

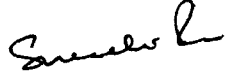
No.P-17024/1/2017-RC(part)(358786)  
Government of India  
Ministry of Rural Development  
Department of Rural Development

Krishi Bhavan, New Delhi  
Dated the 23<sup>rd</sup> March, 2018

**Sub: Pre-Empowered Committee to discuss the project proposals of Jammu & Kashmir under PMGSY (Batch-II, 2017-18) minutes thereon.**

The undersigned is directed to enclose herewith a copy of the minutes of the meeting of Pre-Empowered Committee held on 15.03.2018 under the Chairpersonship of Joint Secretary (RC), Ministry of Rural Development to discuss the proposals of Jammu and Kashmir under Regular PMGSY (Batch-II, 2017-18).

2. It is requested that the compliance report on all the observations of the Committee may please be sent to the Ministry at the earliest for fixing an early date for Empowered Committee meeting.

  
(Dr. Surabhi Rai)  
Deputy Secretary(RC)

Distribution:

1. Shri Sanjeev Verma, Secretary/Commissioner, Public Works (R&B) Department, - 127026/18  
Government of Jammu & Kashmir, Civil Secretariat, Jammu -180001, Jammu & Kashmir.
2. The Chief Engineer (PMGSY), JKRRDA, Channi Himmat Railway Crossing, Jammu, - 127026/18-1  
Jammu, Jammu & Kashmir.
3. The Chief Engineer (PMGSY), JKRRDA, Engineering Complex, Bund Road Rajbagh,  
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PS to Hon'ble MoRD /PS to Hon'ble MoS (RD) /PPS to Secretary (RD) /PPS to SS&FA  
/PPS to JS (RC) /All Directors in NRRDA, New Delhi  
(4) (5) + (7)

issued  
23/3/18

**Minutes of the Meeting of Pre-Empowered Committee held on 15.03.2018 to discuss the proposals of the State of Jammu and Kashmir under PMGSY.**

A Meeting of the Pre-Empowered Committee for PMGSY was held on 15.03.2018 under the chairpersonship of Joint Secretary (RC) to discuss the proposals submitted by the State of Jammu & Kashmir under Regular PMGSY (Batch-II, 2017-18). The following officials were present in the meeting:-

Smt. Alka Upadhyaya	Joint Secretary(RC) & DG(NRRDA)
Dr. Surabhi Rai	Deputy Secretary(RC)
Dr. I. K. Pateriya	Dir (Tech), NRRDA
Shri Uttam Kumar	Dir (P-III)
Smt. Shantipriya	Dir (Finance)
<b>State Govt. representatives</b>	
Sh. S.P. Manhas	Chief Engineer, Jammu
Sh. B.L. Bhagat	SQC, JKRRDA
Sh. Ashwani Mehra	Nodal Officer, JKRRDA
Sh. Sajjad Ahmed	ITNO

**2. Proposal by the State:** Details of proposals discussed by the Empowered Committee for the State of Jammu and Kashmir under PMGSY (Batch-II) for the year 2017-18 are as under:

Item	Pre- EC Submission as per State's email dated 15.03.2018						As per OMMAS as on 14.03.2018					
	Stage -I	Complete construction	Stage II	Upgradation	Bridges	Total	Stage -I	Complete construction	Stage II	Upgradation	Bridges	Total
Value in Rs Crores	98.86	207.36	1832.38	2085.07	147.34	4,371.11	40.34	109.88	1081.00	1709.55	43.95	2984.72*
No. of Works	12	35	418	283	84	748 roads 84 bridges	6	21	291	229	23	547 roads 23 bridges
Length in Km	91.23	179.23	2849.17	2105.82	3227.50	5,225.45 Kms 3,227.50 m Bridges	39.32	103.39	1729.18	1602.31	1185	3474.20Kms 1,185 m Bridges
Average cost per km/m	108.48	115.69	64.31	99.01	4.57/m		102.59	106.28	62.52	106.69	3.71/m	

\*MoRD Share : Rs. 2686.25 Crores  
UG – Target : 3522 Kms

State Share : Rs. 298.47 Crore  
Sanctioned : 1427.40 Kms

The Pre-EC Committee told the State that 47 proposals (12 of Stage-I and 35 of complete construction) will be considered only if 47 habitations are involved. It would be compulsory for the States to submit geo tagged photographs for supporting their claim.

### Category wise benefitted habitations (as per OMMAS)

1000+	500-900	250-499	<250	Total
6	7	16	-	29

### **3. General and DPR Issues:**

It was brought out that the State has not reconciled and updated the habitations on OMMAS. During the last EC state had reported that proposals for only 41 unconnected eligible habitations would be submitted. State was asked to finalize this figure.

