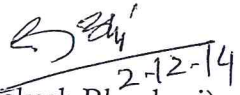


No.P.17024/22/2014-RC
Government of India
Ministry of Rural Development

Krishi Bhavan, New Delhi
Dated the 2nd December, 2014

Subject: Meeting of the Pre-Empowered Committee for considering the project proposals for new connectivity under PMGSY to the State Government of **Rajasthan** -reg.

A copy of the Minutes of the Pre-Empowered Committee meeting held on **28th November, 2014** under the Chairmanship of Joint Secretary (RC) for considering the project proposal for new connectivity under PMGSY to the State Government of **Rajasthan** is forwarded herewith for necessary action.


2-12-14
(Rakesh Bhardwaj)


Under Secretary to the Government of India
011-23070978

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(Rakesh Bhardwaj)

Under Secretary to the Government of India

Issue
5/12/14

**MINUTES OF THE MEETING OF THE PRE-EMPOWERED COMMITTEE FOR
PMGSY HELD ON 28th NOVEMBER, 2014
STATE: RAJASTHAN**

A Meeting of Pre- Empowered Committee was held on 28th November, 2014 at 03.00 pm under the chairmanship of Joint Secretary (RC), MoRD to discuss project proposal of Rajasthan for new connectivity under Pradhan Mantri Gram Sadak Yojana (PMGSY). List of participants is given below:

Shri Rajesh Bhushan	Joint Secretary (RC), MoRD in Chair
Smt. Manju Rajpal	Director, MoRD
Shri Sidhi Sasi	Director (IFD), MoRD
Shri I. K. Pateriya	Dir (Tech), NRRDA
Shri N. C. Solanki	Dir (P-I & P-III), NRRDA
Shri R. BasavRaja	Dir (F&A), NRRDA
Shri Chiman Lal	Dir (P-III), NRRDA
Shri Sunil Kukreja	Joint Dir (F&A), NRRDA
State Govt. Representatives	
Shri D. B. Gupta	Principal Secretary, PWD, Rajasthan
Shri R. P. Khandelwal	Secretary, PWD, Rajasthan
Shri Dharendra Mathur	Chief Engineer, RRRDA
Shri R. Kumawat	PWD, Rajasthan
Shri Uttam Kumar	State Quality Coordinator, RRRDA
Shri Deepak Gera	IT Nodal officer
Shri K. K. Mishra	State Nodal Officer (GIS & OMMAS)
Shri Suresh Mathur	Link Officer, PWD, Rajasthan

2. Details of proposal discussed by the Committee for the State of Rajasthan under PMGSY are as under:

Item	Pre-EC submission
Value in Rs. Crores	1,702.40
No. of Road works	1,406
Length in Km	4,102.895
Average Cost in Lakh / Km	41.462
MoRD Share (no state share)	1,702.40

3. The Pre-Empowered Committee reviewed the progress of the implementation of PMGSY in the State of Rajasthan since the last Empowered Committee Meeting held on 4th February, 2014 and clearance thereon issued on 24th February, 2014, which considered all aspects of implementation of PMGSY works in the State.

4. The Committee further reviewed the progress of implementation of PMGSY in the State including justification of current proposal under consideration. Director (Technical), NRRDA informed that submission of DPRs for current batch was for more than 1,600 road projects, though the status of OMMAS, after due scrutiny of DPRs by STA concerned, matches with details in para 2 above. As remaining DPRs have issues of habitation mapping etc. therefore state will process for the remaining habitations under PMGSY after resolving the same. Shri D. B. Gupta, Principal Secretary, PWD, Rajasthan briefed that state is working to process DPRs of remaining eligible habitations under PMGSY on priority basis during year 2014-15 to attain eligibility for PMGSY-II. It was assured that barring 138 habitations incidentally connected under various state schemes, 79 habitations under land dispute and 1 habitation awaited forest clearance; state will prepare DPRs for rest eligible habitations in one go.

