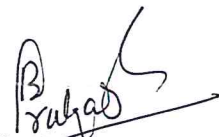


No. P-17024/28/2014-RC
Government of India
Ministry of Rural Development
Department of Rural Development
(Rural Connectivity Division)

Krishi Bhawan, New Delhi
Dated 14th August, 2014

Subject: Pre-Empowered Committee meeting was held on 7th August, 2014 at 12.30 PM to discuss the project proposals of ADB Batch-I (2014-15) under PMGSY of the State of West Bengal-Minutes regarding.

A copy of the Minutes of the Meeting was held on 7th August, 2014 in the Chairmanship of Joint Secretary (RC), Ministry of Rural Development in his Chamber (Room No.249) Krishi Bhawan, New Delhi to discuss the project proposals of ADB Batch-I (2014-15) under PMGSY of the State of West Bengal is sent herewith for information/necessary action please.



(Bhim Prakash)

Under Secretary to the Govt. of India
Tel No. 011-23382406

Copy to:

- i. Shri Saurabh Kumar Das, Principal Secretary to the Govt. of West Bengal, Panchayat & Rural Development Department, Joint Administrative Building, Block HC-7, Sector-3, Salt Lake, Kolkata – 700106. — 1/28050/2014
- ii. Shri Satyabrata Chakrabarti, Addl. Chief Executive Officer, Govt. of West Bengal, Panchayat & Rural Development Department, Joint Administrative Building, Block HC-7, Sector-3, Salt Lake, Kolkata – 700106. — 1/28051/2014

Copy for information to:

(36586/2014/RC) (36590/2014/RC) (36597/2014/RC)
Sr. PPS to Secretary (RD)/PPS to JS (RC)/PSO to AS&FA/Director (RC-YSD)/Director (RC-PMK)/Deputy Secretary (RC-MR)/ All Directors (NRRDA).

(36614/2014/RC)

(36627/2014/RC)

(36629/2014/RC)

(Issued)

19/8/14

**MINUTES OF MEETING OF PRE - EMPOWERED COMMITTEE FOR PMGSY
HELD ON 7th AUGUST, 2014**

STATE: WEST BENGAL – ADB 2014-15 Batch-I

A Meeting of the Pre-Empowered Committee (Pre-EC) for PMGSY was held on 7th August, 2014 at 12:30 PM in the Chamber of Joint Secretary (RC), Department of Rural Development to discuss the proposals for upgradation of roads in the State of West Bengal under PMGSY. List of participants is given below:

Shri Rajesh Bhushan	Joint Secretary, Min of Rural Development in Chair
Dr. I. K. Pateria	Dir (Tech) NRRDA
Sh Chaman Lal	Director (P-III)
Shri N. C. Solanki	Director (P-I), NRRDA
Shri Basavaraju	Director (P-II), NRRDA
Shri Sunil Kukreja	Jt. Director (F&A)
Shri Y. S. Dwivedi	Director (RC), MoRD
Sh Rohtas Singh	Director (Finance), IFD, MoRD
State Govt Representatives	
Shri Satyabrata Chakrabarti	Additional CEO, WBSRDA
Shri Bikram Das	Technical Adviser
Sh Gautam Roy	IT Nodal Officer
Sh Ajit Kumar Mallik	Financial Controller

2. The Committee reviewed the progress and considered the institutional capacity of the State to efficiently execute the PMGSY works with requisite attention to quality. The pre-Empowered Committee also considered attainment of PMGSY public disclosure norms in terms of the physical, financial and accounting data entered by the State in the programme software, OMMAS and the diligence in maintenance of the high quality assets created under the programme for the long term reduction of poverty.

Discussion on Current Proposals

3. Details of proposals sent by the State discussed by the Committee for the State for upgradation of roads are as under:-

Item	Upgradation PMGSY-I 2014-15 Batch-I		
	Under ADB assisted	Regular with LSBs (Bailey Bridges)	Total
Value in Rs. Crores	328.58	144.77	473.35
No. of Road works	76	20	96
Length in Km	637.57	212.04	849.61

Average Cost in Lakhs / Km	51.53	68.27	55.71
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4. Director (Tech) brought out that the STA has scrutinised the proposals without data entry by the State on OMMAS. JS(RC) emphasised to the State that only the proposals which are fully entered on OMMAS and verified by STA will be considered in the EC meeting. Hence, all the proposals should be scrutinised and locked online.
5. Director (Tech) intimated that the proposal for upgradation of 20 nos. Road works under Regular PMGSY is not entered on OMMAS and also the State has not sent the DPRs for the same. JS(RC) asked the State to send the sample DPRs (to be intimated by Director, Tech) to NRRDA at the earliest for scrutiny.
6. The State intimated that in one of the districts, the works pertaining to Regular PMGSY and ADB both have been proposed. JS(RC) advised the State to avoid overlapping of the Regular PMGSY and ADB works within a district. The State assured that it will address the problem in this district and comply with the instructions in future.

Post 5-year Maintenance component in the DPR

7. The State has proposed 18% of the cost of construction as the maintenance component in the ADB assisted works which includes 8% component for the renewal at the end of 5-year maintenance period. JS(RC) advised the State to restrict the maintenance component only to 5-year maintenance.

Reconciliation of Habitation entry on OMMAS

8. Director (Tech) made the following observations in respect of the eligible unconnected habitation of 250+ population.
- | | |
|---|-----|
| a) Habitations considered for eligibility | 198 |
| b) As per the core network report on OMMAS
number of unconnected habitation is | 258 |
| c) The left out habitations | 88 |
| d) The number of habitations sanctioned | 637 |
9. JS(RC) asked the State to reconcile all the habitation details on OMMAS for the State and send the final status of connectivity as per OMMAS.

