

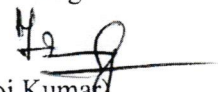
No.P-17024/3/2016-RC  
Government of India  
Ministry of Rural Development  
RC Division

KrishiBhavan, New Delhi,  
1<sup>st</sup> March 2017

**Subject: Pre-Empowered Committee Meeting for Pradhan Mantri Gram Sadak Yojana (PMGSY) held on 1<sup>st</sup> March 2017 in respect of the State of ASSAM - Minutes thereon.**

The undersigned is directed to enclose herewith a copy of the Minutes of the Meeting of the Pre-Empowered Committee held under the Chairmanship of Joint Secretary (RC), MoRD on 1<sup>st</sup> March 2017 to discuss the project proposals of Assam under PMGSY (Batch-III, 2016-17) for necessary action.

2. It is requested that a compliance report on all the observations of the Committee may please be sent to the Ministry to enable us to consider fixing of early Empowered Committee Meeting.

  
(P. Manoj Kumar)  
Director (RC)

**Distribution:**

1. Commissioner & Secretary (PWD), Government of ASSAM
2. Empowered Officer, SRRDA, ASSAM

**Copy also to:**

PPS to Secretary (RD)/PPS to AS&FA/PS to JS (RC)/ Director (Tech.)/Director(P-I)/Director(P-III)/Director (F&A), NRRDA.

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**MINUTES OF THE MEETING OF THE PRE-EMPOWERED COMMITTEE FOR  
PMGSY HELD ON 1<sup>ST</sup> MARCH 2017**

**STATE: ASSAM**

A Meeting of the Pre- Empowered Committee was held under the chairmanship of JS (RC), MoRD on 1<sup>st</sup> March 2017 at 11.00 am to discuss the proposals submitted by the State of Assam under Pradhan Mantri Gram Sadak Yojana (PMGSY), Batch-III, 2016-17. List of participants is given below:

<b>Shri. Rajesh Bhushan</b>	<b>Joint Secretary (RC), MoRD</b>
Shri Manoj Kumar	Director (RC), MoRD
Shri. Mahesh Hiremath	Dir(P-I), NRRDA
Shri. I.K. Pateriya	Director (Tech), NRRDA
Shri. Uttam Kumar	Director (P-III), NRRDA
Shri. Praveen Bhalla	Dy Director (F&A)
<b>State Govt. Representatives</b>	
Shri. M.C. Boro	Commissioner and Special Secretary, PWD, Assam
Shri.Dibyajyoti Saharia	Addl. CE & SQC, PWD Assam
Shri. Bhaskar Misra Bhagabati	PWD, Assam
Shri. N.S. Sinha	ITNO, SRRDA, Assam
Shri. R. Basumatary	SRRDA, Assam

2. Details of proposals discussed by the Committee for the State of Assam (Batch-II, 2016-17) are as under:

Item	Proposals as per Pre EC brief submitted by State			Proposals as per OMMAS as on 28.02.2017		
	New Connectivity roads	Bridges	Total	New Connectivity roads	Bridges	Total
<b>Value in Rs. Crores</b>	668.30	14.49	682.79	668.30	10.05	678.35
<b>No. of works</b>	351	11	351 Roads 11 Bridges	351	7	351 Roads 7 Bridges

<b>Length in Km/m</b>	1071.03	287.80	1071.03 Km roads 287.80 m bridges	1071.03	200.80	1071.03 Km roads 200.80 m bridges
<b>Average Cost in Lakhs / Km</b>	62.40	5.03		62.40	5.00	
<b>Benefitted habitations</b>	421 (72 (1000+; 168 of 500+; 181 of 250+))					

**MoRD share : Rs. 606.82 Crores**

**State share : Rs. 71.53 Crores**

### 3. Habitation connectivity status

Item	1000+	500+	250+	Total
As on 1 <sup>st</sup> April, 2000 (as Reconciled by State)	7682	5609	4066	17357
As per OMMAS as on 28.02.2017	7682	5609	4066	17357
Habitations sanctioned as per NRRDA's record	5685	2969	1343	9997
Balance unconnected habitations reconciled by the State	675	2632	2722	6029
Balance unconnected habitations as per OMMAS as on 28.02.2017	678	2580	2691	5949
Proposed in Batch-II of 2016-17	27	126	67	220
Proposed in current batch as per State's report (2016-17 – Batch - III)	72	168	181	421
Balance unconnected habitations to be sanctioned	576	2338	2474	5388

