

P-17024/10/2014-RC( EFMS:338486)  
Government of India  
Ministry of Rural Development  
Department of Rural Development  
(Rural Connectivity Division)

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Krishi Bhawan, New Delhi  
Dated the 18<sup>th</sup> May, 2016

**Subject: Minutes of the meeting of Pre-Empowered Committee held on 13<sup>th</sup> May, 2016 to discuss proposals of the State of Jammu & Kashmir under Pradhan Mantri Gram Sadak Yojana (PMGSY)**

The undersigned is directed to enclose herewith a copy of the Minutes of the Meeting of Pre-Empowered Committee held on 13<sup>th</sup> May, 2016 at 4 PM under the Chairmanship of Joint Secretary (RC) to discuss the proposals submitted by the State of Jammu & Kashmir under Batch-I, Regular PMGSY for the year 2016-17.

The State Government is requested that compliance report on the observations of the Committee may please be sent to the Ministry to enable this Ministry to issue formal clearance of the proposals.

  
(Deepak Ranjan)  
Assistant Director (RC)  
Tel No 011-23382860

**Distribution:**

1. Shri Rohit Kansal, Secretary, Public Works Department (R&B), Government of Jammu & Kashmir. - 70554/16
2. Shri D.D.Gorkha, Chief Engineer, PMGSY, JKRRDA, Engineering Complex, Bund Road, Rajbagh, Srinagar, Kashmir-190008, Jammu & Kashmir - 70554/16-1
3. Shri Hamid, Chief Enginner, Jammu - 70554/16-2
4. Director (F&A)/Dir(Tech.), Dir(P-I)/Dir(P-II)/Dir(P-III)/NRRDA

Copy for information to : PPS to JS(RC)

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issued with  
encl.  
19/5/16

**Minutes of the meeting of Pre-Empowered Committee held on 13<sup>th</sup> May, 2016 to discuss proposals of the State of Jammu & Kashmir under PMGSY.**

**STATE: Jammu & Kashmir**

A meeting of Pre-Empowered Committee was held on 13<sup>th</sup> May, 2016 at 4.00 PM under the Chairmanship of Joint Secretary (RC) to discuss the proposals submitted by the State of Jammu & Kashmir under Batch-I, Regular PMGSY for the year 2016-17. List of participants is given below:

<b>Shri Rajesh Bhushan</b>	<b>Joint Secretary (RC) – in Chair</b>
Shri PriyaRanjan	Director (RC)
Shri I.K. Pateriya	Director (Tech), NRRDA
Shri Uttam Kumar	Director (P-III), NRRDA
Ms Anjali Singh	Director (F&A), NRRDA
Shri Basavaraja	Director (P-II), NRRDA
Shri M. Hiremath	Director (P-I), NRRDA
State Govt Representatives	
Shri RohitKansal	Commissioner & Secretary, PWD
Shri A.H. Sheikh	Chief Engineer, Jammu
Shri D.D. Gorka	Chief Engineer, Kahsmir
Shri Sajad Ahmed	ITNO
Shri Rajesh Talwar	Financial Controller

2. Details of proposals discussed by the Pre-Empowered Committee for the State of Jammu & Kashmir under PMGSY-I (Batch-I) for the year 2016-17 are as under:

Item	Proposals				
	Stage-I	Stage II	Upgradation	Bridges	Total
<b>Value in Rs Crores</b>	1564.62	499.72	1411.22	53.41	3528.98*
<b>No. of Works</b>	310	125	107	30	542 roads 30 bridges
<b>Length in Km</b>	1964.62	804.66	1070.58	1247.50	3839.85 Km 1247.50 m Bridges
<b>Average cost per km/m</b>	79.64	62.10	131.82	4.28	



No Habitations	of	11 of 1000+				11 of 1000+
		26 of 500+				26 of 500+
		389 of 250+				389 of 250+
		176 of <				176 of <
		250				250

\* MoRD Share: 3176.08 crore      State Share: 352.90 crore

3. The Pre-EC decided that the State would reconcile the number of road works and bridges mentioned in hard copy of the proposal with the number mentioned on OMMAS. The EC meeting would consider only these proposals which are uploaded on OMMAS after done scrutiny of the STAs.

