

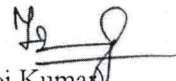
No.P-17024/23/2017-RC
Government of India
Ministry of Rural Development
RC Division

KrishiBhavan, New Delhi,
19.5.2017

Subject: Pre-Empowered Committee Meeting for Pradhan Mantri Gram Sadak Yojana (PMGSY) held on 19th May 2017 in respect of the State of SIKKIM - Minutes thereon.

The undersigned is directed to enclose herewith a copy of the Minutes of the Meeting of the Pre-Empowered Committee held under the Chairmanship of Joint Secretary (RC), MoRD on 19th May 2017 to discuss the project proposals of Sikkim under PMGSY (2017-18) for necessary action.

2. It is requested that a compliance report on all the observations of the Committee may please be sent to the Ministry to enable us to consider fixing of early Empowered Committee Meeting.


(P. Manoj Kumar)
Director (RC)

Distribution:

1. Secretary (RMDD), Government of SIKKIM
2. Empowered Officer, SRRDA, SIKKIM

Copy also to:

PPS to Secretary (RD)/PPS to AS&FA/PS to JS (RC)/ Director (Tech.)/Director(P-I)/Director(P-III)/Director (F&A), NRRDA.

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19/5/17

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**MINUTES OF THE MEETING OF THE PRE-EMPOWERED COMMITTEE FOR
PMGSY-II HELD ON 19th MAY 2017**

STATE: SIKKIM

A Meeting of the Pre- Empowered Committee was held under the chairmanship of Joint Secretary (RC), MoRD on 19th May 2017 at 10.00 am to discuss the proposals submitted by the State of Sikkim under Pradhan Mantri Gram Sadak Yojana (PMGSY, Batch-I, 2017-18). List of participants is given below:

Shri. Rajesh Bhushan	Joint Secretary (RC)
Shri Manoj Kumar	Director (RC), MoRD
Shri Mam Chand	Deputy Secretary(IFD), MoRD
Shri. Mahesh Hiremath	Dir(P-I), NRRDA
Shri. I.K. Pateriya	Director (Tech), NRRDA
Shri. Uttam Kumar	Director (P-III), NRRDA
Shri. Basava Raja	Director (P-II), NRRDA
State Govt. Representatives	
Shri Shital Pd. Pradhan	PCE, RMDD
Shri Pema Donka	ITNO, RMDD
Shri Prakash Chetti	AE, SRRDA, Sikkim
Shri Rakesh Sharma	AO, RMDD

2. Details of proposals discussed by the Committee for the State of Sikkim (Batch-I, 2017-18) are as under:

Item	Pre-EC submission				As per OMMAS as on 18.05.2017			
	No of Roads	Length (in km)	Cost (Rs in Crores)	Avg. Cost/km (Lakhs)	No of Roads	Length (in km)	Cost (Rs in Crores)	Avg. Cost/km (Lakhs)
New Connectivity (Complete Construction)	25	164.63	235.59	143.10	24	160.10	246.95	154.25
Stage - II	26	125.42	94.54	75.38	22	98.31	80.57	81.96
Bridges	11	405 m	34.23	8.45 /Rm	7	210 m	19.41	9.24

Total	51 roads 11 bridges	290.05 roads 405 m bridge	364.36	46 roads 7 bridges	258.41 roads 210 m bridge	346.93
Habitations benefitted	25 (250+)					

3. Habitation connectivity status

Item	1000+	500+	250+	Total
As on 1 st April, 2000 (as Reconciled by State)	16	138	212	366
As per OMMAS as on 18.05.2017	16	138	212	366
Balance unconnected habitations reconciled by the State	0	0	22	22
Balance unconnected habitations as per OMMAS	0	0	25	25
Proposed in current batch as per OMMAS	0	0	24	24
Balance unconnected habitations to be sanctioned	0	0	-2	-2

The State representative informed that with this proposal, all habitations of 1000+, 500+ and 250+ have been covered. About 125 roads of Stage-II proposals would be submitted by end of August 2017. The Committee advised the State that while submitting Stage-II proposals, the State should also initiate the process for transiting PMGSY-II, ie. Revision of DRRP, Identification of candidate roads etc.

