


No. P-17024/25/2012-RC(P)
Government of India
Ministry of Rural Development

Krishna Bhawan, New Delhi
Dated the 22nd February, 2013

Subject: Minutes of the Meeting of the Pre-Empowered Committee held on 21st February at 11.30 A.M to consider the project proposal of State of Tripura under PMGSY-reg.

The undersigned is directed to enclose herewith a copy of the Minutes of the Meeting of the Pre-Empowered Committee held on 21st February at 11.30 A.M to consider the project proposal of State of Tripura under Pradhan Mantri Gram Sadak Yojana for necessary action.


(P. Manoj Kumar) 22/2/13
Director (RC)
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Distribution :-

1. Principal Secretary, Public Works Department, Government of Tripura, Secretariat Complex, Agartala, Tripura-799006.
2. Chief Executive Officer, Tripura Rural Road Development Agency, Tripura.
3. Empowered Officer TRRDA, Agartala Tripura.
4. Chief Engineer, TRRDA, Agartala Tripura.
5. State Quality Coordinator, TRRDA, Agartala, Tripura.
6. Information Technology Nodal Officer, TRRDA, Agartala Tripura.
7. Financial Controller, TRRDA, Agartala Tripura.
8. Senior Adviser - Transport, Planning Commission, Yojana Bhawan, New Delhi.
9. Sr. Scientist, CRRA, Mathura Road, New Delhi.
10. Chief Engineer, Road Standards and Research, Ministry of Shipping, Road Transport and Highways, Transport Bhawan, New Delhi.
11. Director (BM), Ministry of Home Affairs, North Block, New Delhi.

Copies :-

PS to Hon'ble Minister RD; PS to Hon'ble Mos RD-LK; PPS to Secretary RD; PPS to AS&FA; PPS to Additional Secretary PS to JS-BC; Director RC-YSD; Dy. Secretary R; MR-PA; DS Finance; Director F&A; Director P-I; Director Tech; Director P-III; NRRDA.

**MINUTES OF THE MEETING OF THE PRE-EMPOWERED COMMITTEE FOR
PMGSY HELD ON 21st FEBRUARY, 2013**

STATE: TRIPURA

A Meeting of the Pre- Empowered Committee was held on 21st February 2013 at 11.30 am under the chairmanship of Joint Secretary (RC), MoRD to discuss the proposals of the State of Tripura under Phase-IX of Pradhan Mantri Gram Sadak Yojana (PMGSY). List of participants are given below:

Dr P K Anand	Joint Secretary (RC), MoRD
Dr I K Pateriya	Dir Tech, NRRDA
Shri. N.C. Solanki	Dir (P-IL), NRRDA
Shri. Bhupal Nanda	Dir (F&A), NRRDA
Shri P. Manoj Kumar	Director (RC), MoRD
Shri Rama Krishna	LS (Fin), MoRD
State Govt. Representatives	
Shri G. Kameswara Rao	Principal Secretary, PWD, Tripura
Shri R. Majumder	CEO, PMGSY, Tripura
Shri Sukaman Bhattacharya	CE, EO & SQC
Shri B. Majumdar	AE, PMGSY, Tripura
Shri P. Bhattacharya	ITNU, PWD, Tripura

2. Details of proposals discussed by the Committee for the State of Tripura are as under:

Phase -IX (2012-13)

Item	New Connectivity
Value (Rs. in crore)	504.51 *
No. of Road Works including Bridges	202 (197 Roads and 5 LSBs)
Length (km)	579.272
Average Cost Rs. Lakh per km	87.09
Habitation benefitted	157 of 250 - 113 (incidental) 318 of cluster

* MoRD share - Rs. 504.46 crore, State share - Rs. 0.05 crore

3. The Pre-Empowered Committee reviewed the progress of the implementation of PMGSY in the State of Tripura since the previous Empowered Committee Meetings held on 8.4.2011 considered the institutional capacity of the State to efficiently execute the PMGSY works with the requisite attention to quality.

4. Physical Progress

4.1. The Pre-Empowered Committee reviewed the pace of the implementation in the State. Out of 1026 Road works sanctioned, the State has reported to have completed 851 road works. 175 works are still incomplete including 98 works, which were sanctioned prior to March 2010. The State was advised to make financial closure of all completed works on a time bound manner. The status of phase-wise year-wise completion of road works as reported by the State is given below.

Year of sanction	Phase	Sanctioned works	Completed works	Pending	Remarks
2000-01	I	194	193	1	1 work proposed for dropping
2001-02	II	42	42	-	-
2004-05	III	34	34	-	-
2005-06	IV	50	43	7	Out of 7 pending works, 5 works are proposed for dropping
2006-07	V	229	209	20	Out of 20 pending works, 1 road work is proposed for dropping.
2007-08	VI	323	282	41	
2008-09	VII	76	47	29	Out of 29 pending works, 1 road work is proposed for dropping
2011-12	VIII	78	1	77	
Total		1026	851	175	

4.2. The State representatives informed that out of 175 works pending the State has proposed to drop 8 road works and therefore the actual incomplete works would be 167. The State was advised to submit completion plan for 161 pending works immediately.

4.3. The State requested NRRDA that appropriate provision in the proposal module may be made in OMMAS to enable them to enter the details of bridges.

4.4. The State further informed that the current proposals are of full stage works and single bid for Stage-I and Stage-II will be issued.

5. Some of the observations of NRRDA based on the scrutiny of two sample proposals brought by the State based are as under which should be complied before seeking the date for Empowered Committee.

