

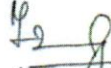
No.P-17024/3/2016-RC
Government of India
Ministry of Rural Development
RC Division

KrishiBhavan, New Delhi,
29 December 2016

Subject: Pre-Empowered Committee Meeting for Pradhan Mantri Gram SadakYojana (PMGSY) held on 29th December 2016 in respect of the State of ASSAM - Minutes thereon.

The undersigned is directed to enclose herewith a copy of the Minutes of the Meeting of the Pre-Empowered Committee held under the Chairmanship of Joint Secretary (RC), MoRD on **29th December 2016** to discuss the project proposals of Assam under PMGSY (Batch-II, 2016-17) for necessary action.

2. It is requested that a compliance report on all the observations of the Committee may please be sent to the Ministry to enable us to consider fixing of early Empowered Committee Meeting.


(P. Manoj Kumar)
Director (RC)

Distribution:

1. Commissioner & Secretary (PWD), Government of ASSAM - 89248/16
2. Empowered Officer, SRRDA, ASSAM - 89248/16-1

Copy also to:

(220417/16) (1) (2) (3) (4)
PPS to Secretary (RD)/PPS to AS&FA/PS to JS (RC)/ Director (Tech.)/Director(P-I)/Director(P-III)/Director (F&A), NRRDA.

(5) (220417/16-6)

Issued with
encl.
29/12/16

**MINUTES OF THE MEETING OF THE PRE-EMPOWERED COMMITTEE FOR
PMGSY HELD ON 29th DECEMBER 2016**

STATE: ASSAM

A Meeting of the Pre- Empowered Committee was held under the chairmanship of JS (RC), MoRD on 29th December 2016 3.00 pm to discuss the proposals submitted by the State of Assam under Pradhan Mantri Gram Sadak Yojana (PMGSY), Batch-II, 2016-17. List of participants is given below:

Shri. Rajesh Bhushan	Joint Secretary (RC), MoRD
Shri Manoj Kumar	Director (RC), MoRD
Shri. Mahesh Hiremath	Dir(P-I), NRRDA
Shri. Mohansundaram	JD (Tech), NRRDA
Shri. Praveen Bhalla	Dy Director (F&A)
State Govt. Representatives	
Shri. Syed Md. Bakir	CE, PWD, Assam
Shri.Dibyajyoti Saharia	Addl. CE & SQC, PWD Assam
Shri. Rameshwar Basumatary	Ex. Engineer, PWD, Assam
Shri. B K Seal	FC, Assam

2. Details of proposals discussed by the Committee for the State of Assam (Batch-II, 2016-17) are as under:

Item	New Connectivity	LSBs	Total
Value in Rs. Crores	356.21	26.02	382.23
No. of works	165	17	165 Roads 17 Bridges
Length in Km/m	508.13	540.41	508.13 Km roads 540.41 m bridges
Average Cost in Lakhs / Km	70.10	4.81	
Habitations benefitted	204 (24 of 1000+; 119 of 500+; 61 of 250+)		

MoRD share : Rs. 341.65 Crores

State share : Rs. 40.58 Crores

The cost of the proposal appears to be on the higher side. It was observed that the cost would come down substantially as the present cost reflects unscrutinised DPRs by NRRDA.

3. Habitation connectivity status

Item	1000+	500+	250+	Total
As on 1 st April, 2000 (as Reconciled by State)	7682	5609	4066	17357
As per OMMAS as on 29.12.2016	7682	5609	4066	17357
Habitations sanctioned as per NRRDA's record	5670	2893	1291	9854
Balance unconnected habitations reconciled by the State	675	2632	2722	6029
Balance unconnected habitations as per OMMAS as on 29.12.2016	675	2581	2694	5950
Proposed in current batch as per State's report (2016-17 – Batch - II)	24	119	61	204
Balance unconnected habitations to be sanctioned	651	2513	2661	5825

3.1. In the light of the pre-ponement of the target for completion of PMGSY works from March 2022 to March 2019, the Committee advised the State the following:

