

Krishi Bhavan, New Delhi
Dated the 14th January, 2013

Office Memorandum

Subject: - Meeting of the Pre-Empowered Committee held on 12.01.2013 under the Chairmanship of Joint Secretary (RC)- Minutes thereon.

The undersigned is directed to forward herewith a copy of the Minutes of the Pre-Empowered Committee meeting held on 12.01.2013 under the Chairmanship of Joint Secretary (RC) to discuss the proposals of Mizoram State under Pradhan Mantri Gram Sadak Yojana (PMGSY) for necessary action.

Encl.: As above.


(R.R. Meena)
Under Secretary to the Government of India
011-23382406

Distribution:

1. The Principal Secretary, Government of Mizoram, Public Works Department, Aizwal. 2478
 2. The Chief Executive Officer, Mizoram Rural Roads Development Agency, Aizwal 2480
 3. The Chief Engineer, Mizoram Rural Roads Development Agency, Aizwal - 2481
- Copy to: Sr. PPS to Secretary (RD) / PPS to AS(RD) / PS to JS(RC) / Director (RC-PMK) / Director (Tech.) / Director (P-I) / Director (P-II) / Director (P-III) / Director (F&A), NRRDA.
- 4485 4485(1) 4485(2) 4485(3)

ISSUED
16/01/13

L10

**MINUTES OF THE MEETING OF THE PRE-EMPOWERED COMMITTEE
FOR PMGSY HELD ON 12th JANUARY, 2013**

STATE: Mizoram

A Meeting of the Pre- Empowered Committee was held on 12th January 2013 at 11.00 am under the chairmanship of Joint Secretary (RC), MoRD to discuss the proposals of the State of Mizoram for providing connectivity to eligible habitations under phase VII (Stage-II) of PMGSY. List of participants are given below:

Dr P K Anand	Joint Secretary (RC), MoRD
Dr I K Pateriya	Dir(Tech), NRRDA
Shri. N.C. Solanki	Dir (P-I), NRRDA
Shri P K Katore	Dir (P-III), NRRDA
Shri P.Manoj Kumar	Director (RC), MoRD
Shri Mashoda Lal	DS (Finance)
Shri. S. Kukreja	JD (B&A), NRRDA
State Government Representatives	
Shri Lalram Thanga	Principal Secretary (PWD)
Shri Lianchung Nunga	Chief Executive Officer
Shri Lalchhunawmd	AE, PWD Mizoram
Shri K. Lalsawmvela	Chief Engineer (Planning)
Shri John Rammawai	CE (Roads)
Shri Hrangthanga Zota	EE (PMGSY)
Shri Vanlalfaka	Accounts Officer PWD
Shri F. Lalngaizuala	IT Nodal Officer
Shri Lalttanthangi Ralte	Assistant Engineer PWD

2. Details of proposals discussed by the Committee for the State of Mizoram are as under:

Item	New Connectivity (Stage-II)
Value (Rs. in crore)	404.19
No of Road Works	40
Length (Km)	559.91
Average Cost Rs. Lakh per Km	72.19

3. The Pre-Empowered Committee reviewed the progress of the implementation of PMSGY in the State of Mizoram since the previous Empowered Committee Meetings

211

held on 23rd February 2009 considered the institutional capacity of the State to efficiently execute the PMGSY works with the requisite attention to quality.

4. The Committee asked the State to inform the status of model code of conduct as bye-election is scheduled to be held in the State. The Pr. Secretary, PWD, Government of Mizoram informed that assembly bye-election is scheduled to be held in the Chalfilh Assembly constituency in Aizawl district on 23rd February 2013 and model code of conduct came into force with effect from 12.01.2013 to 28.02.2013. The State further informed that the code of conduct is applicable for the Aizawl district only. Accordingly, the Committee decided that the four (4) road works proposed for Aizawl district may not be considered.

5. The Pre-Empowered Committee reviewed the pace of the implementation in the State. Out of 191 Road works sanctioned prior to March, 2010, 150 road works were completed which is 79%. The State was advised to make financial closure of all completed works on a time bound manner and submit the completion plan of left-over works immediately. It was also observed that the expenditure reported under various phases on OMMAS are more than the sanctioned amount and amount released by the Ministry. The State was advised to clarify the figures and regularize the same. The State was further informed that in case the expenditure incurred is more than the sanctioned amount, the excess amount should be borne by the State.

6. The State informed that one road work sanctioned under Phase VIII (28 km) has not yet been tendered as the cost had been wrongly estimated while preparing the DPR and approved cost for the work was very low. The State, hence, requested to sanction additional Rs. 2 crore for taking up the work. It was clarified that cost once approved will not be revised and the State was advised to bear the additional cost to complete the work.

7. While reviewing the data gaps on OMMAS, it was observed that the data entry gaps still persist ranging from -8.27% to 9.16 % on the selected parameters. The State was advised to look into the matter and reduce the data gap.

