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Government of India
Ministry of Rural Development

Krishi Bhavan, New Delhi
Dated the 28th November, 2013

Subject:- Meeting of the Pre-Empowered Committee held on 26th November, 2013 under the Chairmanship of Joint Secretary (RC) – Minutes thereon.

A copy of the Minutes of the Meeting of the Pre-Empowered Committee held on 26th November, 2013 under the Chairmanship of Joint Secretary (RC) to consider the project proposals of the State Government of Rajasthan under Phase-XII for the year 2013-14 under Pradhan Mantri Gram Sadak Yojana (PMGSY) is forwarded herewith for necessary action.


(P.K. Singh)

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Distribution:-

1. The Secretary, Public Works Department (PWD), Government of Rajasthan, Jaipur.
2. Chief Engineer, Public Works Department (PWD), Jaipur, Rajasthan.

Copy to:-

PPS to Secretary (RD)/Sr. PPS to AS&FA/PPS to AS/PS to JS (RC)/Director (RC-YSD)/
Director (RC-PMK) /DS (RC-MR)/ Director (F&A)/ Director (Tech)/Director (P.I)/
Director(P.II)/Director(P.III), NRRDA, New Delhi

**MINUTES OF THE MEETING OF THE PRE-EMPOWERED COMMITTEE FOR
PMGSY HELD ON 26th NOVEMBER, 2013**

STATE: RAJASTHAN

A Meeting of Pre- Empowered Committee was held on 26th November, 2013 at 11.30 am under the chairmanship of Joint Secretary (RC), MoRD to discuss project proposal of Rajasthan for new connectivity including left out habitations under World Bank-RRP-II (Tranche-V) of Pradhan Mantri Gram Sadak Yojana (PMGSY). List of participants is given below:

Shri Rajesh Bhushan	Joint Secretary (RC), MoRD in Chair
Smt. Manju Rajpal	Deputy Secretary, MoRD
Shri N. J. Thomas	Consultant (Fin), MoRD
Shri I. K. Pateriya	Dir (Tech), NRRDA
Shri N. C. Solanki	Dir (P-I & P-III), NRRDA
Shri Sunil Kukreja	Joint Dir (F&A), NRRDA
State Govt. Representatives	
Shri J. C. Mohanty	Principal Secretary, PWD, Rajasthan
Shri R. P. Khandelwal	Secretary, PWD, Rajasthan
Shri A. K. Sanghi	Chief Engineer, RRRDA
Shri R. Kumawat	PWD, Rajasthan
Shri Deepak Gera	IT Nodal officer
Shri K. K. Mishra	State Nodal Officer (GIS & OMMAS)
Shri Suresh Mathur	Link Officer, PWD, Rajasthan

2. Details of proposal discussed by the Committee for the State of Rajasthan under World Bank, RRP-II (Tranche-V) of PMGSY is as under:

Item	New Connectivity		Total
	Regular 250 +	Left out Habitation	
Value in Rs. Crores	657.17	193.18	850.35
No. of Road works	697	190	887
Length in Km	2199.01	486.66	2685.67
Average Cost in Lakh / Km	29.88	39.69	31.66
No. of Habitations	697 of 250+	130 of 500+ Cluster (60 of 250+ 991 of less than 250)	757 of 250+ 991 of less than 250 (Number of cluster not mentioned)

3. The Pre-Empowered Committee reviewed the progress of the implementation of PMSGY in the State of Rajasthan since the last Empowered Committee Meeting held on 19th August, 2013 and clearance thereon issued on 4th September, 2013, which considered all aspects of implementation of PMGSY works in the State.

4. The Committee further reviewed the progress of implementation of PMGSY in the State.

4.1. Physical Progress:

The Pre-Empowered Committee reviewed the pace of the implementation in the State. Out of 14,582 road works sanctioned, 12,482 road works were completed. 2,100 works, including 109 works, which were sanctioned prior to March 2011, are still incomplete, which is a matter of serious concern, since under PMGSY works are required to be completed within given timeframe. The status of phase-wise/year-wise completion of road works as reported by the State is given below:

Sl. No.	Phase	Year	Approved Works	Completed Works	Pending works	Remarks
1	I	2000-01	522	522	0	Phase completed
2	II	2002-03	662	662	0	Phase completed
3	III	2003-04	2,115	2,112	3	Phase incomplete
4	IV	2004-05	577	577	0	Phase completed
5	V	2005-06	1,132	1,115	17	Phase incomplete
6	VI	2006-07	3,359	3,300	59	Phase incomplete
7	VII	2007-08	2,746	2,739	7	Phase incomplete
8	VIII	2008-09	337	331	6	Phase incomplete
9	IX	2009-10	229	212	17	Phase incomplete
10	XI	2011-12	1,076	866	210	Phase incomplete
11	XII	2012-13	1,827	46	1,781	Phase incomplete
Total			14,582	12,482	2,100	

