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 Government of India
 Ministry of Rural Development
 (RC Division)

Krishi Bhawan, New Delhi
 Dated, the 18th October, 2013

Subject: Pre-Empowered Committee Meeting on Pradhan Mantri Gram Sadak Yojana (PMGSY) on 7th October, 2013 at 11.00 AM in respect of the State of Odisha – minutes thereon.

A copy of the minutes of the Pre-Empowered Committee meeting held under the Chairmanship of Joint Secretary (RC) 7th October, 2013 at 11.00 AM to consider project proposals of the State of Odisha is forwarded herewith for necessary action.


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Distribution:

1. Shri C.J Venugopal, Principal Secretary, Department of Rural Development, Government of Odisha, Bhubaneswar-750 001, Odisha.
2. Shri Prabir Kumar Pradhan, Engineer-in-Chief, Department of Rural Development, Government of Odisha, Bhubaneswar-751 001, Odisha.

Copy to:

PS to MoRD/Sr.PPS to Secretary (RD)/PPS to AS&FA/PPS to JS(RC) /Director (RC-PMK) / Deputy Secretary (RC-MR)/DS(Finance)/ Director (F&A)/ Director(P-I)/ Director(Tech.) Director(P-III), NRRDA.

Minutes of the Meeting of Pre-EC held on 7th October, 2013 for the proposals of the State of Odisha under PMGSY

State: Odisha

A Meeting of Pre-Empowered Committee for PMGSY was held under the Chairmanship of Joint Secretary (RD) in his chamber on 7th October, 2013 at 11.00 AM to discuss the proposals sent by the State of Odisha for the new connectivity under Regular PMGSY and ADB RCIP Tr-III. The following were present in the meeting:-

Shri Rajesh Bhushan	Joint Secretary, Min of Rural Development
Dr. L. K. Pateriya	Dir (Tech), NRRDA
Sh P K Katare	Director (P-III), NRRDA
Shri N. C. Solanki	Director (P-I), NRRDA
Shri Bhupal Nanda	Director (F&A), NRRDA
Shri Y. S. Dwivedi	Director (RC), MoRD
State Govt Representatives	
Sh C J Venugopal	Pri Secy RD
Shri Prabir Kumar Pradhari	E-in-C, Rural Works Department

Proposal by the State

2. Director (Tech.) presented the proposal sent by the State as under:-

Item	New Connectivity	Long Span Bridges	Total
Value in Rs. Crores	1461.88	31.08*	1492.95**
No. of Road /Bridges works	881	16	881 Roads, 16 Bridges
Length in Km	2982.31	978.03 m	2982.31kmRoads 978.03 m Bridges
Average Cost in Lakhs / Km	49.02	3.01 lacs / m	-
Habitation Benefitted	5 of 1000+ 282 of 500+ 633 of 250+ 164 of 250 less	-	5 of 1000+ 282 of 500+ 633 of 250+ 164 of 250 less

* MoRD Share = 23.45 crs

** MoRD Share = 1485.33 Crs

State Share = 7.62 crs

State Share = 7.62 crs

3. Habitations details on OMMAS:

3.1 The Director (Tech) presented the status of eligible unconnected habitations under the Scheme as below:

Net Eligibility of unconnected habitations

Item	1000+	500+	250+	Total
As on 1 st April, 2000 (as reported by state on OMMS)	3703	6715	5550	15968
As per NRRDA record provided by State	3596	6704	7797	18097
Additional Habitation approved as per Cabinet note of Feb 13	156	637	3321	4114
Unconnected Habitation after approval of cabinet note	3752	7341	11118	22211
Unconnected Habitation entered on OMMS by State	3702	6717	5548	15967

3.2 The JS(RC) asked the Dir(Tech) to prepare the above status bifurcating in two categories i.e. 250+ ineligible and 250+ eligible under PMGSY.

