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No.P-17024/17/2013-RC
Government of India
Ministry of Rural Development
RC Division

Krishi Bhavan, New Delhi,
Dated the 18th October, 2013.

**Subject: Minutes of Pre-Empowered Committee Meeting for Pradhan Mantri
Gram Sadak Yojana (PMGSY) held on 18th October, 2013 - Meghalaya**

The undersigned is directed to enclose herewith a copy of the Minutes of the Meeting of the Pre-Empowered Committee held under the Chairmanship of Joint Secretary (RC) on 18th October, 2013 at 10:30 AM to discuss the project proposals of Meghalaya State under RRP-II (103-14, Batch-II) of PMGSY for further necessary action.

It is requested that compliance report on the observations of the Committee along with Brief for the EC Meeting may be sent at the earliest so as to enable us to process the matter for convening the EC Meeting.


(P. Manoj Kumar)
Director (RC)

Copy to:

1. Secretary-cum-CEO (PMGSY), Public Works Department (PWD), Government of Meghalaya, Shillong-793001.
2. Chief Engineer, PWD-cum-CEO, Meghalaya State Rural Road Development Agency, Govt of Meghalaya, Shillong-793001

Copy also to

Director (Tech.)/Director(P-I)/Director(P-III)/Director (F&A), NRRDA.

Copy for information to:

PS to MRD/Sr.PPS to Secretary (RD)/Sr. PPS to AS&FA/PS to JS (RC)

**MINUTES OF THE MEETING OF THE PRE-EMPOWERED COMMITTEE
FOR PMGSY HELD ON 18th OCTOBER 2013**

STATE: MEGHALAYA

A Meeting of the Pre- Empowered Committee was held on 18th October 2013 at 10.30 am under the chairmanship of Joint Secretary (RC), MoRD to discuss the proposals of the State of Meghalaya under RRP-II, 2013-14 (Batch-II) of Pradhan Mantri Gram Sadak Yojana (PMGSY). List of participants is given below:

Shri. Rajesh Bhushan	Joint Secretary (RC), MoRD
Shri P.Manoj Kumar	Director (RC), MoRD
Dr I K Pateriya	Di-(Tech), NRRDA
Shri. P.K. Katare	Di- (P-III), NRRDA
Shri. N.C. Solanki	Di- (P-I), NRRDA
Shri. Sunil Kukreja	Jt.Dir (F&A), NRRDA
Shri. N.J. Thomas	Consultant (Finance), MoRD
State Govt. Representatives	
Shri. S.B.Cheymang	Secretary, PWD, Meghalaya
Shri M.M.Sun	PWD, Meghalaya
Shri B. Kharbuli	PWD, Meghalaya
Shri M. Banshanbor Rom	PWD, Meghalaya

2. Details of proposals discussed by the Committee for the State of Meghalaya are as under:

Item	New Connectivity
Value (Rs. In crore)	503.88
No of Road Works/LSBs	177 roads and 23 LSBs
Length (Km)	653.289
Average Cost Rs. Lakh per Km	77.13 lakh per km
Total No. of habitations benefitted	257

3. The Pre-Empowered Committee reviewed the progress of the implementation of PMSGY in the State of Meghalaya since the previous Empowered Committee Meeting held on 28th March 2013. The Committee further reviewed the institutional capacity and execution/absorption capacity of the State to efficiently execute the PMGSY works with the requisite attention to quality. The Empowered Committee also considered physical and financial achievements under PMGSY, public disclosure norms in terms of the

physical and financial and accounting data entered by the State on OMMAS and the diligence in maintenance of the high quality assets created under the programme for the long term reduction of poverty.

4. OMMAS

Though the State has almost updated data entry on OMMAS, the details of 37 left out habitations on account of recent Cabinet decision are yet to be entered on OMMAS. The State assured that the same will be entered on OMMAS before the EC Meeting.

5. Physical Progress

5.1. The Pre-Empowered Committee reviewed the pace of the implementation in the State. Out of 493 road works sanctioned, 375 road works were reported as completed. 118 works, including 23 works which were sanctioned prior to March 2011, are still incomplete, which is a matter of serious concern, since PMGSY works are required to be completed within 18 months. The status of phase-wise/year-wise completion of road works as per OMMAS is given below.