4. Physical progress:

Sl No	Year	Sanctioned				Completed			Pending		
		Total Value of Projects [Roads + LSB] (Rs. in Crores)	Net No of Roads	Length of Roads in Kms	No of LSBs	Net No of Roads	Length of Roads in Kms	No of LSBs	Net No of Roads	Length of Roads in Kms	No of LSBs
1	2007-08	211.92	93	482.26	0	90	462.99	0	3	19.27	0
2	2008-09	250.84	104	482.17	0	98	459.49	0	6	22.68	0
3	2011-12	203.56	80	351.9	13	37	179.11	1	43	172.79	12
4	2013-14	112.11	40	177.49	0	24	118.37	0	16	59.12	0
5	2014-15	136.99	26	136.6	20	15	95.55	1	11	41.05	19
6	2016-17	490.69	120	636.02	5	0	5.00	0	120	631.02	5
	Total	1406.11	463	2266.44	38	264	1320.51	2	199	945.93	36

4.1. The Committee reviewed the progress of works and voiced its concern regarding the large number of incomplete works particularly those roads which are more than four years old and are incomplete and emphasized the need to complete these in a time bound manner. The State representative informed that out of 68 roads and 12 LSBs, which are more than 4 years old and still incomplete, 44 roads and 4 LSBs are scheduled to be complete by December 2017. The State was advised to submit a realistic completion plan in respect of all incomplete works.

5. DPR Issues on the current proposal

Technical observations of NRRDA on proposals based on the scrutiny of sample DPRs are:

- Average cost is on higher side when compared to previous sanctions. Corrected DPR cost has not been uploaded on OMMAS. Corrected DPRs needs to be verified at NRRDA on sample basis.
- DPRs are not prepared as per the standard DPR template issued by NRRDA.
- No photographs of proposed road attached in many DPRs. It is mandatory to provide clear coloured photographs at every 100m interval of road along with photographs of existing/new proposed CD and protection works locations for justification.

- L and X section drawings have not been attached with the DPRs. Proposed CD works and protective works should be justified with clear Photographs, L/S & C/S drawings.
- Transect walk photographs, Transect walk summary and copy of Gramma Sabha approval have not been attached with the DPRs.
- Test results for sub grade soil and GSB materials have not been attached.
- Traffic details are also not attached with the DPRs
- Pucca side drain proposed for open areas. It should be provided in the habitation portion only.
- Horizontal and vertical curve designs have not been attached with the DPRs.
- GSB layer of grade I material is provided in DPR and cost also on higher side. State should explore the possibility of providing locally available sub-base material of CBR 15% or more as per SP:72-2015.
- Large number of protection work is proposed for Stage II works. It is to be checked by state that the provision of all CDs and protection works made in Stage I DPR is completed.
- RCC slab culverts may be converted to pipe culverts according to site requirements.
- Provision of slip clearance is on lump sum basis of roughly one Lac per km is not as per PMGSY guidelines. No lump sum provision can be included in DPR.
- DPR preparation cost is on higher side.
- 5% of total length in IRC Accredited materials/Technologies as per new technology initiatives guidelines in addition to pending length in last sanction to be proposed in this batch.
- Proposals have not been fully uploaded and scrutinised by STA on OMMAS.
- Proforma C and Photographs have not been uploaded fully on OMMAS.
- Joint Inspection formats (STA and SE) for bridge works have not been received at NRRDA.

The State was advised to attend the above issues before EC Meeting.

Further, regarding provision of slip clearance, this matter was discussed at length in the EC Meeting held for Sikkim on 7th June 2016 and record of discussion as in the minutes of the said meeting is reproduced below:

“Further, the EC recommended that the provision of funds on slip and landslide clearances may be allowed, subject to rigorous control, under PMGSY particularly in the NE States and Himalayan States in the light of regular occurrences of landslides due to high rain fall in these areas and the Programme Division accordingly may move the file to revisit the guidelines in this regard”.