4.1 Habitation Updation on OMMAS:

The Committee observed that following discrepancy, in respect of eligible number of unconnected habitations, is reflected on OMMAS, which needs immediate attention of State for rectification:

Eligibility of habitations for Rajasthan under PMGSY

Item	1000+	500+	250+	Total
As on 1 st April, 2000 (as reported by state on OMMAS)	2727	6425	5583	14735
As per NRRDA record (Reconciled by State)	2798	7357	6646	16801
As per OMMAS entry	1599	5952	12436	19987

Online Core Network and habitation data needs to be updated as per data furnished to NRRDA during year 2011. The State representatives informed that in follow up of directions of last Empowered Committee meeting, state has worked out habitation data at PIU level and assured to reconcile the data gap within a period of two weeks. It was agreed that State would send a team of officials to NRRDA to coordinate on this issue so that at least overall village and habitation data gets reconciled in habitation master of OMMAS latest by 15th December, 2014.

4.2. DPR issues:

Director (Tech) pointed out that DPR observations are based on analysis of DPRs furnished by RRRDA; though, NRRDA would further communicate its observations after proper scrutiny of requisite sample DPRs as discussed with state officials. It was mentioned that all proposals, under consideration of Pre-EC, are uploaded on OMMAS after due scrutiny of STA. The gist of DPR issues based on initial scrutiny is as follows:

- i. The issue of very high cost in certain proposals of the order of Rs. 90 lakh/ km (in districts like Dungarpur and Banswara) needs proper justification. State was advised to relook into DPRs wherever cost per km is beyond Rs. 50 lakh with a focus on necessity of proposed CD works.
- ii. The road length proposed under R&D is only 4.8% whereas it should be ideally 15% of total proposed length as per issued guidelines in this regard. State was advised to revise the DPRs in accordance with guidelines using the accredited (atleast 10% of proposed length)/ non-accredited (upto 5% of proposed length) technology by IRC.
- iii. State needs to justify the provision of large size CD structures by providing L-Section and X- Section, Cross sectional drawings, Catchment plan and hydrological design of CD structures.
- iv. Provision of protection structures indiscriminately with very high cost needs proper detailed justification.
- v. State needs to justify proposals of roads ending at some point, without mapping an eligible habitation.
- vi. State needs to verify the reporting of very low CBRs (CBR 2 to 4 for hill roads in Dungarpur, Banswara) wherever the DPR photograph clearly indicates a very good gravel material at the site. Though the value of CBR and other parameters are indicated in DPRs but test reports should be attached with DPRs.
- vii. Turfing with roads is not allowed (as proposed in DPRs of district Udaipur) by Central Government; state may provide with state funds wherever required.
- viii. Costs pertaining to foundation and Inauguration function (allowed from administrative expenses) and cost of plantation (allowed under MGNREGA convergence) needs to be excluded from DPRs.
- ix. The rigid pavement design calculation needs to be included in all the DPRs.
- x. Earth work quantity, being on higher side, needs to be rechecked.
- xi. The usage of existing GSB in some of the proposed roads for new connectivity is not clear and has to be given due credit as in road from Hirnoda to Dhani Killinga, Dudu, Jaipur.
- xii. Specific DPRs requested from the State for scrutiny at the level of NRRDA. The same needs to be sent after verification at State level in light of observations of NRRDA on current proposal.
- xiii. The details of the CC pavement length and cost have not been provided by the State though it has been observed that CC length has been provided in the road proposals.

4.3. Quality Issues:

4.3.1 Director (P-III), NRRDA pointed out that except Jaipur, state has established quality control laboratories across the state in 32 districts. SQC, RRRDA informed that district Jaipur has state level PWD quality control laboratory for requisite assistance and assured to update OMMAS accordingly.

4.3.2 It was pointed out that state is not maintaining Quality Control registers to track/verify the observation and action taken. Most of NQM inspections highlight that subgrade compaction on roads constructed/ upgraded under PMGSY is not matching to the prescribed standards. State was advised to focus on areas where in general PIUs are lacking.