- MP-I, MP-II and MP-III formats signed by competent authority needs to be provided by the State.
- Road length indicated in the DPRs do not match with the length uploaded on OMMAS. State should verify and correct the length on OMMAS as per Proforma C signed by STA.
- Average cost/Km is on higher side when compared to previous sanctions in case of Stage-I, completed and upgradation works.
- DPR observations sent to State. Corrected costs (abstract only) received on 15.03.2018 from the State. Corrected DPRs could not be verified.
- Snowfall areas list and authentication document to be submitted to justify States claim for frost resistant pavements.
- Credit for hard rock is not given in the DPRs(S-I, II completed).
- The roadway width for stage I taken as 7.50m. As per PMGSY guidelines the road width for link roads should be 6m. Earth work quantities needs to be rationalised.
- CD works should be proposed for 6 m width only for Link and T routes as per Expert Committee report. However, State has proposed 7.50 m width, needs to be corrected or the additional cost beyond 6 m width should come from the State share (JK01268, JK02111). It was clearly told that sanction cannot be given twice for same work.
- Provision of protection work for Stage II construction is on higher side. Large number of protection work/CD works is proposed for Stage II works. State should certify that no CD/Protection structures were sanctioned at these locations with Stage I proposal and all CDs/Protective works sanctioned in Stage – I project have been constructed. Necessity of CDs/Protection works need to be justified. It was clearly told that sanction cannot be given twice for same work.
- Provision of CC drain is observed to be on higher side without justification with chainage location.
- Joint Inspection report of STA/CE/SE for bridge site as per format prescribed by NRRDA have not been provided for all proposed bridges.
- Inspection report of bridges to be submitted.
- Clear colour photographs of proposed alignment at 100m interval are not attached in many of the cases.
- The earthwork cost observed to be on higher side. Needs to be rationalised.
- GSB proposed for entire width of road (JK02111, JK-02-144) and it should be deleted.
- For upgradation works, clause 2.2.3 of IRC SP:72-2015 should be followed for pavement thickness.
- The protection work for stage I are proposed in higher order (30 to 50% of road length) without sound justification from photographs and cross section drawings.
- CDs proposed in close intervals without justification from L section drawings may be deleted in order to achieve economy in construction.
- L section and cross section drawings for stage II construction work are not provided with DPRs, hence provisions of CDs and protection work are not justified.
- Authenticated traffic survey details and soil results have not been attached with the stage II construction DPRs.
- Steel quantity provided in the DPRs is very high (JK02111) to be relooked.
- Hydraulic calculation to justify the linear waterway of proposed CD works with MWL, HFL and toposheet etc are not attached with the DPR.

- Design of superstructure, substructure and foundation are not available in DPR and only GAD is available. Complete structural designs and drawings of all components needs to be provided by the State.
- 22.50% Overhead and Contractor's profit have been taken. It should be 10% as per NRRDA letter No. P-17023/5/2005-P-1/5902 dated 18.11.2013. Rates needs to be revised.
- Charges for DPR preparation, Geotechnical Investigation, Load testing etc. shall not exceed 1% in any case.

State has still not uploaded all proposals on OMMAS. The progress of works is not satisfactory. The State said that the works are going on only in Jammu region, works have still not started in Kashmir and Ladakh. The State was asked to upload Stage-I works if length is completed.

#### **4. Maintenance issues:**

State has proposed maintenance cost of 9.15 % which is on the lower side. It should be 10-12% for Jammu and Kashmir.

#### **5. R&D Technology:**

- The release and expenditure of Maintenance Funds to SRRDA has been less than satisfactory. This has constantly been a point of critical observation by the Internal Finance Division during release of funds. DPRs for each technology is to be scrutinized at NRRDA on a sample basis. State must sign MoU with Technology Provider and NRRDA before physically starting the work of Performance Evaluation in all these cases, as this has not been done in earlier sanctioned works and the roads have been completed.
- 10 roads (31.06 km) proposed under RBI Grade 81 is to be converted to some other technology.

#### **6. Quality Issues:**

- It was observed that 281 projects are still unawarded including 53 projects of 2016-17 and 29 projects of 2012-13.
- 181 packages have been inspected by SQM where labs are not established.
- 26 cases were observed where payments of more than 1 lakh have been made which have not been inspected even once.
- 113 contractors have not been inspected by NQMs even once.
- ATRs of old works should be brought to zero. State responded that this will be completed by April.
- Major issues discussed in Pre EC.
- ATRs of old works should be brought to zero. The State committed they would complete by April.

#### **6. Finance issues**

- Issue of Balance Sheet on OMMAS should be resolved.
- Final bills pending after July will not be paid.

The meeting ended with thanks to the Chair.

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