is not authenticated by PIU.
- x. The provision of 91 mm thickness WBM G-2&G-3 should be reconsidered.
- xi. Provision of maintenance cost is on the lower side, which should be enhanced atleast 9% of the proposed cost.

## 6. **Quality**

6.1. While reviewing the quality monitoring mechanism in the State, the Pre-Empowered Committee observed that the second tier quality monitoring mechanism in the State is weak despite the State was being advised time and again to strengthen the quality monitoring in the State. The State has presently 7 SQMs. During April 2011 to December 2012, Number of inspections made by SQMs was just 41, which is highly inadequate. It was also found out of 37 SQM inspections 4 works were graded 'Unsatisfactory' (22%). The NQM reports show that number of 'Unsatisfactory' works for the same period is 50% in case of completed works and 30 % in case of on-going works. This further shows that the SQM system is not yielding any result as envisaged.

6.2. As regard submission of Action Taken Reports (ATR) of NQM inspections, out of 32 ATRs required, only 7 ATRs have been uploaded. The State was advised to take immediate action to upload remaining 25 ATRs on OMMAS.

## 7. **Maintenance**

7.1. The details of maintenance funds required released to SRRDA and utilized by them during the last two years and current year is given below.

(in crore)

Financial Year	Maintenance Funds required to be released	Actual release to SRRDA	Expenditure (upto January 2013)	% of expenditure w.r.t funds required
2010-11	3.30	3.30	1.85	56%

2011-12	3.64	3.64	0.02	-
2012-13	1.58	1.58	1.38	87%
<b>Total</b>	<b>8.52</b>	<b>8.52</b>	<b>3.25</b>	

**8. Absorption Capacity**

The financial report of the programme indicates that the expenditure incurred by the State for construction of road works under PMGSY is very low. The State could expend only 14 Crore during the last financial year. Also, the State had an unspent balance which was to the tune of **Rs.37.31 crore** at the end of the last financial year, i.e. 31<sup>st</sup> March, 2012. As per the capacity assessment study (based on ongoing works excluding works proposed to be dropped, number of SQMs, average expenditure and no. of PIUs) the State does not have the capacity to take up any additional works during the financial year 2013-14 (**Annexure I**). The State informed that at present it has 4 dedicated PIUs and 3 Non-dedicated PIUs for 11 districts under PMGSY. The State further informed that additional 21 PIUs (non-dedicated) are proposed to be set up within a month. Since the State does not have adequate execution capacity it is very essential for the State to set up adequate number of dedicated PIUs in the State under PMGSY. The committee, therefore, advised the State that it should set up atleast 11 dedicated PIUs (1 for each district) immediately. It was accordingly decided that a letter from Hon'ble MRD may be sent to Hon'ble Chief Minister of Meghalaya to direct the Department concerned to take immediate action in this regard.

**9. Financial Management/Accounting**

9.1 An authorised expenditure of Rs.1.1 lakh has been made which has been paid from PMGSY fund. It was decided that the same amount may be recovered from the next release to be made to the State under the programme fund.

9.2 The entries on OMMAS (R& P module) have been only upto January 2013. However, the entries has been completed only upto October, 2012.

9.3 Out of 366 completed works, financial closure has been made only for 113 works.

**10. The State will complete following activities to fix up an early date for Empowered Committee Meeting.**

10.1. Provision of atleast 9% should be made under maintenance in the current batch of proposals.

10.2. Data entry on habitation details should be completed on OMMAS.

10.3. A few roads should be proposed under R&D Technology in consultation with NRRDA and STAs.

10.4. The balance sheet for the year 2011-12 should be prepared based on the output generated through OMMAS and should be reconciled with audited balance sheet, by 8<sup>th</sup> March 2013. The expenditure details be also updated by 8.3.2013.

10.5. All DPRs should be entered on OMMAS after duly vetted by STAs

- 10.6. Action should be taken to send ATRs on 25 NQM reports and upload on OMMLAS
- 10.7. Financial closure should be made for atleast 80% of the completed works
- 10.8. Habitations be mapped on all the proposals. Wherever, no habitation is benefitted, roads should be deleted.
- 10.9. A dedicated IT nodal officer should be engaged for PMGSY works
- 10.10. The issues related to data entry and DPRs as mentioned at para 5.1 & 5.2 above should be addressed
- 11. **The State should send a compliance report to the Ministry/ NRRDA on all issues as indicated at para 10 above while seeking date for EC meeting.**
- 12. The meeting ended with Vote of Thanks to the Chair.