3.1. In the light of the pre-ponement of the target for completion of PMGSY works from March 2022 to March 2019, the Committee advised the State the following:

- i. The State has to submit balance DPRs for atleast 2000 km in respect of the balance unconnected habitations by January 2017. The DPRs for balance habitations would be submitted by February 2017;
- ii. The State representative informed that out of about 1000 habitations, which have been connected incidentally under PMGSY, the details of 600 habitations have been obtained from 21 PIUs and remaining PIUs are in the process of verifying such habitations. The State would send the list of 600 such habitations and share it with NRRDA by 20<sup>th</sup> February 2017 for record. The State would reconcile balance such habitations by 31<sup>st</sup> March 2017;
- iii. The State has to prepare a realistic completion plan (month-wise and PIU-wise) in respect of ongoing works, which are more than 4 years old in consultation with PIUs and a quarterly review to be held at SRRDA level in order to achieve the desired target within the stipulated time, i.e. March 2019.

#### 4. Physical progress:

4.1. The Committee reviewed the progress of works and voiced its concern regarding the large number of incomplete works particularly those roads which are more than four years old and are incomplete and emphasized the need to complete these in a time bound manner.

Year	Sanctioned				Completed			Balance		
	Total Value of Projects (Rs. in Crores)	No of roads after dropping	No of LSBs	Length of Roads in Kms	Net No. of Road Works	No. of LSB Works	Length of Roads Completed (in Kms.)	No of roads	No of Bridges	Length of Roads in Kms
2000 - 2001	75.00	212	0	179.69	212	0	179.74	0	0	-0.05
2001 - 2002	154.47	292	0	592.93	291	0	587.76	1	0	5.17
2003 - 2004	199.71	109	0	800.09	109	0	796.58	0	0	3.51
2004 - 2005	244.46	195	0	750.64	195	0	747.62	0	0	3.02

2005 - 2006	930.59	488	0	2069.32	474	0	2020.06	14	0	49.26
2006 - 2007	1546.82	627	0	2847.58	596	0	2732.41	31	0	115.17
2007 - 2008	554.13	136	0	959.74	113	0	901.07	23	0	58.67
2008 - 2009	5056.40	2574	0	7650.16	2368	0	7245.79	206	0	404.37
2012 - 2013	820.50	293	257	688.95	239	129	604.38	54	128	84.57
2013 - 2014	582.35	393	56	976.72	178	12	493.70	215	44	483.02
2016 - 2017	197.73	104	1	346.25	0	0	0	104	1	346.25
<b>Tota l</b>	<b>10362.1 5</b>	<b>5423</b>	<b>314</b>	<b>17862.0 6</b>	<b>4775</b>	<b>141</b>	<b>16309.12</b>	<b>648</b>	<b>173</b>	<b>1552.9 6</b>

The State was advised to ensure that the completion plan made by the State in consultation with Central Team on 5<sup>th</sup> November 2016 is complied with.

#### 5. DPR Issues on the current proposal

Technical observations of NRRDA on proposals based on the scrutiny of sample DPRs are:

- Proposal has not been scrutinised at NRRDA as 37 nos of Sample DPRs received on 27.02.2017.
- Based on OMMAS data, average cost/Km of roads is on higher side when compared to 2016-17 (Batch-II) in Golaghat, Kamrup Rural and Karimganj districts.
- Average cost of 30 road works in Barpeta (2), Karimganj (27) and Tinsukia (1) districts are more than Rs. 80 Lakhs/Km. These DPRs needs to be scrutinised by the State.
- Roads with AADT less than 100, carriage way width need to be changed as 3 m (11 cases).
- State should explore the possibility to provide Cement Treated Bases and Sub bases for which the pavement design catalogue is available with IRC: SP-72-2015.
- MP1, MP2, MP3 formats and SLSC approval needs to be submitted by the State.
- 5 bridge proposals wrongly entered under ADB. Needs to be shifted under Regular PMGSY Batch – III.
- STA signed Proforma C for 95 works have not been uploaded on OMMAS.
- Images for 100 roads have not been uploaded on OMMAS. It needs to be verified and uploaded on all proposed roads.