3.3 The State informed that there are about 1,414 habitations to be added to the CN-IV as per the Cabinet decision. Out of these habitations, about 100 habitations are in the category of "left out habitations" and remaining habitations have been "wrongly shown as connected". JS(RC) asked the Director(Tech) to put up the consolidated status of habitations being claimed by the States as having been shown as wrongly connected in the Core Networks for all the States to obtain the view of the Ministry in this regard.

3.4 JS(RC) also asked Dir(Tech) to prepare a brief note and PPT slides clearly bringing out the relevant clauses of Cabinet decision regarding inclusion of left out habitations in the Core Network in the subsequent EC meeting for the State of Odisha.

3.5 The JS(RC) asked the State to update the status on OMMAS in consultation with Director (Tech) and send the reconciled details duly tallied with OMMAS before sending brief for EC. He also emphasised the need to conduct a sample verification of the aforesaid 1414 habitations. In IAP districts the sample verification should focus on left out habitations.

4. Balance length to be cleared to complete new connectivity as per PMGSY guidelines in the State:

The State informed that excluding the present proposal, the proposal of balance length of about 13,500 km under new connectivity and about 7,500 km under upgradation is yet to be sent by the State for clearance.

5. Updating Proposal and Progress Modules on OMMAS:

The JS(RC) asked the State to update the Proposal and Progress Modules on OMMAS on a priority basis and send the MPR as per OMMAS data alongwith the brief of EC. (17 habitations not mapped on OMMAS would also be mapped by the State in consultation with NRRDA).

6. Completion Plan:

The JS(RC) observed that the actual achievement by the State is substantially lower compared to completion plan sent by the State in Aug, 2012 and asked the State to send realistic

month-wise completion plan alongwith brief for EC, and to expedite completions as per the revised monthly targets without compromising on quality.

7. Verification of Bridge estimates by the Chief Engineer/SEs:

The JS(RC) advised the State that all the bridge DPRs should be verified by the CE/SE and they should suggest if any improvement or corrections are required to the PIUs.

Dir(Tech) asked the State to send the design details of the bridges and the joint site inspection report of STAs and SEs.

8. Dropping of roads:

The JS(RC) asked the State to send all cases of dropping to NRRDA and attach the Statement with brief for EC. NRRDA should quickly analyse all such cases and send its recommendations to the Ministry.

9. Compliance of DPR issues:

Director (Tech) brought out some issues with regard to DPRs sent by the State (Annexure-I). The JS(RC) asked the State to comply with the observations before sending brief for EC.

10. Implementation and executional capacity of the State:

10.1 The Dir(P-I) presented the capacity of the State as under:

Execution Capacity of the State					
#	Basis	No. of PIUs	Work Load per PIU (Rs. In Crore)	Total	
1	PIU	Normal Areas	25	50	1,250
		IAP	25	75	1,875
		Total:	50	125	3,125
#	Basis	No. of SQMs	Capacity of a SQM to inspect work worth (Rs. In Crore)	Cost of Work (Rs. In Crore)	
2	SQM	33	144	5,040	

Average construction cost per km Rs. 0.48 Crore

#	Basis	Year (a)			Maximum Expenditure + 10% per year (Rs. In Crore)	
		2010-11	2011-12	2012-13		
3	Expenditure (Rs. In Crore)	Normal PMGSY	924	578	233	2,561
		IAP	-	658	956	
		Total	924	1,236	1,189	

Work load required according to expenditure of Rs. 2,561 Crore is = Rs. 2,561*3 = Rs. 7,683 Crore

Lowest of the above parameters = Rs. 3,125 Crore

1 According to expenditure - Rs. 1,042 Crore - Rs. 1,042 Crore * 1 = Rs. 1,042 Crore

2 According to Maintenance - Rs. 1,042 Crore - Rs. 1,042 Crore * 0.90 = Rs. 938 Crore

3 According to Quality - Rs. 1,042 Crore = Rs. 1,042 Crore * .12 = Rs. 125 Crore (Capacity according to index is sum of all = Rs. 2,105 Cr.)