8. Some of the observations of NRRDA on proposals based on the scrutiny are as under which should be complied before seeking the date for Empowered Committee

8.1. Average Cost per kilo meter proposed is on the higher side. State needs to look into it in accordance with the latest approved SOR.

8.2. On scrutiny of data from OMMAS, it is observed that out of 2297 CD works sanctioned in stage I, only 1623 CD works have been completed. The State informed that the amount sanctioned for the some of the CD works in stage I has been utilized for some other works without the approval of MARD which needs clarification.

8.3. In case of soil stabilization with RB81 design, calculations/charts for proposed pavement thickness are not enclosed in the DPR.

8.4. In case of soil stabilization with RB81, stabilized layer has been proposed directly on the sub grade, which is having a CBR value less than 20. The soil stabilized layer is acting as a base course. The design need to be reviewed once again.

8.5. As per proposal module on OMMAS, the proposals have not been scrutinized by STAs.

8.6. In the proposal module, stage construction column has been reported as 'No' as all these proposals are for Stage II.

8.7. The state has not entered number of habitations benefited out of the proposals. The State needs to put the same number of habitations benefited as reported in stage 1.

8.8. The DPRs are not in accordance with the new DPR Template.

8.9. The drawings of CDs works have not been marked with the reduced levels of the road top level and foundation level due to which quantities cannot be checked.

8.10. The catchment area details used as per topo sheet or cross section in hydraulic calculation for CDs work have not been attached in DPR.

8.11. The cross section of road work has not been attached in DPR to check the protection work taken.

9. Quality

9.1. As reported by the State, it has 7 SQMs in position at present, who are serving officers of the Implementing Department at the level of Executive Engineers and Asstt. Executive Engineers. The Committee observed that engaging SQMs from the implementing agency would amount to conflict of interest as it will defeat the very purpose of the independent nature of the reporting system. Also, SQMs at the level of Asstt. Executive Engineers are not at the desired level. The State was strongly advised to maintain the independent nature of the reporting system under the 2nd tier quality mechanism.

9.2. Though it was reported that Field Laboratories have been established in all the districts, SQC and Chief Engineer should inspect the laboratories regularly.

9.3. The number of SQM inspections during the period April 2011 to December 2012 was only 34, which was below the expected number.

9.4. The reports of independent quality monitors such as National Quality Monitors (NQMs) and State Quality Monitors (SQMs) show that the quality of the road is not upto the expected level and during the current year upto November 2012, a high number of unsatisfactory works have been reported by NQMs (29% at on-going stage). Also, it was found that out of 29 inspections made by NQMs, only 17 % of the roads were found to be either properly maintained or no maintenance required.

9.5. The State is required to upload 10 photographs, including one photograph of field laboratory per SQM inspection. However, the number of photographs uploaded based on SQM inspections was not found to be adequate. Out of 34 inspections during April 2011 to December 2012, only 203 photographs have been uploaded, which should have been atleast 340 photographs. As regards submission of Action Taken Reports (ATR) of NQM inspections, out of 18 ATRs required, nothing has been uploaded. The State was advised to take immediate action to upload all the required ATRs on OMMAS.

10. Maintenance

It was reported that Rs. 0.11 crore (41% of the requirement as per the contracts) has been credited to SRRDA during the last financial year against the requirement of Rs.0.27 crore.

However, during the current year the State has credited 100% of the requirement as per contracts. The details of maintenance funds required released to SRRDA and utilized by them during the last two years and current year is given below.

Year	Maintenance Funds required to be released (as per contracts) (Rs. in Crore)	Actual release to SRRDA (Rs. in Crore)	Expenditure (Rs. in Crore)
2010-11	0.23	0.23	0.43
2011-12	0.27	0.11	0.11
2012-13 (upto October 2012)	0.28	0.28	0.38

The State was asked to cover the backlog of 2011-12 amount required.

11. Absorption Capacity

The financial report of the programme indicates that the expenditure incurred by the State for construction of road works under PMGSY for the last three years was very low. Also, the State had an unspent balance which was to the tune of Rs.22.57 crore at the end of the last financial year, i.e. 31st March, 2012 despite huge number of leftover works. The balance works in hand as on 30.11.2013 was to the tune of Rs. 130 crore. As per the capacity assessment study (based on ongoing works, number of SQMs, average expenditure and no. of PIUs) the State will be able to take up additional works of only Rs. 150 crore. The State was advised to take immediate action to increase their absorption capacity considering the projects in hand and future projects.

12. Financial Management/Accounting.

12.1. The Audited Financial Statement for the year 2011-12 is still awaited.

12.2. The interest amount of Rs. 11.23 crore has been utilized by the State without the approval of the Ministry.

12.3. Amount of Rs.4.77 crore has been utilized for purchasing Store for contractors.

13. The State was requested to complete all activities mentioned above immediately to fix up an early date for Empowered Committee Meeting.

14. The meeting ended with a thanks to the Chair.