4.3.3 As the overall grading by NQMs on various parameters is cause of serious concern; therefore, the Pre-EC opined that the monitoring mechanism under 2nd tier quality monitoring is weak and advised the State to strengthen the quality monitoring system in the State considering the volume of sanctioned projects.

4.4.4 There is a shortfall of 1,807 SQM inspections, which state needs to cover up through a special drive during this financial year. Adequate and independent quality monitors are required to ensure timely & effective quality control under PMGSY.

4.4 Maintenance:

The State has proposed overall 9% maintenance cost in current proposal, which was observed to be satisfactory. The details of maintenance funds required, released to SRRDA and utilized during the last three years and current year is given below:

FINANCIAL YEAR(S)	MAINTENANCE FUNDS REQUIRED (AS PER CONTRACTS)	ACTUAL RELEASE TO SRRDA	EXPENDITURE BY SRRDA DURING THE FINANCIAL YEAR	% EXPENDITURE W.R.T FUND REQUIRED
2011-12	27.26	54.00	29.61	109%
2012-13	35.85	35.85	40.61	113%
2013-14	25.62	25.62	19.45	76%
2014-15 (Upto Sept. 14)	25.87	12.94	8.63	33%
Total:	114.6	128.41	98.30	

The Committee observed that State needs to credit the balance maintenance amount against the requirement of year 2014-15 and ensure the 100% utilization of credited amount by 31st March, 2015. CE, RRRDA informed that release of next instalment to RRRDA is under process and expenditure on maintenance has also increased upto November, 2014. The state was advised to update the status on OMMAS prior to EC meeting.

4.4 Absorption Capacity:

As per the capacity assessment study (index on expenditure, ongoing works, number of SQMs, average expenditure and no. of PIUs) State have works in hand of worth Rs. 2,242 cr. against absorption capacity of Rs. 2,204 cr. It was discussed that projects upto one & half times worth of absorption capacity may be considered for sanctions under PMGSY; however, considering the availability of funds as per indicative annual allocation to state of Rajasthan, it would be required to take up project clearance in staggered manner. Already sanctioned and awarded works should not face constraint of funds. Also, the State needs to increase qualitative inspections by 2nd tier and should fill up gaps on maintenance of constructed roads to take up additional works. The State representative assured that SRRDA will improve as advised by the Ministry to execute sanctioned works within allowed time-frame.

4.5 Financial/ Accounting Issues:

4.5.1 It was informed that State of Rajasthan has furnished the Audited Financial Statement of year 2013-14 today i.e. 28th November, 2014. Therefore, the observations of NRRDA, after verification of the same vis-à-vis OMMAS will be communicated within 2 weeks for compliance.

4.5.2 A time barred cheque of Rs. 2.36 cr. of year 2006 needs reconciliation at the level of PIU. State was advised to resolve the same prior seeking date for EC meeting to avoid possibility of double entry/payment.

4.5.3 Outstanding Advances, Mobilization Advance and Machinery Advance amounting to Rs. 1.60 cr. would require age-wise analysis to check if there is any old advance in this category.

4.5.4 As per OMMAS, 362 road works (2.89%) are still to be financial closed against physically completed works under PMGSY. The State was advised to bring the balance at zero level for works completed against the sanctions prior to March, 2012.

5. The State will complete following activities to fix up an early date for Empowered Committee Meeting:

5.1. The DPRs should be corrected as per the observations of the Committee and NRRDA as discussed during Pre-EC meeting.

5.2. The State should reconcile the habitation data including villages with the help of C-DAC and NRRDA latest by 15th December, 2014.

5.3 The State will revise the DPRs to propose at least 15% of road length construction of current proposal under R & D.

5.4 The State should send a compliance report on all issues as indicated at para 4 for the Meeting to the Ministry/ NRRDA while seeking date for EC meeting.

6. The meeting ended with Vote of Thanks to the Chair.