

**MINUTES OF MEETING OF PRE - EMPOWERED COMMITTEE FOR PMGSY HELD
ON 04th April, 2013**

STATE: WEST BENGAL – Phase XI (2013-14)

A Meeting of the Pre-Empowered Committee (Pre-EC) for PMGSY was held on 04th April, 2013 at 1200 Hrs in the Chamber of Joint Secretary (RC), Department of Rural Development to discuss the proposals to provide connectivity to eligible habitations for IAP and Non-IAP districts and upgradation of roads in the State of West Bengal under PMGSY. List of participants is given below:

Dr P K Anand	Joint Secretary, Min of Rural Development
Dr. I. K. Pateria	Dir (Tech) NRRDA
Sh P K Katare	Director (P-III)
Shri N. C. Solanki	Director (P-I), NRRDA
Shri Bhupal Nanda	Director (F&A), NRRDA
Shri Y. S. Dwivedi	Director (RC)
State Govt Representatives	
Shri. Saurabh Kumar Das	Principal Secretary, P&RD, Govt of West Bengal
Shri.Satyabrata Chakrabarti	Additional CEO, WBSRDA
Shri. Bikram Das	Technical Adviser
Sh Gautam Roy	IT Nodal Officer
Sh Ajit Kumar Mallik	Financial Controller
Sh K. Banerjee	SE, Vetting Cell & SQM

2. The Committee reviewed the progress and considered the institutional capacity of the State to efficiently execute the PMGSY works with requisite attention to quality. The Empowered Committee also considered attainment of PMGSY public disclosure norms in terms of the physical, financial and accounting data entered by the State in the programme software, OMMAS and the diligence in maintenance of the high quality assets created under the programme for the long term reduction of poverty.

Progress of work

3. Committee observed that the State has yet to complete 391 road works out of the 2,637 road works sanctioned till 2009-2010 as per following details:

Physical Progress :															Figures upto Feb'13			
	Phase-I	Phase-II	Phase-III	Phase-IV	Phase-V		Phase-VI		Phase-VII		Phase-VIII		Total upto 2009-10	Phase-IX		Phase-X	RRS-III-P Bt I	Total incl. ADB
					PMGS Y	ADB Bt-I	PMGS Y	Batch II	PMGS Y	Batch III	PMGS Y	Batch III (lot 2)		PMGS Y	RRS-III-P			
Year of Sanction	2000-01	2001-02	2003-04	2004-05	2005-06		2007-08		2008-09		2009-10		2011-12	2011-12		2012-13		
No. of Roadworks approved	170	212	363	149	230	104	335	109	482	127	280	76		2,637	231			
No. of Roadworks completed	170	212	363	149	225	104	277	99	355	108	140	44	2,246	3				2,249
Balance					5		58	10	127	19	140	32	391	228	16	1,411	14	2,060
Length of Roadworks approved (in KM)	809	1,125	2,010	951	1,646	822	2,128	908	2,198	696	1,041	443	14,777	1,187	82	6,060	84	22,190
Length of Roadworks completed (in KM)	794	1,116	1,991	951	1,613	783	1,700	800	1,630	566	484	249	12,676	16				12,692
Balance					32		428	108	568	130	557	195	2,019	1,171	82	6,060	84	9,417
Financial																		
Value of Projects	137	305	594	306	655	255	790	330	908	302	503	215	5,300	572	40	3,431	52	9,395
Expenditure	129	290	527	266	542	218	597	272	700	246	251	136	4,173	28				4,201
Work in Hand					113		193	58	209	56	252	79	959	544	40	3,431	52	5,986

4. The State informed that these roads could not be completed due to various reasons like not feasible, land availability issue, non-responsive tenders, etc. and that even the State PSU/Central PSU were not willing to work in difficult areas.

5. Committee asked the State to send the proposal for dropping cases to NRRDA. Also the road-wise completion plan for other remaining incomplete roads shall be sent to Ministry. Also the completion plan should match with MPR and OMMAS figures.

(Action: State)

Implementation capacity of the State

6. An analysis of the execution capacity of the State was presented by Dir(P-I) as

Execution Capacity of the State					
#	Basis	No. of PIUs		Work Load per PIU (Rs. In Crore)	Total
1	PIU	Normal Areas	22	50	1100
		IAP	6	75	450
		Total:	28		1,550
#	Basis	No. of SQMs		Capacity of a SQM to inspect work worth (Rs. In Crore)	Cost of Work (Rs. In Crore)
2	SQM	33		171	5,643

Average construction cost per km Rs. 0.57 Crore

under:

#	Basis	Year (s)			Maximum Expenditure + 10% per year (Rs. In Crore)
		2009-10	2010-11	2011-12	
3	Expenditure (Rs. in Crore)	576	530	418	767

Work load required according to expenditure of Rs. 767 Crore is = Rs. 767 * 3 = **Rs. 2,301 Crore**

Lowest of the above three parameters = Rs. 1,550 Crore

7. As per above analysis, the State is not having balance capacity to handle additional works.

Discussion on Current Proposals

8. Details of proposals discussed by the Committee for the State to connect habitations and upgradation of roads are as under:-