It was observed by the Committee that out of 109 delayed road works, 39 road works have been delayed for want of forest clearance, 61 road works have been stuck up due to land disputes and 8 road works are withheld because of pending court litigation. The State was advised to complete these delayed projects on priority basis as cost over-run/escalation on such projects would over burden the State exchequer. The Principal Secretary, PWD, State of Rajasthan assured that State would resolve the issues involved to speed up the execution of delayed projects and would seek the state fund to the extent of expenditure incurred on 39 road works delayed for want of forest clearances so that a proposal to drop these road works at present and get eligibility to avail clearance on current SoR as and when forest clearances are obtained, is submitted. The State also assured to complete the ongoing works in given time frame.

4.2. DPR issues:

DS, MoRD mentioned that the State entitlement under revision of core network was for 201 habitations, out of which State has furnished connectivity proposal of only 190 habitations. The State representative informed the Committee that out of proposed 201 habitations, only 190 habitations were found eligible; therefore, current proposal is exhaustive in regard to left out habitations.

The issue of district wise schedule of rates (SoR) was raised by Sh. N. C. Solanki, Director (P-I), NRRDA and discussed at length. The State was advised well in advance by NRRDA to prepare a State level SoR in accordance with the provisions of the programme guidelines. Though the provisions of Operations Manual allow States to prepare district or division wise SoR but from the point of view of administrative convenience in vetting the State SoRs at a central level, NRRDA advocates the provision of State level SoR. Director (P-I) was directed to initiate the amendment process regarding the relevant provisions of Operations Manual of PMGSY. It was agreed on the request of the State that current proposals would be considered on the basis of prevailing district-wise SoR but upcoming proposals should have to be strictly based upon state level SoR, duly prepared at state level and vetted by NRRDA.

Director (Tech) pointed out that out of proposed length of road works the requisite 52 sample DPRs were furnished on 25th November, 2013; therefore the DPRs observations are not exhaustive, NRRDA would further communicate its observations after proper scrutiny of requisite sample DPRs. It was mentioned that all proposals are not yet uploaded on OMMAS as STA scrutiny of some of the proposals is under progress. The gist of DPR issues based on initial scrutiny is as follows:

- i. Average cost for proposals under left out habitation is on higher side. The State needs to check the justification of higher costs in the district Jaipur & Dausa.
- ii. A total of 23.78% proposals are proposed under R&D with 265 km using IRC approved Technologies and 133 km with non conventional accredited technologies.
- iii. All the drawings enclosed in DPRs should be readable and prepared on A3 size paper.
- iv. Road way width for link routes needs to be reduced upto 3.0 meter wherever traffic is less than 1 MSA.
- v. State needs to look into provision of flush causeway, proposed on higher cost but without justification and including cement concrete portion on necessity basis.
- vi. The pavement design should be as per IRC SP 72:2007.
- vii. The calculation for CVPD needs to get recalculated.
- viii. There is no detail of bullock cart provided in traffic data but still SWG factor of 1.15 considered in the calculation of ESAL; this needs to be justified.
- ix. The soil test reports should be made available with DPRs.

- x. The higher proposed inaugurations charges should be considered as State share or State needs to reduce up to Rs 5000.00 per road as allowed by Ministry through Administrative fund.
- xi. Quantities for earth work, GSB, W3M, OGPC for stacking of material, bus stops and ramps needs to be deleted.
- xii. Quantities for GSB and WBM needs to reduce because of the provision of 54 meter length of RCC slab culverts.
- xiii. Provision of earthwork is on higher side being 9135 cum /km.
- xiv. All L-Section and cross section drawings should be enclosed with the DPRs.
- xv. Drawing for CD works of RCC slab culverts should be enclosed in DPR to verify the proposed quantities.
- xvi. State needs to submit DVDs of DPR of current batch of proposal.
- xvii. Designs of road geometrics should be enclosed with all the DPRs.

4.3. Quality Issues:

Out of 1,644 SQM inspections during the period April 2012 to September 2013, unsatisfactory reports were reported for 1% at ongoing stage and 4% at Completed Stage. The reports of NQMs show that the quality of the roads is not upto the expected level and during April 2012 to September 2013, a high number of unsatisfactory works have been reported by NQMs (13% at on-going stage and 18% at completion stage). As regards submission of ATR on NQM inspections, out of 148 ATRs required to be sent, the State has sent only 87 reports. The State is required to send at least 38 ATRs pending from January, 2013 to June, 2013 prior to Empowered Committee Meeting for current proposals.