DPR issues

10. Director (Tech) brought out some issues pertaining to the DPRs submitted by the State as per **Annexure-I**.
11. JS(RC) observed that the State has not submitted the MP-I, II and III formats which are mandatory while sending any proposal to the Ministry. The State assured that it will send the list of the roads proposed to the Hon'ble Members of Parliament and obtain their consent.

R&D proposals

12. Director (Tech) intimated that the State has proposed 65 nos. of roads covering 122 kms of length under R&D but it has not stated the specific technology to be used. JS(RC) asked the State to send the sample DPRs to NRRDA along with the details of the technologies to be adopted.

Quality issues

13. Dir (P-III) brought out following issues pertaining to quality control:

- a) It was informed by the SRRDA that the two districts (Cooch Behar and Howrah) which were earlier reported to be not having district labs, have the district labs. The State would confirm this through a letter to NRRDA also.
- b) It was noted that there is a time lag in entering the status of work change from 'ongoing' to 'completed' on OMMAS, from actual event. Even the officers report such completion in other communication channels viz. oral, MPR, letters but OMMAS not reflecting the latest status. SRRDA was advised to crash this time lag. It was informed that only OMMAS information would be accepted in future regarding as to which work is 'ongoing' and which work 'completed'.
- c) SRRDA noted that a large no. of works are not being got inspected from SQM during 'ongoing stage' as also after completion. SRRDA assured that very shortly they would ensure that all 'completed' and 'ongoing' works are inspected by SQM at least once. Thereafter, they would ensure that each work is inspected at least twice during execution stage and once after completion.
- d) It was informed that NRRDA would, in general, attempt to depute NQM only after SQM has visited the work so that a feedback is received on quality of SQM inspection.
- e) It was advised that issues which led to SQM inspections rating works as 'unsatisfactory' be culled out by CE-in-Charge and monitored for action. The issues from each report be shared with NRRDA so that NRRDA may choose to monitor settlement of the issues.
- f) Pending ATRs were discussed in relation to the years of pendency. A great concern was expressed by NRRDA that there is quite a large number of old pendency (dating back to even inspections during Financial Year 2010-11) which indicate less than due attention at SRRDA level. SRRDA assured their response to all these issues settlement would be speedy.

Strengthening of WBSRDA

14. The State brought out that it is facing the staff shortage to run the programme smoothly. JS(RC) asked Director (P-III) to put up letter to the Principal Secretary, State Government to provide atleast two additional officers to WBSRDA.

Action: Director (P-III), NRRDA

Finance and Accounts issues

15. Joint Director (F&A) presented the pending financial issues with the State as per **Annexure-II**.

16. JS(RC) asked the C-DAC officials to visit the State Headquarter and resolve the issues before the EC Meeting is held.

The meeting ended with thanks to the Chair.

DPR issues pertaining to proposal of West Bengal:

- a) The sample DPRs are not as per DPR Template.
- b) The State has not furnished the cost comparative statement for all proposals based on NRRDA observations sent to State
- c) The design and cost analysis for Bullah piling has not been attached in DPR.
- d) Proposals for link routes with 7.5 m roadway width and 3.75 m carriage way considered in case of motorized traffic less than 100. As per PMGSY guidelines it should be 6 m for roadway width and 3 m for carriage way .
- e) Cost of Shifting of utilities should be considered as state share as per PMGSY guide lines.
- f) MPI, II,III formats not received.
- g) Mandatory certificate has not furnished by State
- h) Detailed sheet enabling PCI data view and analysis year wise, package wise in form D not enclosed.
- i) No proposal for R&D proposed in the current batch.

Annexure-II

Accounting issues pertaining to proposal of West Bengal:

S. N.	Issues	Comments
1.	Weaknesses in the R&P Module OMMAS status as on 05.08.2014	Programme Fund: Entries completed upto April. 2013. Data Gap is over one year. Admn. Fund: Entries completed upto March, 2013. Data Gap is over one year.
Financial Management & Accounting Issue		
2	Audited Balance Sheet for the Year 2013-14	Not received .Last date for submission is September, 2014.
3.	Audited Balance Sheet for the year 2012-13	Action Taken Report on the observation made by NRRDA has not been submitted. However important shortcomings for as under:-
(i)	Unspent Balance as on 31.03.2013	Programme Fund: Rs. 482.31 Crore Admn. Fund: Rs. 11.66 Crore
(ii)	Unspent Balance in UC and Audited Balance Sheet differ	Rs. 10.58 Crore

(iii)	Amount deposited in Bank but not entered in the Cash Book	Rs. 1.57 lakh
(iv)	Bank Statement states that Cheque issued by PIUs debited twice by Bank	Rs. 8.42 lakh
(v)	Wrong Debit by Bank	Rs. 0.10 lakh
(vi)	Outstanding advances to contractors	Rs. 4.91 lakh (Age-wise breakup and status of BG not submitted)
(vii)	Outstanding advances for preparation of DPR	Rs. 95.62 lakh
(viii)	Other items	Rs. 21.18 lakh (Detail of transaction not furnished. This was also objected in the Audited Financial Statement for the year 2011-12)
(ix)	Adverse Opening Balance under the head State Administrative Expenses Fund	Rs. 1.34 Crore

(x)	Operation of unauthorized head as Other Expenditure on Roads	Rs. 1.94 Crore	
Pending Final Bills			
4.	Pending Financial completion of Works.	Year	Pending final bill
		2001-02	8
		2003-04	4
		2004-05	2
		2005-06	7
		2006-07	25
		2007-08	43
		2008-09	57
		2009-10	39
		2012-13	389
			Total
5.	Pendency Percentage	19.94% (Out of total 2878 physically completed works)	