4. The DPR issues that were discussed in the meeting and it was decided that the state government will submit a compliance before the EC meeting with regard to issues where there is a shortfall:

- i. Habitation data has not been reconciled and updated on OMMAS by the State.
- ii. State has not furnished a certificate that 176 habitations are being incidentally connected.
- iii. Stage-II and Upgradation DPRs are not as per guidelines. They need to be reviewed by the State.
- iv. Soil test report has not been included in the sample DPRs.
- v. CD works/protection works are proposed in Stage-II DPRs, the state may clarify.
- vi. State has not furnished a certificate that all the works are free from forest clearance.
- vii. Joint Inspection report of bridges has not been submitted by the State Government.
- viii. In 8 cases of upgradation, no habitation has been mapped.
- ix. Out of 24 sample DPRs submitted by the State, the cost has been reduced upto Rs 44 crore in 17 DPRs, the other DPRs need to be corrected by the State.
- x. Average cost is on the higher side for all the works, including bridges.
- xi. CD works proposed are on higher side, which needs to be justified by the State Government with photographs.
- xii. 26 road works with more than 20 km road length have been proposed for upgradation, which would be difficult for execution.
- xiii. In case of 17 roads, proforma 'C' (duly signed by STA) has not been submitted by the State.
- xiv. Transect Walk photographs and report has not been attached with DPRs.
- xv. Out of 542 road works, images for only 405 road works have been uploaded on OMMAS, balance needs to be uploaded.
- xvi. Black & White photographs of roads have been uploaded on OMMAS, which does not give clear picture of condition of roads.
- xvii. The proposal shows 176 habitations of less than 250 population. State has to certify that these are in the category of "incidentally connected"

**5. R&D issues:**

State has proposed only 0.29% of total length of 1875.25 km under new technology, as against required 5% of the total length. The state representatives assured that necessary amendments in the DPRs will be done as per discussions in the Pre-EC meeting.

The state representatives further requested that as the State officials are not well conversant with the zydex nano-technology, particularly zyocasil and zyotherm both water proofing technologies, waste plastic and cold Mix, hence field demonstration may be arranged by the Ministry/NRRDA for the same. The Chairperson directed the NRRDA officers to arrange for the same in consultation with the state.

**6. Maintenance issues:**

Maintenance funds released to SRRDA by the State Government are on the lower side and the state needs to review the expenditure incurred on maintenance of roads.

**7. Quality issues:**

- i. 100% inspections have not been made by State Quality Monitors (SQMs).
- ii. 100% labs not established by the State.
- iii. 75 road works (36 cases in Srinagar and 39 cases in Kashmir) have not been inspected even once.
- iv. Out of the required 66 inspections per month, only 48 inspections are being done by SQMs.
- v. At least 100% inspections should be done by SQMs on assigned jobs.
- vi. In case of shortage of SQMs, more SQMs may be recruited by the State.
- vii. 12 Action Taken Reports (ATRs) of completed works are still pending. At least ATR before 2011-12 should be furnished.
- viii. Training to be imparted to SQMs by NRRDA.

**8. Financial issues:**

- i. Age-wise details of Rs 33.32 crore due to contractors are not available.
- ii. Funds of Rs 16.59 crore have not been invested in fixed deposit.
- iii. Expenditure of Rs 0.30 crore and 0.21 crore has been shown against survey works and staff advance, respectively. However, the same may be shown against DPR advance.

**9. OMMAS issues:**

- i. Entries on OMMAS have only been made upto February, 2011.

- ii. Technical module and Account module to be updated on OMMAS in consultation with NRRDA.
- iii. Internal Audit Report not yet submitted by the State.
- iv. 1003 no. of physically completed works are pending for financial completion.
- v. State is not following e-payment system through R&P module o OMMAS.

**10. The State will complete the following activities and submit a Compliance Report within one month of the issuance of the minutes of Pre-EC:**

- i. State will update reconciled data of habitation on OMMAS, get it scrutinised by STAs and freeze it.
- ii. State will identify the road/stretch and furnish details to the Ministry within two weeks, where demonstration on Nano-technology is required. The State would also proposeble of this technology along with waste plastic and cold Mix , in its proposals.
- iii. With the assistance of NRRDA, State will resolve the technical issue of OMMAS by 25.5.2016.

Notwithstanding the shortcomings in the DPRs, in the light of the assurance of the state government representative that the necessary up-dation /improvements etc in the DPRs and OMMAS will be done with a month from the issue of the minutes of the Pre-EC, **the committee agreed to recommend the 542 road works (Stage-I-310; Stage-II- 125; Upgradation-107) and 30 bridges of the value of Rs3528.98Crore to be taken up by the state of Jammu & Kashmir under PMGSY-I, Batch -I of 2016-17, for the consideration of the EC meeting**

The meeting ended with Vote of thanks to the Chair.

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