Item	IAP 3 districts (NC)	ADB Batch-III (Upgradation)	Darjeeling Stage-II	Total
Value in Rs. Crore	866.55	494.05	30.14	1390.74
No. of Road works	478	130	20	628
Length in Km	1,623.72	930	97.389	2,651.11
Average Cost in Lakhs / Km	53.37	53.12	30.95	
No. of Habitations	Not provided			

9. Recommendation of Ministry officials:

a) **Darjeeling Stage-II** : MoRD officials were of the view that the proposals of Darjeeling Stage-II can be considered by Ministry and recommended to be put up to EC.

b) **ADB Batch-III (Upgradation)** : As regards proposals under ADB, the State brought out that the contractors are not willing to quote these tenders. Also the acceptance of previous clearances of ADB projects have been very poor. Keeping in view the slow process of finalisation of tenders of these projects, Ministry officials recommended to consider these proposals.

c) **IAP districts (West Mednipur, Purulia, Bankura) (NC)** : In previous sanction dated 07th Dec, 2012, projects of Rs. 1,491 crore (2,607 km, 582 nos) were sanctioned to these districts. In addition to this recent clearance, the State is having old works sanctioned before March, 2010 of about Rs. 959 crore. Out of these, the works in 3 IAP districts may be in the range of Rs. 200 cr to Rs. 300 cr or more. As informed by the State, it has employed 6 PIUs in these districts and proposes to increase it to 12 with the increase in load. As per existing sanctions, the work-load of 3 IAP districts at present is Rs. 1,800 crore. At present work load with each PIU is Rs. 300 crore. Even with increase of PIUs to 12 Nos., the average workload with each PIU will be Rs. 150 crore.

Any further sanctions to these IAP districts will excessively overburden the PIUs and will certainly reflect in the quality of construction. Hence, the Ministry officials were not in favour of sanctioning the works as per proposal from the State. However, they advised the State to segregate the critical roads requiring urgent construction and send the proposal for consideration, alongwith planned enhancement of capacity.

Updating OMMAS data

10. While browsing through the State profile on the OMMAS, the Committee observed that some old entries regarding 'proposals' are not yet complete and data okayed by the STA. As it required some co-ordination between NRRDA (Dir-Tech) and State ITNO, the Committee advised the State to send the details to update all old entries.

Action: State & Dir(Tech)

Updating habitation unconnectivity data on OMMAS

11. The Committee observed that the State has not entered the data for habitations connected under schemes etc. and advised the State to complete all entries to show the correct picture of unconnectivity in the State.

(Action: State)

DPR issues

12. Dir (Tech) raised some issues regarding DPRs and the State agreed to look in

5-year-Maintenance of roads as per contract

13. The maintenance report presented by Dir (P-I) was not separately for 5-year maintenance and it included State renewal figures also. JS(RC) asked the State and Dir(P-I) to put up separate figures for 5-year maintenance before EC meeting.

Quality Assurance and Training of SQMs

14. The State intimated that it has engaged 33 SQMs for 2nd Tier Quality management and in process of engaging more for the job. Officiating Director (P-III) put up the analysis showing that the SQM inspections are much more lenient compared to NQM inspections.

ATR submission and uploading on OMMAS

15. Director (P-III) intimated that the State has not uploaded the ATRs on OMMAS. The State agreed to submit and upload all the ATRs on OMMAS for all ongoing works inspected upto Sept, 2012 before EC meeting.

Training of Contractor Engineers, Workers, PIUs etc.

16. JS(RC) observed that the State and NRRDA is not making arrangements for training of Contractor personnel who need it most and also advised to utilize the World Bank-Technical Assistance component for the same

(Action: Director (Tech) & State)

Accounting Issues

17. The annual accounts of West Bengal of financial year 2011-12 needs to be matched on OMMAS, and entries for 2012-13 needs to be completed and matched. Financial closures of 189 works on OMMAS needs to be done. UC and balance sheet has a difference of 4.38 crore needs to be addressed.

Recommendation of the Ministry officials:

18. The Ministry officials recommended that the State may send corrected DPRs for the proposals pertaining to Stage-II of Darjeeling and ADB Upgradation. As regards 3 IAP districts, the State may send corrected DPRs to NRRDA for critical roads required in the districts.

19. The following activities will be completed by the State, as agreed by it, prior to obtaining date for EC:-

- (i) The State will send the road-wise completion plan for completion of incomplete roads. Also the completion plan should be matched with MPR and OMMAS figures.
- (ii) The State will carryout correction in DPRs as asked by Dir(Tech).
- (iii) The State will send a time bound plan to improve its 2nd Tier Quality Assurance system.
- (iv) The State will send 5-year maintenance figures separately for last 3 years with soft copy of supporting details.
- (v) The State will develop Maintenance Management System for PMGSY roads and send it to MoRD. State agreed to send the PIU-wise maintenance plan for the year 2012-13 as per letter circulated by the Ministry vide letter No. P-17024/ 11 /2011-RC dated 06th March, 2012 (also available on www.pmgcy.nic.in).
- (vi) The State will send and upload all the ATRs on OMMAS for all ongoing works inspected upto Sept, 2012.
- (vii) The State will publish the Road-List and make it available to Hon'ble Members of Parliaments and other State representatives.
- (viii) All the dropping cases will be sent to NRRDA.

The meeting ended with vote of thanks to the Chair.