Year of sanction	Phase	Sanctioned works	Completed works	Pending works
2000-01	I	208	208	-
2001-02	II	98	96	2
2005-06	III	28	27	1
2006-07	IV	26	22	4
2008-09	V	36	20	16
World Bank (RRP-II) (2011-12)		18	2	16
World Bank (RRP-II) (2013-14)		79		79
Total		493	375	118

5.2. It may be seen that 23 works sanctioned prior to March 2011 are still incomplete. The Committee advised to send a road-wise completion plan in respect of 23 road works to the Ministry immediately.

5.3. The State representative informed that some of the roads are incomplete due to lack of State share, which is due. The State further requested the Ministry to take up the matter with the State Finance Department to facilitate easy release of State share. It was decided that a letter from the Ministry would be sent to the State in this regard.

5.4. As per OMMAS, out of 372 road works completed, only 145 road works have been financially closed, which is just 39%. It was found that all the 208 works completed under Phase-I are yet to be financially closed. The State representative informed that the State is making full effort to collect the details in this regard in order to facilitate financial closure on OMMAS. The Committee desired that the State should show some improvement in this regard before the EC Meeting. The Committee reminded that if the financial closure does not take place, the State will not be able to be sanctioned funds in terms of para 19.2 of the PMGSY Guidelines, which would adversely affect the pace of the programme in the State.

6. Status of Works cleared during the year 2013-14

The Ministry cleared 75 road works and 4 LSBs covering 266.94 kms length under RRP-II (Batch-I) on 8th May 2013. The State has reported that no work has been awarded yet. However, it was reported that tender process is complete in respect of 49 works and for 18 works, evaluation is under progress. Remaining 8 works are expected to be tendered/retendered shortly. The Committee advised the State that it should award atleast 67 works (49+18) before seeking date for EC meeting.

7. Completion Plan

As per the completion plan submitted during the EC meeting held on 12th February 2013, which was a part of the clearance letter dated 8th May 2013, the works required to be completed by the State during the quarter April-June 2013 were 6 (19.8 kms length) whereas the actual achievement was only 4 works (16.68 kms length). It shows that the State is not adhering to the Completion Plan.

8. DPR Issues

Director (Tech) informed the Committee that the quality of DPRs has been substantially improved. Further, some of the observations of NRRDA on proposals based on the scrutiny of sample DPRs brought by the State are as under which should be complied with before seeking the date for Empowered Committee Meeting:

- i. In certain proposals no habitation has been mapped on OMMAS.
- ii. As per IRC: SP: 20 for deck slab of 15.0 m span and over all width as 6.0m, the slab thickness is 820 mm whereas in this case the deck slab thickness provided is 1180 mm. This needs to be re-checked.
- iii. Provision of reinforcement has been done more than the calculated quantity as per design.
- iv. The Overhead (OH) and CP considered in rates for bridge works may be provided.
- v. Provision of protection works has not been done as per IRC: SP 20.
- vi. The pile length has been calculated as 14.50 m. This need to be justified based of the Reduced levels (RL).
- vii. Extra quantity for approach to CD works needs to be deleted.
- viii. Cost of "Logo of PMGSY project" and "Citizen Information Board" appears to be very high.
- ix. Details of Passing places not attached in the DPR and quantity estimation of Passing place is incorrect.
- x. State share has not been provisioned for Utility Shifting.
- xi. No Road geometrics designs given.
- xii. No Hydraulic design for culverts is given.
- xiii. Quantity of earth is on higher side i.e. approx 26000 cum/km.
- xiv. Pavement design calculations are not as per IRC SP:72. This needs to be redesigned again
- xv. Concrete cradle below Hume pipe culverts needs to be replaced by GSB as per IRC SP:20.
- xvi. Parapet wall and Guard walls are provisioned with of M 25 concrete this needs to be replaced by Brick masonry.

- xvii. The provision of PCC cover of M-25 grade concrete over Hume pipe culverts needs to be deleted.
- xviii. Soil test results provided do not appear to be correct.
- xix. GSB layer should be provided for 3.30 m/4.05 m only.
- xx. Rate of WBM G-II is higher than G-III.
- xxi. Cost of 0.5% Quality control is included in the DPR, which needs to be relooked.

The Committee advised the State to look into the above issues and take corrective steps.

9. Quality

9.1. While reviewing the quality monitoring mechanism in the State, the Pre-Empowered Committee observed that the quality monitoring mechanism in the State has improved. Though the State has 20 SQMs in place 13 SQMs are not yet registered on OMMAS. The Committee advised the State to get these SQMs registered on OMMAS immediately.

