

File No-P.17024/28/2018-RC (FMS-363005)

Government of India  
Ministry of Rural Development  
Department of Rural Development  
Rural Connectivity (RC) Division

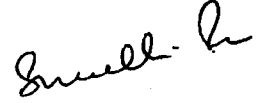
Room No.361-B  
Krishi Bhavan, New Delhi  
Dated the 31<sup>st</sup> July, 2018

MINUTES

**Subject: Meeting of Pre-Empowered Committee to discuss project proposals of the State of Uttarakhand under regular PMGSY (Batch-II, 2018-19) - Minutes thereon**

The undersigned is directed to enclose herewith the Minutes of the meeting of the Pre-Empowered Committee held on 20<sup>th</sup> July, 2018 at 4:00 PM to discuss project proposals of the State of Uttarakhand under regular PMGSY (Batch-II, 2018-19) for information and necessary action.

2. State is also requested to submit the point-wise Compliance Report on the observations of the Pre-EC Committee so as to fix the date for Empowered Committee Meeting.



(Surabhi Rai)  
Deputy Secretary (RC)  
Tel. No.011-23383006

**Distribution:**

1. The Principal Secretary, Rural Development Department, Government of Uttarakhand, Dehradun. - 138993/18
2. The Chief Engineer, Rural Development Department, Government of Uttarakhand, Dehradun. - 138993/18-1
3. All Directors in National Rural Roads Development Agency (NRRDA), 15 NBCC Tower, 5<sup>th</sup> Floor, Bhikaji Cama Place, New Delhi-110066. - 372366/18 to 2

**Copy for information to:-**

PPS to Secretary (RD)/PPS to SS&FA/PPS to JS(RC) - (3) to (5)

Issued  
31/7/18

**Minutes of the Meeting of Pre-Empowered Committee held on 20.07.2018 for the proposals of the State of Uttarakhand under PMGSY, Batch II(2018-19)**

A Meeting of the Pre-Empowered Committee for PMGSY was held on **20.07.2018** in chamber of JS(RC) to discuss the proposals under Regular PMGSY Batch-II (2018-19) The following officials were present in the meeting: -

Smt. Alka Upadhyaya	Joint Secretary(RC) & DG(NRRDA)
Dr. Surabhi Rai	Deputy Secretary(RC)
Shri Uttam Kumar	Dir (P-III), NRIDA
Shri. Mohan Sundaram	JD(Tech), NRIDA
<b>State Govt. representatives</b>	
Dr. Raghav Langer	Chief Executive Officer
Sh. K.K. Srivastava	Chief Engineer
Sh. Manish Mittal	Executive Engineer
Sh. S.K. Pathak	SQC
Ms. Pratima Painoli	Financial Controller
Sh. A.S. Jyala	ITNO

**2. Proposal by the State:**

The details of the current proposal is as given below

Item	Proposals as per State's letter dated 06.06.2018					Proposals as per OMMAS as on 19.07.2018**				
	Stage I	Full stage	Stage II	LSBs	Total	Stage I	Full stage	Stage II	LSBs	Total
Value in Rs. Crores	38.14	148.22	716.10	143.82	1046.28*		7.94	82.21	33.77	123.92
No. of works	8	18	150	68	176 roads 68 Bridges		1	19	14	20 roads 14 LSBs
Length in Km	61.30	188.53	1281.74	2143 m	1531.57 m roads 2143 m LSB		8.00	142.74	457	150.74 Km roads 457 m LSB
Average Cost in Lakhs / Km	62.22	78.62	55.86	6.71			99.25	57.59	7.39	

\*MoRD share : Rs. 941.63 Crores

State share : Rs. 104.63 Crores

**Category wise benefitted Habitations**

1000+	500-999	250-499	Total
-	2	25 + 1 cluster of 250+	28

Pre-EC took a serious view of the State not giving the response to observation of NRIDA. By 6<sup>th</sup> August, 2018 all the corrections will be done.

**\*State has informed 12 balance habitations are Not feasible. Those habitations need to be updated on OMMAS.**

With reg

**4. Issues discussed and decisions taken :**

Issues Discussed	Decisions taken								
<p><b>SUBMISSION OF DPRS</b> A schedule was drawn up for the submission of DPRs by the state :</p> <table border="1"> <tr> <td>93 DPRs of Stage I</td> <td>10<sup>th</sup> August</td> </tr> <tr> <td>278 DPRs of Stage II</td> <td>31<sup>st</sup> August</td> </tr> <tr> <td>108 bridges</td> <td>30<sup>th</sup> September</td> </tr> <tr> <td>3276 kms of Upgradation</td> <td>---</td> </tr> </table>	93 DPRs of Stage I	10 <sup>th</sup> August	278 DPRs of Stage II	31 <sup>st</sup> August	108 bridges	30 <sup>th</sup> September	3276 kms of Upgradation	---	<p>With regard to the Upgradation, it was informed to the states that only roads in DRRP can be taken and no revision of DRRP will be allowed.</p>
93 DPRs of Stage I	10 <sup>th</sup> August								
278 DPRs of Stage II	31 <sup>st</sup> August								
108 bridges	30 <sup>th</sup> September								
3276 kms of Upgradation	---								
<p><b>BALANCE HABITATIONS TO BE SANCTIONED</b> State responded that 12 balance habitations are Not feasible.</p>	<p>Updation of the data needs to be done on OMMAS</p>								
<p><b>COST CORRECTIONS</b></p> <ul style="list-style-type: none"> <li>Observed that Stage-II has again proposed in the protection works in the Stage-I . In certain DPRs it has been observed that the same protection works were proposed in both Stage I and Stage II.</li> <li>In the case of bridge works it has been observed that 31% overhead contractors profit has been proposed.</li> <li>Cost of slip clearance should be borne by the state</li> <li>21% Overhead charges and 10% Contractors Profit provided in rate analysis of Bridge DPR instead of 20%.</li> </ul>	<p>State was advised to compare the DPRs of the Stage I and Stage II works and eliminate all such cases.</p>								
<p><b>NON SUBMISSION OF MANDATORY DOCUMENTS</b></p> <ul style="list-style-type: none"> <li>SLSC approval, MP-I, MP-II and MP-III.</li> <li>Joint Inspection formats for bridge works.</li> </ul> <p>State was asked to submit the same</p>									

