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Government of India
Ministry of Rural Development
(RC Division)

Krishi Bhavan, New Delhi,
Dated the 28th November, 2013

Subject: Minutes of the Pre-Empowered Committee Meeting held on 27th November, 2013 for considering the project proposals of the State Government of Maharashtra under PMGSY-II.

A copy of the Minutes of the Pre-Empowered Committee Meeting held on 27th November, 2013 under the Chairmanship of Joint Secretary (RC) for considering the project proposals of the State Government of Maharashtra under PMGSY-II is forwarded herewith for necessary action.


(P. K. Singh)

Under Secretary to the Government of India
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Distribution:-

1. Shri S.S. Sandhu, Principal Secretary, Rural Development & Panchayati Raj Maharashtra Rural Roads Development Association (MRRDA), Rural Development & Water Conservation Department, Government of Maharashtra, Bandhkam Bhawan, 7th Floor, 25 Marzban Road, Fort. Mumbai-400001.
2. Shri P.L. Kadu, Chief Engineer (PMGSY) & Empowered Officer(MRRDA), Rural Development & Water Conservation Department, Govt. of Maharashtra, Bandhkam Bhawan, 7th Floor, 25 Marzban Road, Fort. Mumbai-400001.

Copy to:-

PPS to Secretary (RD)/Sr. PPS to AS&FA/PPS to AS/PS to JS (RC)/Director(RC-YSD)/Deputy Secretary(RC-MR)/Director(RC-PMK)/DS(Finance)/Director(F&A)/Director (P-I)/Director(Tech.)/Director(P-III), NRRDA.

**MINUTES OF THE MEETING OF THE PRE-EMPOWERED COMMITTEE FOR
PMGSY-II HELD ON 27th NOVEMBER, 2013
STATE: MAHARASHTRA**

A Meeting of Pre- Empowered Committee was held on 27th November, 2013 at 10.30am under the chairmanship of Joint Secretary (RC), MoRD in NRRDA to discuss project proposal of Maharashtra for upgradation of rural roads under Pradhan Mantri Gram Sadak Yojana-II (PMGSY-II). List of participants is given below:

Sh. Rajesh Bhushan	Joint Secretary (RC) in chair
Smt. Manju Rajpal	Deputy Secretary (RC)
Shri N. J. Thomas	Consultant (Fin), MoRD
Shri I. K. Pateriya	Dir (Tech), NRRDA
Shri N. C. Solanki	Dir (P-I & III), NRRDA
State Govt. Representatives	
Shri S. S. Sandhu	Principal Secretary, RDD, Maharashtra
Shri P. L. Kadu	Chief Engineer (PMGSY), MRRDA
Shri Herlekar	Mantralaya, Mumbai

2. Details of proposals discussed by the Pre- Empowered Committee for the State of Maharashtra for PMGSY-II are as under:

Details of proposals under PMGSY-II

Item	Upgradation Proposals
Value in Rs. Crores	483.35
No. of Road works	119
Length in Km	823.53
Average Cost in Lakh/ Km	58.69
MoRD Share (Rs. in Cr.)	385.27
State Share (Rs. in Cr.)	98.08

Average cost for current proposal under Upgradation (UG) is Rs.58.69 lakh/ km which is higher than per km average cost of Rs. 45.96 lakh in respect of proposals, sanctioned on 18th October, 2013. The State representative mentioned that earlier proposals were cleared with existing 3.0 meter carriageway width in schedule-V area with lower per km average cost whereas in current proposal most of the roads with 3.75 or 5.5 carriageway width; therefore, average cost being higher than average cost per km/lakh in last clearance of year 2013-14 is justifiable, subject to revision of DPRs after compliance of technical observations of NRRDA.

3. The Pre-Empowered Committee reviewed the progress of the implementation of PMGSY in the State of Maharashtra since the last Empowered Committee Meeting held on 26th September, 2013 and clearance thereon issued on 18th October, 2013, which considered all aspects of implementation of PMGSY works in the State.

4. It was discussed that the State of Maharashtra has an entitlement of 2,620 km under PMGSY-II and the current proposal would cover 823.52 km of road length. The State informed that DPRs of balance road length are already in the process of submission to STA for scrutiny.