- Joint Inspection report of STA/CE/SE for bridge site as per format prescribed by NRRDA has not been provided.
- It was observed that the average cost in 3 districts particularly in Karimganj district is abnormally high while comparing the sanctions made in the current Financial Year. The State is required to re-scrutinize those DPRs before EC Meeting.

## 6. R & D Proposals

Technology	Roads	Length in Km
Cold Mix	56	147.74
Cement Stabilization	1	3.15
Cell Filled concrete	18	55.30
Techgrid geogrids system	2	7.61
Nano Technology for water proofing	1	5.00
<b>Total</b>	<b>78</b>	<b>218.80</b>

After due deliberation, the State was advised to reconsider the use of Techgrid geogrids system on account of high construction cost. The Committee also advised NRRDA to explore the possibility of procurement of cement in a bulk on a subsidized manner for construction of roads by using the technology like Cement Stabilization as being adopted by MoRTH.

## 7. Quality

7.1. While reviewing the quality monitoring mechanism in the State, the Empowered Committee noted with concern that Quality Assurance Mechanism in the State needed substantial improvement. The Committee also observed that the first and second tier quality monitoring mechanism needs to be strengthened. Based on OMMAS data, out of 548 packages, field lab has not been established for 12 packages. During the years 2015-16 to 2016-17, out of 1303 works, 11 works have been reported with no inspection by SQMs. Further, against the target of 3405 SQM inspections, the State has conducted 878 inspections only till 27<sup>th</sup> February 2017 as per OMMAS. The State was advised to focus on the SQM inspections and liquidate the pending Inspections and should also ensure that the details in respect of balance field labs be uploaded on the OMMAS.

7.2. As regards submission of Action Taken Reports (ATR) of NQM inspections, out of 602 ATRs required during the years 2010-11 to 2016-17, ATRs on 223 works are still pending. **The State was advised to liquidate all ATRs of more than 6 months' period immediately.**

## 8. Maintenance

The details of maintenance funds required, released to SRRDA and utilized by them during the last four years, including current year are given below.

Rs. in crore

Financial Year(s)	Maintenance Funds Required (as per contracts)	Actual release to SRRDA	Expenditure by SRRDA during the Financial Year	% Expenditure w.r.t fund required
2013-14	2013-14	22.00	18.72	11.07
2014-15	2014-15	25.00	25.00	14.09
2015-16	2015-16	30.00	0.00	21.65
2016-17 (Upto Dec, 16)	2016-17 (Upto Dec. 16)	25.00	12.50	31.62

## 9. Status of State Matching Share

Year	Matching Share of the State (Rs. in cr)	Share credited by the States (Rs.in cr)	Balance to be credited (Rs.in cr)
2015-16	39	39	Nil
2016-17	45	12.48	32.52
<b>Total</b>	<b>84</b>	<b>51.48</b>	<b>32.52</b>

## 10. Recommendations of the Committee:

After due deliberations, it was decided that the State will complete following activities as agreed to by the State before the EC Meeting, which is tentatively scheduled on 20<sup>th</sup> March 2017.

- i. The State should send the list of 600 habitations, which have been incidentally connected under PMGSY/State Schemes to NRRDA;
- ii. The State would re-scrutinize the DPRs in the districts, where the average cost is high;

- iii. **The State would increase SQM Inspections substantially in the month of March, 2017 and upload the reports on OMMAS;**
- iv. **The State would liquidate Financial closure of works substantially.**
- v. **The State should release balance State share due for the year 2016-17.**

11. The State should send a compliance report to the Ministry on all issues as indicated at **para 10 above by 16<sup>th</sup> March 2017.**

12. The meeting ended with Vote of Thanks to the Chair.

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F.NO. P-17024/3/2016-RC

S.No	NAME	FMS NO	
I	<b>COMM. &amp; SECRETARY</b>	93925/I7	
2	<b>EMPOWERED</b>	93925/I7 -I	
I	<b>PPS TO SECRETARY</b>	236I88/I7	
2	<b>PPS TO AS &amp; FA</b>	236I88/I7 -I	
3	<b>PS TO JS -RC</b>	236I88/I7 -2	
4	<b>DIR - TECH</b>	236I88/I7 -3	
5	<b>DIR - (P-I)</b>	236I88/I7 -4	
6	<b>DIR - (P-II)</b>	236I88/I7 -5	
7	<b>DIR - (P-III)</b>	236I88/I7 -6	
8	<b>DIR - F&amp;A</b>	236I88/I7 -7	