<p><b>TECHNICAL INCONSISTENCIES IN DPR</b></p> <ul style="list-style-type: none"> <li>• Ruling Gradient has been adopted for the entire stretch of the road. The State to provide acceptable gradients wherever possible in order to economise the cost of construction.</li> <li>• The credit for hard rock obtained from cutting has not been incorporated in many of the DPRs Hard rock obtained from the cutting should be used for protective/drain works.</li> <li>• Provision of protection works including retaining wall, breast wall, toe wall etc. for both stage I and complete construction works are found to be on higher side even of order 30 to 40% of road length. This contributes in the substantial increase in construction cost.</li> <li>• Gabion retaining walls may be proposed in place of banded retaining wall to achieve economy in construction.</li> <li>• Soil test report only indicates CBR value, other soil test parameters such as sieve analysis, MDD, OMC, LL, PL etc. are not attached in DPR.</li> <li>• In most of the DPRs L section and X section drawings are not attached, hence provisions of earthwork, CDs and protection works proposed could not be verified and are not justified.</li> <li>• In Stage-I construction works, existing and proposed levels in C/S drawings are not indicated to ascertain the required quantities of earth work for cutting and filling. Most of the cases Ruling Gradient have been adopted for the entire length of the road which increase the earth wok cost.</li> <li>• Earth work quantities are on higher and should be rationalised for achieving economy as per expert committee report.</li> <li>• Pucca side drains proposed for entire length. Pucca drains may be required where the soil strata is loose. Needs to be rationalised.</li> <li>• linear water way calculations and hydraulic particulars showing MWL, HFL, BL etc are also not attached in DPRs.</li> </ul>	<p>State to make the necessary corrections in the DPRs</p>
<p><b>DEVIATION FROM IRC SPECIFICATIONS</b></p> <ul style="list-style-type: none"> <li>• For Cold mix technology, Book of Specifications of MoRD and IRC:SP:100-2014 “Use of Cold Mix Technology in Construction and Maintenance of Roads using Bitumen Emulsion” should be followed without mentioning that trade name of the material/Technology provider as the specifications for the technology are already available in MoRD Book of Specifications.</li> </ul>	<p>State agreed to do the same.</p>

<p><b>NEW TECHNOLOGY AND R&amp;D TECHNOLOGY</b></p> <ul style="list-style-type: none"> <li>• State requested some handholding for the use of new technologies. CRRRI new technology workshop should be given.</li> <li>• State was directed to propose Cell Filled Concrete/Panelled Cement Concrete in order to increase the length of New Technology length as per New Technology guidelines.</li> </ul>	<p>NRIDA Technical Division to arrange for CRRRI workshop on new technologies</p>
<p><b>CONTRACT MANAGEMENT</b></p> <ul style="list-style-type: none"> <li>• It was observed that approval and issue of LOAs are taking a long time which is eating into the valuable working season of the state.</li> </ul>	<p>State was asked to bring down the tendering time to 40 days by following the MP model</p>
<p><b>MAINTENANCE</b></p> <ul style="list-style-type: none"> <li>• Despite 100% expenditure it was seen that the state has almost 35% U grading in maintenance</li> </ul>	<p>State was directed to monitor the roads with zero payment and consider the migration to a Performance Based Maintenance Management of roads.</p>
<p><b>QUALITY ISSUES</b></p> <p>Some of the major issues of quality which were flagged were</p> <ul style="list-style-type: none"> <li>• Non establishment of quality labs</li> <li>• 49 works where payments of more than Rs. 1 lakh had been made without being inspected even once by SQMs.</li> <li>• 20% contractors have not been inspected by NQMs even once</li> <li>• 41 ATRs of ongoing works are pending with the state which should be immediately settled or the ATRs would be redundant.</li> <li>• An analysis of the deficiencies revealed poor geometrics as one of the major causes of poor quality which was of great concern in hill roads</li> </ul>	<p>State was asked to take care of the quality issues flagged above</p>

**FINANCIAL ISSUES**

- It was seen out of the 13 points raised in the audit report only 9 points have been compiled by the state . The following issues were still pending

Outstanding Advance (Contractors: 26.65; DPR Preparation: 10.85 & other:0.39)	37.89
TDS deducted by Bank (Prog.:3.71 & Admin:0.07) [BRS point].	3.78
Adverse balance shown under state Administrative Expenses Fund.	2.10
Outstanding Liabilities (Income tax:0.25; Commercial Tax: 0.71; others: 0.62 & Amount payable to state government: 0.06) [Out of 1.64, 0.35 is still pending]	0.64
Imprest to staff.	0.28

- Out of 158 pending final bills, 64 bills are beyond 6 months

The meeting ended with thanks to the Chair.

\*\*\*\*\*