The Committee opined that the monitoring mechanism under 2nd tier quality monitoring is weak and advised the State to strengthen the quality monitoring system in the State. It was discussed that NQM team to 10 specific districts of Rajasthan has shown in their report that 18 out of 47 inspected completed roads were found with unsatisfactory quality. JS- RC mentioned that the variation in SQM and NQM inspection- observation is suggestive that State needs to focus on the quality of ongoing roads. Principal Secretary, State of Rajasthan assured that State is equally concerned about created asset and qualitative execution of projects. The State highlighted that apart from regular monitoring, a flying squad of 10 SQMs has been put in place to ensure sudden inspections and effective supervision. It was pointed out that if this flying squad adheres to SQM quality monitoring norms, then the findings of the visits of flying squads can be uploaded on OMMAS.

4.4 Habitation Updation on OMMAS:

The Committee observed that following discrepancy, in respect of eligible number of unconnected habitations, is reflected on OMMAS, which needs immediate attention of State for rectification:

Eligibility of Habitations				
Item	1000+	500+	250+	Total
As on 1 st April, 2000 (as reported by State on OMMAS)	2727	6425	5583	14735
As per NRRDA record	2796	7158	6646	16600
As per OMMS entry	1599	5953	12436	19988

The State was directed that online Core Network and habitation data needs to be updated as per data furnished to NRRDA during year 2011. The State assured to reconcile the data gap within period of one month and it was agreed that State would send a team of officials to NRRDA to coordinate on this issue so that by 15th December, 2013 at least overall village and habitation data gets reconciled in habitation master of OMMAS and by end December, 2013 all PIUs reconcile the data gap their level.

4.5 Maintenance:

The State has proposed overall 9% maintenance cost in current proposal, which was observed satisfactory. The details of maintenance funds required, released to SRRDA and utilized by them during the last three years and current year is given below:

FINANCIAL YEAR	MAINTENANCE FUNDS REQUIRED (AS PER CONTRACTS)	ACTUAL RELEASE TO SRRDA	EXPENDITURE BY SRRDA DURING THE FINANCIAL YEAR	% EXPENDITURE W.R.T FUND REQUIRED
2010-11	43.74	17.00	16.99	39%
2011-12	54.00	54.00	29.61	55%
2012-13	35.85	35.85	40.61	100%
2013-14 (upto Sept., 13)	25.62	12.81	10.41	41%
Total:	159.21	119.66	97.62	

The Committee observed that State needs to credit the balance maintenance amount against the requirement of year 2013-14 and ensure the 100% utilization of credited amount by 31st March, 2013.

4.5. Absorption Capacity:

As per the capacity assessment study (index on expenditure, ongoing works, number of SQMs, average expenditure and no. of PIUs) State have works in hand of worth Rs. 2,313 cr. against absorption capacity of Rs. 2,173 cr. The State needs to increase qualitative inspections by 2nd tier and should fill up gaps on maintenance of constructed roads to take up additional works. It was informed that 33 new dedicated PIUs headed

by Executive Engineer and assisted by 2 Assistant Engineers have been created to strengthen the existing set up. The State representative assured that SRRDA will improve as advised by the Ministry to execute sanctioned works within allowed time-frame.

4.6. Financial/ Accounting Issues:

4.6.1 It was informed that State of Rajasthan has furnished Audited Financial Statement of year 2013-14 for Programme Fund, which reconciles with OMMAS entries but OMMAS based Audited Financial Statement of Administrative Expenses Fund for the same period has not been submitted. The due date for submission of Audited Financial Statement is 30.09.2013.

4.6.2 Utilization certificate has mentioned that unspent balance at the end of the year includes unspent balance of previous years of Rs. 584.71 crore which is held up works delayed for want of forest clearance court cases. The State was advised to clarify the issue prior to EC meeting.

4.6.3 Outstanding Advances, Mobilization Advance and Machinery Advance amounting to Rs. 16.37 lakh would require age-wise analysis to check if there is any old advance in this category.

4.6.4 As per OMMAS, 523 road works (4%) are still to be financial closed against a total no. of 12,265 road works physically completed under PMGSY. The State was advised to bring the balance at zero level for works completed against the sanctions prior to March, 2011.

5. The State will complete following activities to fix up an early date for Empowered Committee Meeting:

5.1. The DPRs should be corrected as per the observations of the Committee and NRRDA as discussed during Pre-EC meeting and provided after scrutiny of requisite sample DPRs in due course and uploaded on OMMAS after due vetting by STAs.

5.2. Action should be taken to send 38 ATRs due from January to June, 2013 out of pending 87 NQM reports.

5.3. Mandatory certificates like land clearance certificates etc. should be provided.

5.4. The State need to send proposal to drop 39 delayed projects for want of forest clearance, where initial expenditure against these works should be borne from the State share.

5.5. The State should freeze the habitation data including villages with the help of C-DAC and NRRDA by 15th December, 2013.

5.5 The State should send a compliance report on all issues as indicated at para 4 above along with Brief (10 copies) for the Meeting to the Ministry/ NRRDA while seeking date for EC meeting.

6. The meeting ended with Vote of Thanks to the Chair.