- i. The State has to submit DPRs for atleast 2000 km in respect of the balance unconnected habitations by January 2017. The DPRs for balance habitations would be submitted by February 2017;
- ii. The State representative informed that about 1000 habitations, which have been connected incidentally under PMGSY, need to be updated in the habitation master on OMMAS. The State would prepare a list of such incidental habitations and share it with NRRDA by 16th January 2017 to facilitate updation of the habitation master on OMMAS;
- iii. The State has to prepare a realistic completion plan (month-wise and PIU-wise) in respect of ongoing works, which are more than 4 years old in consultation with PIUs and a quarterly review to be held at SRRDA level in order to achieve the desired target within the stipulated time, ie. March 2019.

4. Physical progress:

4.1. The Committee reviewed the progress of works and voiced its concern regarding the large number of incomplete works particularly those roads which are more than four years old and are incomplete and emphasized the need to complete these in a time bound manner.

Year	Sanctioned	Completed	Balance

	Total Value of Projects (Rs. in Crores)	No of roads after dropping	No of LSBs	Length of Roads in Kms	Net No. of Road Works	No. of LSB Works	Length of Roads Completed (in Kms.)	No of roads	No of Bridges	Length of Roads in Kms
2000-2001	75.00	212	0	179.69	212	0	179.74	0	0	-0.05
2001-2002	154.92	294	0	594.63	291	0	587.76	3	0	6.87
2003-2004	199.71	109	0	800.09	109	0	796.58	0	0	3.51
2004-2005	244.46	195	0	750.64	195	0	747.62	0	0	3.02
2005-2006	930.59	488	0	2069.32	474	0	2020.06	14	0	49.26
2006-2007	1548.6	629	0	2853.4	596	0	2733.01	33	0	120.39
2007-2008	570.12	139	0	984.27	113	0	900.87	26	0	83.4
2008-2009	5078.4	2582	0	7677.4	2356	0	7236.78	226	0	440.62
2012-2013	820.5	293	257	688.95	235	121	596.48	58	136	92.47
2013-2014	583.55	395	56	979.02	156	10	427.41	239	46	551.61
2016-2017	197.73	104	1	346.25	0	0	0	104	1	346.25

Tot al	10403. 58	5440	314	17923. 66	4737	131	16226.3 1	703	183	1697. 35
-------------------	----------------------	-------------	------------	----------------------	-------------	------------	----------------------	------------	------------	---------------------

The State was advised to ensure that the completion plan made by the State in consultation with Central Team on 5th November 2016 is complied with.

5. DPR Issues on the current proposal

Technical observations of NRRDA on proposals based on the scrutiny of sample DPRs are:

- Based on OMMAS data, average cost/Km of roads is on higher side when compared to 2016-17 (Batch-I) sanction.
- Average cost of 23 road works in Baksa (1), Cachar (10), Hailakandi (1), Jorhat (3), Kamrup Rural (2), Karimganj (3), Kokrajhar (1), Morigaon (1) and N.C. Hills (1) districts are more than Rs. 80 Lakhs/Km. These DPRs needs to be rigorously scrutinised by the State.
- MP1, MP2, MP3 formats and SLSC approval needs to be submitted by the State.
- State has proposed 77.34 Kms which is 15.22% of total length using Cold mix technology.
- State has not proposed any roads leading to 5% of total road length using new materials/Technology Accredited by IRC as per New Technology Initiative guidelines. State should propose 17.32 Kms in addition to the current proposal length of 25.41 Kms to make up the Batch – I gap under this category.
- STA signed Proforma C for 27 works have not been uploaded on OMMAS.
- Images for 36 roads have not been uploaded on OMMAS. It needs to be verified and uploaded on all proposed roads.
- Joint Inspection report of STA/CE/SE for bridge site as per format prescribed by NRRDA has not been provided.

6. R & D Proposals

6.1. The State has proposed 32 roads for a length of 77.34 km under R & D with New Technology (cold Mix), which is 15%.

6.2. The State has not proposed any roads using New Materials/Technology Accredited by IRC as per New Technology Initiative guidelines leading to 5% of total road length. As comiited by the State in the last EC Meeting held on 7.11.2016, the State should propose atleast 17.32 Kms in addition to the current proposal length of 25.41 Kms to fill the gap in Batch – I (2016-17) under this category.