Balance work in Hand (31.08.2013) = Rs. 6,120 Crore (-) Rs. 0.00 Crore (to be dropped) (-) Rs. 8.00 Crore

(Savings) = Rs. 6,112 Crore

10.2 As informed by Dir(P-1), the current capacity of the State to handle the work load is Rs. 3,125 crore. The State is already having projects work load of Rs.6,120 crore in hand to be completed. Hence to execute additional projects it requires to enhance its implementation capacity on an urgent basis.

10.3 The JS(RC) asked the State to send the PIU-wise work-load after considering the present proposal and its strategy to handle the workload efficiently. What is required immediately is-

- increase in the number of PIUs
- a decision on induction of Central PSUs as additional PIUs
- strengthening of present PIUs
- Contractor outreach programmes to resolve their problems and strengthen them.

10.4 The Dir(YSD) asked the State to send the PIU-wise strength of the technical staff (No. of SEs/EEs/AEs/JEs) and workload being handled by them including works sanctioned by the State

11. Bifurcation of Proposal into ADB and Regular PMGSY category:

The JS(RC) asked the State to bifurcate the proposal so as to consider about 1,000 km under ADB. (State to earmark the districts and the PIUs handling these 1000 km of road works).

12. Provision of Cement Concrete Pavements:

Dir(Tech) informed that it appears that the State has taken the Cement Concrete Pavement length in excess of the requirements, in the DPRs.

The JS(RC) asked the State to consider the CC Pavement as per the actual requirements in the DPRs.

13. Proposals under R&D /Use of marginal materials/New technology:

The State informed that it has considered about 100 roads using cold mix technology, roller compacted concrete, usage of fly ash/ steel slag in the present proposal.

14. Quality assurance by the State:

Dir (P-III) brought out the fact that the quality assurance by the State is in an unsatisfactory status. As per PMGSY guidelines, each work should be inspected at least three times by the SQMs but on average it is being inspected only once. Though the State has engaged 35 SQMs, they are not being fully utilised, hence there is a need to ensure effective deployment of SQMs. The status of inspections is enclosed as **Annexure-II**

During the financial years 2011-12 to 2013-14, the NQMs have reported Unsatisfactory works of 9% and 25% respectively for completed and ongoing works inspected by them which is on the high side.**(Annexure-III)**.

The JS(RC) asked the State to send the SQM inspection programme for the works in hand and its plan to institutionalise the second tier quality monitoring.

15. Finance and accounts issues:

Director (F&A) brought out the accounts issues. The State agreed to address these issues and send status alongwith the brief for EC.

16. Final Bill payments and financial closure of projects:

The State also agreed to concentrate on the clearance of 978 nos. pending Final bills of the contractors and financially close the works on the OMMAS.

17. Compliance status of issues in Clearance letter dated 23rd Aug, 2013

The JS(RC) asked the State to send the Status of compliance of issues in Clearance letter dated 23rd Aug, 2013 alongwith the brief for EC.

The meeting ended with thanks to the Chair.

Third Tier Quality Control

Period:	Completed Works			Ongoing Works			ATRs Position	
	T	U	U%	T	U	U%	Required	Submitted
Apr'11 - June'11	11	1	9%	14	4	29%	13	9
July'11 - Sep'11	16	2	20%	45	10	22%	36	29
Oct'11 - Dec'11	20	2	10%	37	7	19%	28	24
Jan'12 - Mar'12	18	1	6%	46	12	26%	34	22
Apr'12 - June'12	15	1	7%	66	21	32%	33	26
July'12 - Sept'12	15	0	0%	54	9	17%	37	24
Oct'12-Dec'12	13	2	15%	62	20	32%	49	25
Jan'13-Mar'13	20	2	10%	54	13	24%	41	19
Apr'13-June'13	1	0	0%	64	13	20%	33	7
Total	123	11	9%	442	109	25%	303	179