9.2. During April 2011 to September 2013, out of 7 SQM inspections carried out in the case of completed works, 1 work was graded 'Unsatisfactory', which is 14%. Further, in the case of on-going works, out of 61 SQM inspections, 11 works were graded as 'Unsatisfactory', which is 18%. The NQM reports also show that number of 'Unsatisfactory' works for the same period is 57% in case of completed works and 27% in case of on-going works.

9.3. As regards submission of Action Taken Reports (ATR) of NQM inspections, out of 38 ATRs required, 27 ATRs were uploaded by the State. The State was advised to take immediate action to upload remaining 11 ATRs on OMMAS.

10. Maintenance

10.1. The details of maintenance funds required, released to SRRDA and utilized by them during the last two years and current year are given below.

In Crores				
Financial Year	Maintenance Funds (as per contracts)	Actual release to SRRDA	Expenditure	% of expenditure w.r.t fund required
2011-12	3.64	3.64	0.00	-
2012-13	1.58	1.58	1.39	87%
2013-14 (upto June 13)	0.41	0.00	0.00	--
Total	5.63	5.22	1.39	

10.2. The Committee observed that no fund has been credited and no expenditure on maintenance has been booked during the current financial year. The committee desired that the State Government's attention be drawn to the provision of para 17.1 of PMGSY Guidelines regarding maintenance which states that 'the putting in place of institutional measures to ensure systematic maintenance and providing adequate funding for maintenance of the rural Core Network, particularly the Through routes, will be key to the continuance of the PMGSY programme in the State.' The representative of the State assured the Committee that it will take utmost attention in maintaining the roads and will ensure to keep sufficient funds under maintenance head.

11. Absorption Capacity

As per the capacity assessment study (based on ongoing works excluding works proposed to be dropped, number of SQMs, average expenditure and no. of PIUs) the State does not have the capacity to take up any additional works during the financial year 2013-14. The execution capacity of the State based on the index on expenditure, maintenance and quality inspections is given below:

#	Basis	No. of PIU	Work Load per PIU (Rs. in Crore)	Total (Rs. in Crores)	
1	PIU	4	75	300	
#	Basis	No. of SQM	Capacity of a SQM to inspect work worth (Rs. in Crore)	Cost of Work (Rs. in crore)	
2	SQM	20	258	5,160	
Average construction cost per km Rs.0.86 Crore					
#	Basis	Year(s)			Maximum Expenditure+10% per year (Rs. in Crore)
		2010-11	2011-12	2012-13	
3	Expenditure(Rs. in Crore)	36	28	32	48

Work load required according to expenditure of Rs.48 Core is = $Rs.48 * 3 = Rs.144$ Core.

Lowest of the above three parameters = Rs. 144 Core

1. According to expenditure – Rs.48 Core – $Rs.48 Cr. * 1 = Rs.48$ Core
2. According to Maintenance – Rs.48 Core – $Rs.48 Cr. * 0.87 = Rs.42$ Core
3. According to Quality – Rs.48 Core – $Rs.48 Cr. * 0.6 = Rs.29$ Cr. Capacity according to index is sum of these three = Rs.119 Cr.

Balance works in Hand (30.09.2013) = Rs. 360 Cr.

Net Capacity = Rs. 119 Cr.- 360 Cr = - Rs. 241 crores.

12. Financial Management/Accounting.

The issues regarding financial management/accounting brought out by NRRDA is given at Annexure.

13. The State will complete following activities to consider for fixing an early date for Empowered Committee Meeting.

13.1. Habitation details in respect of 37 left out habitations should be completed on OMMAS;

13.2. The present proposals should be corrected based on the observations of NRRDA as listed at Para No. 8 above and all corrected DPRs should be entered on OMMAS after duly vetted at the level of STAs.

13.3. Monthly Action Plan should be sent in respect of pending 11 NQM reports;

13.4. Road-wise monthly completion plan in respect of 23 road works, sanctioned prior to March 2011 should be sent to the Ministry;

13.5. The State should at least award 67 roads out of 75 roads cleared by this Ministry on 8.5.2013.

14. The State should send a compliance report to the Ministry/ NRRDA on all issues as indicated at para 13 above and EC Brief as per SOP while seeking date for EC meeting.

15. The meeting ended with Vote of Thanks to the Chair.