- 5.1. The status of the existing roads shown in the format 2A duly certified by the STA has been shown as bituminous, which needs clarification.
- 5.2. Annexure 15.3 has not been enclosed in DPRs, wherein the calculation of quantities is required to be indicated.
- 5.3. The calculation of WBM grade 3rd seems to be higher in proportion to the quantities of the WBM grade 2nd for the cross section of the road designed.
- 5.4. Most of the CD works have been proposed as box culverts which leads to higher cost of construction. Instead of box culvert, some other alternatives like hume pipe, slab culvert may be explored, or else State share be provided.
- 5.5. Certain horizontal curves are designed for a design speed of 20 km/hr whereas in exceptional cases the minimum design speed of 40 km/hr is required to be adopted as per IRC: SP-20 2002 Clause 2.4.
- 5.6. It is mentioned that 15.5% contractor profit and overhead 10% is considered in the rates, which is the violation of the guidelines. As per PMGSY guidelines, only 12.5% charges including contractor profit and overhead charges is allowed.
- 5.7. For the proposals for link route with motorized traffic less than 100 per day, carriage way width provisioned is 3.75 m. As per PMGSY guidelines for link roads with motorized traffic less than 100 per day are to be provided with 3.00 m carriage way width.
- 5.8. The State has not forwarded any proposal for using new technologies.
- 5.9. For some DPRs, vast variation in the length as per CN6 and the road length proposed observed.
- 5.10. The provision of CD works on is on the higher side.
- 5.11. The maintenance cost in the current proposal is 8.150%, which is on the lower side. It should be atleast 9%.
- 5.12. Cost of the preparation has been reported separately and not included in the project cost.
- 5.13. The Sample DPRs as selected by NRRDA should be sent immediately so that the cost estimates can be verified on the basis of sufficient sample size of DPRs.
- 5.14. The average cost / km reported is on the higher side in comparison with the proposals sanctioned in the previous phases to the State.

6. Quality

- 6.1. It was observed that in case of completed works, out of 165 SQM inspections during the period April 2011 to December 2012, 22 works were graded as 'Unsatisfactory' (13%). In the case on-going works, 248 SQM inspections have been carried out during the same period, out of which 79 works were graded as 'Unsatisfactory' (32%). The NQM reports show that number of 'Unsatisfactory' works for the same period is 14% in case of completed works and 43% in case of on-going works. The State was advised to address the issue of poor quality of roads and ensure that appropriate action is taken on all unsatisfactory works as per PMGSY guidelines.
- 6.2. As regards submission of Action Taken Reports (ATR) of NQM inspections, out of 53 ATRs required, only 1 ATR has been uploaded. The State was advised to take immediate action to upload remaining 52 ATRs on OMMAS.

7. Maintenance

7.1 The details of maintenance funds required, released to SRRDA and utilized by them during the last two years and current year is given below.

(in crore)

Financial Year	Maintenance funds required released	Funds to be released	Actual release to SRRDA	Expenditure (upto January 2013)	% of expenditure w.r.t fund required
2010-11	4.57		2.00	0.51	11%
2011-12	8.28		14.87	2.79	34%
2012-13	13.71		10.78	3.98	29%
Total	26.56		27.65	7.28	

7.2 It was observed that the State did not spend as per the requirement on maintenance of roads constructed under PMGSY. The State was advised to prepare a comprehensive maintenance plan for maintaining the assets created under PMGSY. The Committee desired that the State Government's attention be drawn to the provision of para 17.1 of PMGSY Guidelines regarding maintenance which states that "the putting in place of institutional measures to ensure systematic maintenance and providing adequate funding for maintenance of the rural Core Network, particularly the Through Routes, will be the key to the continuance of the PMGSY programme in the State".

8. Absorption Capacity

The financial report of the programme indicates that the expenditure incurred by the State for construction of road works under PMGSY is very low. As per the capacity assessment study (based on ongoing works, number of SQMs, average expenditure and no. of PIUs) the State has been assessed to take up additional works of Rs. 400 crore, during the year 2013-14.

9. Financial Management Accounting

The following discrepancies have been observed while examining the accounts for 2011-12.

- 9.1 An amount of Rs.23.46 lakh has been diverted from programme fund to Admn. fund.
- 9.2 Two bank accounts have been opened under the scheme which is not permitted as per the guidelines.
- 9.3 Depletion in audited figures of upgradation of existing roads.
- 9.4 TDS of an amount of Rs.4.17 crore has not been deposited.
- 9.5 Out of 851 completed works, only 278 works have been financially closed.

10. The State will complete following activities to fix up an early date for Empowered Committee Meeting

- 10.1. Adequate maintenance amount for the current year should be credited to SRRDA.
- 10.2. Provision of atleast 9% should be made under maintenance in the current batch of proposals.
- 10.3. Format for MP I, II and III should be provided.
- 10.4. Completion plan for all left over works should be submitted
- 10.5. A few roads should be proposed under R&D Technology in consultation with STAs
- 10.6. The balance sheet for the year 2011-12 should be prepared based on the output generated through OMMAS and should be reconciled with audited balance sheet.
- 10.7. All DPRs should be entered on OMMAS after duly vetted by STAs.
- 10.8. Sample DPRs selected by NRRDA will be provided and all the DPRs be corrected on the basis of additional observations on the sample DPRs.
- 10.9. Action should be taken to send ATRs on 52 NQM reports and upload on OMMAS.
- 10.10. Habitation data entry on OMMAS should be completed.
- 10.11. Financial closure should be made for atleast 80% of the completed works.
- 10.12. Cost of construction should be appropriately reduced.

11. The State should send a compliance report to the Ministry/ NRRDA on all issues as indicated at para 10 above while seeking date for EC meeting.

12. The meeting ended with Vote of thanks to the Chair.