4.1 Sh. Pateriya, Director (Technical), NRRDA pointed out that NRRDA has recently received the requisite sample of DPRs and scrutiny of those DPRs is under process; therefore, the DPRs observations are not exhaustive, NRRDA would further communicate its observations after proper scrutiny of requisite sample DPRs. The Committee advised the State to re-visit those DPRs where upgradation of roads is proposed with existing 3.0 meter carriageway width as minimum carriageway width should be 3.75 meter as these roads are leading to growth centers/ rural hubs. The State representative agreed to revise the DPRs in accordance with directions of maintaining minimum carriageway width.

4.2 It was discussed that State needs to revisit DPRs regarding eligible funding of proposed roads as funding under PMGSY-II is on sharing basis. The State would confirm the category of roads to get the eligible central share of 90% in the case of special areas and 75% in the case of normal areas in accordance with the para 4.1 and 19.1 of the PMGSY-II guidelines.

4.3 The Committee further reviewed the progress of implementation of PMGSY in the State. It was observed that there is no variation in habitation data mapped on OMMAS and reported to NRRDA, which was appreciated by the Committee. It was mentioned that variation of habitations would be accepted only on the ground of dropping of roads in absence of forest clearance, as State is entitled to get fresh approval after receiving such approvals from competent authority.

4.3.1. Physical Progress:

The Pre-Empowered Committee reviewed the pace of the implementation in the State. As per OMMAS, out of 6,233 sanctioned road works a total no. of 5,187 road works was

completed. A total no. of 1,046 works was incomplete including 95 works which were sanctioned prior to March, 2011. The Committee expressed its concern over delayed projects. The Chief Engineer of the State mentioned that 22 road works of phase-IX are in Gadchiroli district under IAP where State has not received response to tenders in spite of repeated efforts. The State has tried to convince Gram Panchayat of these areas to execute such road works but none has agreed so far. It was expressed that State needs to expedite the award process of balance works including these 22 works or dropping of such delayed projects as 100% awards of projects cleared under PMGSY-I is the pre-requisite to initiate the current proposals under PMGSY-II. JS-RC directed DS, MoRD to process the dropping proposal for 26 road works of Dhule district prior to the EC Meeting.

4.3.2. DPR issues:

The gist of DPR issues based on initial scrutiny is as follows:

- State needs to furnish the district wise updated DRRP, both data and maps.
- All DPRs should be furnished with test results for the soil properties.
- The calculations of ESAL are not as per provisions i.e. the pavement has been designed for T4 curve whereas it should be designed for T3 curve.
- State should mention the credit of existing pavement in DPRs as per provisions.
- Quantity for fanning at CD works location needs to be deleted.
- Provision of Macadam Penetration needs to be replaced by WBM.
- State has furnished no proposal for bridges in the current batch of proposals, though some of the locations require it.
- Quantity for GSB and WBM needs to be reduced at the location where Vented cause way and CD works are proposed with RCC Slab culverts.
- Certain proposals are proposed for a length less than 5 km, which needs justification.
- The provision of 200mm thick Cement concrete over Hume pipe culvert should be deleted.
- The provision of 0.50% for work contract tax and 1 % insurance charges should be deleted.
- The provision of M-10 CC below and around Hume pipe culverts should be replaced by GSB.
- All drawings should be readable and prepared on A-3 size paper.
- DPRs for R&D need to be submitted to NRRDA for scrutiny.
- In such road works where proposed road length is less than 5 km but State is able to justify the carriageway width of 5.5 meter on the basis of traffic calculations, the cost difference of 3.75 meter carriageway width from 5.5 meter carriageway width would be borne by the State governments.

4.3.3. Quality Issues:

The State has not furnished the information regarding establishment of field laboratories in 44 packages. Out of 306 SQM inspections during the period April 2012 to September 2013, unsatisfactory quality was reported for 0 % at ongoing stage and 0% at completed stage. The reports of NQMs during April 2012 to September 2013 show that the unsatisfactory quality of the roads for at completed stage and 22% works are reported unsatisfactory at ongoing stage. The Committee observed that the number of inspections at SQM level needs to be increased and State should bridge the gap between quality inspections from 2nd and 3rd tier mechanism.