Accordingly, it was decided that this may be allowed on certain conditionalities relating to measurement of the quantum of such material removed from the site , pre and post photos etc.and will be examined by NRRDA on file before the EC meeting.

6. R & D Proposals

Technology	Roads	Length in Km
Cold Mix	44	248.23
Total	44	248.23

The State representative informed that 3 roads of 12 km are being proposed under Nano Technology. The State is required to upload the details on OMMAS accordingly.

7. Quality

7.1. While reviewing the quality monitoring mechanism in the State, the Pre-Empowered Committee noted with concern that Quality Assurance Mechanism in the State needed substantial improvement. The Committee also observed that the first and second tier quality monitoring mechanism needs to be strengthened. Based on OMMAS data, out of 194 packages, field lab has not been established for 120 packages (62%). During the years 2015-16 to 2016-17, out of 276 works, 116 works have been reported with no inspection by SQMs. The State was advised to focus on the SQM inspections and liquidate the pending Inspections and should also ensure that the details in respect of balance field labs be uploaded on the OMMAS.

7.2. As regards submission of Action Taken Reports (ATR) of NQM inspections, out of 131 ATRs required during the years 2010-11 to 2016-17, ATRs on 29 works are still pending. The State was advised to liquidate all ATRs of more than 6 months' period immediately.

8. Maintenance

The details of maintenance funds required, released to SRRDA and utilized by them during the last four years year are given below.

Rs. in crore

Financial Year	Maintenance Funds Required (as per contracts)	Actual release to SRRDA	Expenditure by SRRDA during the Financial Year	% Expenditure w.r.t fund required
2013-14	7.07	7.07	6.96	98%
2014-15	8.25	8.21	7.79	94%
2015-16	13.18	10.13	6.80	52%
2016-17	8.75	3.42	4.41	50%

9. Status of State Matching Share

Year	Matching Share of the State (Rs. in cr)	Share credited by the States (Rs.in cr)	Balance to be credited (Rs.in cr)
2015-16	7.622	7.622	Nil
2016-17	13.772	9.3478	4.42
Total	21.394	16.9698	4.42

10. Recommendations of the Committee:

After due deliberations, it was decided that the State/NRRDA will complete following activities before the EC Meeting.

- i. Point wise compliance on the technical observations of NRRDA as at Para 5 above may be submitted to NRRDA;
 - ii. NRRDA would examine on file the issue regarding provision of Slip Clearances/Landslides;
 - iii. The State would reconcile the 2 habitation on OMMAS;
 - iv. The State would upload all the proposals, including R&D on OMMAS after due vetting at the level of STAs;
 - v. The State would submit completion plan in respect of all ongoing works; the plan would indicate the physical status of the bridges.
 - vi. The State would credit balance state share for the year 2016-17;
 - vii. The State would upload the photographs of Lab and liquidate balance SQM inspections as well as balance ATRs;
 - viii. The State would credit balance maintenance funds for the year 2016-17.
11. The State should send a compliance report to the Ministry on all issues as indicated at para 10 above within two weeks.
12. The meeting ended with Vote of Thanks to the Chair.

F.NO. P-17024/23/ 2017-RC

S.No	NAME	FMS NO.
1	<i>PR. SECRETARY</i>	100256/17
2	<i>EMPOWERED OFFICER</i>	100256/17 -1
1	<i>PPS TO SRD</i>	257553/17
2	<i>PPS TO AS & FA</i>	257553/17 -1
3	<i>PPS TO JS -RC</i>	257553/17 -2
4	<i>DIR - TECH</i>	257553/17 -3
5	<i>DIR - (P-I)</i>	257553/17 -4
6	<i>DIR - (P-III)</i>	257553/17 -5
7	<i>DIR - F&A</i>	257553/17 -6