6.3. The State representative informed that the State proposes 50 km under this category (Base Seal: 35 km; Cell Filled: 5 km; Zydex Nano: 10 km). The State has reported that it has prepared DPRs for 40 km and are being scrutinized at STAs level. The State has also informed that it has submitted the cost analysis data along with cost comparison to NRRDA. The Committee advised NRRDA to quickly analyse the data and to take up the matter with STAs concerned to expedite the scrutiny of these R&D proposals.

7. Quality

7.1. While reviewing the quality monitoring mechanism in the State, the Empowered Committee noted with concern that Quality Assurance Mechanism in the State needed substantial improvement. The Committee also observed that the first and second tier quality monitoring mechanism needs to be strengthened. Based on OMMAS data, out of 596 packages, field lab has

not been established for 34 packages (6%). During the years 2015-16 to 2016-17, out of 1318 works, 18 works have been reported with no inspection by SQMs. Further, against the target of 3405 SQM inspections, the State has conducted 674 inspections only till December 2016. The State was advised to focus on the SQM inspections and liquidate the pending Inspections and should also ensure that the details in respect of balance field labs be uploaded on the OMMAS.

7.2. As regards submission of Action Taken Reports (ATR) of NQM inspections, out of 571 ATRs required during the years 2010-11 to 2016-17, ATRs on 244 works are still pending. **The State was advised to liquidate all ATRs of more than 6 months' period immediately.**

8. Maintenance

The details of maintenance funds required, released to SRRDA and utilized by them during the last four years, including current year are given below.

Financial Year(s)	Maintenance Funds Required (as per contracts)	Actual release SRRDA	Rs. in crore	
			Expenditure by SRRDA to during the Financial Year	% Expenditure w.r.t fund required
2013-14	22.00	18.72	11.07	50%
2014-15	25.00	25.00	14.09	56%
2015-16	30.00	0.00	21.65	72%
2016-17 (Upto Nov, 16)	25.00	12.50	27.43	110%

9. Status of State Matching Share

Year	Matching Share of the State (Rs. in cr)	Share credited by the States (Rs.in cr)	Balance to be credited (Rs.in cr)
2015-16	39	18.97	20.03
2016-17	45	0	45
Total	84	18.97	65.03

10. Financial Management/Accounting.

The following issues/points were pointed out:

S. N.	Observation	Amount
-------	-------------	--------

1	Heavy Funds in Saving Bank Account (work out the interest and ask the bank to credit the same in its account , <i>Banker Certificate of FDR is required</i>)	70.95
2	TDS on Accrued Interest	8.97
3	Amount Credited by bank but not recorded in Cash Book	0.87
5	Outstanding Advances (BG status and Age-wise break up not furnished)	28.50
6	Pendency of financial closure	504 (10.4%)

It was decided that a training on data entry on maintenance funds would be imparted by NRRDA in the month of January 2017. It was also decided that the State should focus on liquidating pending financial bills particularly for the years 2005-06 to 2008-09.

11. Recommendations of the Committee:

After due deliberations, it was decided that the State will complete following activities as agreed to by the State to consider for fixing an early date for Empowered Committee Meeting.

- i. **The State has submitted 14 DPRs, which would be scrutinized by NRRDA and the observations be shared with the State by 10th January 2017. The State would accordingly carry out necessary corrections;**
 - ii. **The State would liquidate 50% ATRs by 15th January 2017 and a calendar to be sent to the Ministry;**
 - iii. **The State would send a monthly calendar to NRRDA to liquidate pending SQM inspections for the year 2016-17;**
 - iv. **The State should credit 100% due State share for the year 2016-17 and 50% of the due state share for the year 2016-17;**
 - v. **The State should release balance maintenance amount due for the year 2016-17.**
12. The State should send a compliance report to the Ministry on all issues as indicated at **para 11 above** while seeking date for EC meeting.
13. The meeting ended with Vote of Thanks to the Chair.