As regards submission of ATR on NQM inspections, out of 60 ATRs required to be sent, the State has sent 56 reports. The State is required to send 4 more ATRs prior to Empowered Committee Meeting for current proposals.

4.3.4. Maintenance:

It was appreciated by the Committee that State has proposed the renewal coat after 6 years considering the cost escalation factor of this period. The State was advised to increase the proposed maintenance cost of 7.47 % in current proposal to 9% or rework it in accordance with Operations Manual, which was agreed by the State. The details of maintenance funds required, released to SRRDA and utilized by them during the last three years and current year is given below:

Rs. In Crores

Sl. No.	Financial Year(s)	Maintenance Funds Required (as per contracts)	Actual release to SRRDA	Expenditure by SRRDA during the Financial Year	% Expenditure w.r.t fund required
1	2	3	4	5	6
1	2010-11	13.43	68.20	14.52	100%
2	2011-12	68.20	68.20	68.20	100%
3	2012-13	33.40	33.40	33.40	100%
4	2013-14 (Upto June' 13)	31.02	31.02	8.90	29%
Total:		146.05	200.82	125.02	

It was observed that State has not only credited but also utilized the required maintenance funds on maintenance of assets created under PMGSY.

4.3.5. Absorption Capacity:

As per the capacity assessment study (index on expenditure, ongoing works, number of SQMs, average expenditure and no. of PIUs) State have works in hand of worth Rs. 1,547 cr. against absorption capacity of Rs. 1,381 cr. The State needs to increase qualitative inspections by 2nd tier to take up additional works and improve the pace of implementation of sanctioned road works in IAP districts. The State representative assured that SRRDA will improve as advised by the Ministry to execute sanctioned works within allowed time-frame.

4.3.6. Financial/ Accounting Issues:

- Rs 42,13,827/- diverted from Programme fund towards Administrative Expenses Funds, which needs to be recouped to Administrative Expenses fund.
- Rs. 8,12,872 have been shown in Administrative Expenses funds Account as advance received from Maintenance Fund. State needs to furnish the requirement of administrative funds to the Ministry.
- The action of the Agency is an utter disregard to the PMGSY Programme Guidelines. The nominal bank accounts for PIUs are not compatible with OMMAS. The nominal bank accounts in favour of PIUs should be closed immediately.
- As per OMMAS 23 (.5% of total no. of 5,148 completed works) works are still to be financial closed. It was advised to bring the balance at zero level for works completed against the sanctions prior to March, 2011.

5. The State will complete following activities to fix up an early date for Empowered Committee Meeting:

5.1. The DPRs should be corrected as per the observations of the Committee and NRRDA as discussed during Pre-EC meeting and provided after scrutiny of requisite sample DPRs in due course and uploaded on OMMAS after due vetting by STAs.

5.2. Action should be taken to send pending ATRs on 4 NQM reports and uploaded on OMMAS.

5.3. Provision of minimum 9% should be made for maintenance under the current proposal.

5.4. Financial closure of remaining 23 road works completed on OMMAS.

5.5. Mandatory certificates like land clearance certificates and certificate regarding compliance of PMGSY-II guidelines provisions should be provided.

5.6. In such road works where proposed road length is less than 5 km but State is able to justify the carriageway width of 5.5 meter on the basis of traffic calculations, the cost difference of 3.75 meter carriageway width from 5.5 meter carriageway width would be borne by the State governments.

5.7 State need to revisit DPRs regarding eligible funding of proposed roads as funding under PMGSY-II is on sharing basis. The State would confirm the category of roads to get the eligible central share of 90% in the case of special areas and 75% in the case of normal areas in accordance with the para 4.1 and 19.1 of the PMGSY-II guidelines

5.8 The State should send a compliance report on all issues as indicated at para 4 above along with Brief (10 copies) for the Meeting to the Ministry/ NRRDA while seeking date for EC meeting.

6. The meeting ended with Vote of Thanks to the Chair.