


No.P-17024/23/2016-RC
Government of India
Ministry of Rural Development
RC Division

KrishiBhavan, New Delhi,
2nd May 2016

Subject: Pre-Empowered Committee Meeting for Pradhan Mantri Gram Sadak Yojana (PMGSY) held on 29th April 2016 in respect of the State of Sikkim - Minutes thereon.

The undersigned is directed to enclose herewith a copy of the Minutes of the Meeting of the Pre-Empowered Committee held under the Chairmanship of Joint Secretary (RC), MoRD on 29th April 2016 to discuss the project proposals of Sikkim under PMGSY for necessary action.

2. It is requested that a compliance report on all the observations of the Committee may please be sent to the Ministry to enable us to consider fixing of early Empowered Committee Meeting.


(P. Manoj Kumar)
Director (RC) 2/5/16

Distribution:

1. Principal Secretary (RD), Government of Sikkim - 69229/16
2. Chief Engineer SRRDA, Sikkim - 69229/16-1

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PPS to Secretary (RD)/PPS to AS&FA/PS to JS (RC)/ Director (Tech.)/Director(P-I)/Director(P-III)/Director (F&A), NRRDA.

Received with
Annexure
2/5/16

**MINUTES OF THE MEETING OF THE PRE-EMPOWERED COMMITTEE FOR
PMGSY HELD ON 29th APRIL 2016**

STATE: SIKKIM

A Meeting of the Pre- Empowered Committee was held under the chairmanship of JS (RC), MoRD on 29th April 2016 at 3.30 pm to discuss the proposals submitted by the State of Sikkim under Pradhan Mantri Gram Sadak Yojana (PMGSY). List of participants is given below:

Shri. Rajesh Bhushan	Joint Secretary (RC), MoRD
Shri P.Manoj Kumar	Director (RC), MoRD
Dr I K Pateriya	Dir(Tech), NRRDA
Shri. Basavaraja	Director (Trg), NRRDA
Shri. Rakesh Kumar	AD (P-III), NRRDA
State Govt. Representatives	
Ms.Shital PD. Pradhan	RM&DD, Government of Sikkim
Shri Hari PD. Sharma	RM&DD, Government of Sikkim
Shri D.P Sharma	RM&DD, Government of Sikkim
Shri C.V Basnet	RM&DD, Government of Sikkim
Mrs. Pema Donka	RM&DD, Government of Sikkim
Shri Prakash Chattri	RM&DD, Government of Sikkim

2. Details of proposals discussed by the Committee for the State of Sikkim are as under:

Current Proposal (Batch-I-2016-17)

Item	No of Roads	Length (in km)	Cost (Rs in Crores)	Avg. Cost/km (Lakhs)
New Connectivity Stage - I	57	337.93	293.25	86.78
Stage - II	73	344.43	270.74	78.61
Bridges	5	130	11.65	8.96/m
Habitation benefitted	66 (250-499)			
Total	130 roads 5 Bridges	682.36 Km roads 130 m Bridges	575.64	

3. Habitation connectivity status

Number of Eligible unconnected habitations

Item	1000+	500+	250+	Total
As on 1 st April, 2000 (as Reconciled by State)	16	138	212	366
As per OMMAS as on 28.04.2016	16	138	212	366
Balance unconnected habitations reconciled by the State	0	0	70	70
Balance unconnected habitations as per OMMAS	0	0	73	73
Proposed in current batch as per State's report (2016- 17)	0	0	34+24 Clusters	58
Balance unconnected habitations to be sanctioned	0	0	12	12

The reconciled details of PMGSY benefitted habitations should be corrected on OMMAS and reconciled data should match with the OMMAS.

4. DPR Issues on the current proposal

Technical observations of NRRDA on proposals based on the scrutiny of sample DPRs are:

Proposal has not been received as per NRRDA letter No. H-11020/2/05-Tech dated 10.01.2013.

- The entire proposals have not been uploaded on OMMAS and STA has not approved any single proposal.
- State has proposed 5 roads in East(3), South(1), West (1) districts with less than 1.50 Kms for new connectivity, which is not eligible under PMGSY guidelines and needs to be dropped.
- Joint Inspection formats for bridge works have not been received.
- Average cost of 16 road works are more than 90 Lakhs/Km in Stage I. Needs to be scrutinised.
- State needs to propose 10% of total length in Mainstreaming technology and 5% of total length in IRC Accredited materials/Technologies as per new technology initiatives guidelines.
- State has proposed roads with less than 250 population. In case, these are clusters, it should be mapped on OMMAS. Some roads proposed without habitations and less than 250 populations, cannot be allowed to be included in the proposal.

The State representative informed that two habitations, which are not part of the core network and have below 250 populations have been proposed by the Member of Parliament under SAGY are being included in the current proposal. The State was advised that only eligible habitations as

per the PMGSY guidelines can be included and given priority under SAGY. The State was accordingly advised to remove these proposals from the current batch of proposals.

5. Quality

While reviewing the quality monitoring mechanism in the State, the Empowered Committee noted with concern that Quality Assurance Mechanism in the State needed substantial improvement. The Committee also observed that the first and second tier quality monitoring mechanism needs to be strengthened. Based on OMMAS data, out of 84 packages, field lab has not been established for 54 packages (64%). During the years 2015-16 and 2015-16, out of 236 works (both completed and on-going), 6 works have been reported with no inspection by SQM, where as 100% works are to be inspected thrice by SQMs as per the guidelines. **While expressing concern on the quality aspects, the EC stated that since quality is the hall mark of PMGSY, the State should focus on the quality aspects and liquidate the pending Inspections as well as update the details of the field labs on the OMMAS..**

As regards submission of Action Taken Reports (ATR) of NQM inspections, out of 107 ATRs required during the years 2010-11 to 2015-16, ATRs on 20 works are still pending. **The State was advised to liquidate all ATRs of more than 3 months period by 30th June 2016.**

6. Maintenance

The details of maintenance funds required, released to SRRDA and utilized by them during the last three years and current financial year are given below.

Financial Year	Maintenance Funds required to be released	Actual release to SRRDA	Expenditure	(in crore)
				% of expenditure on fund required
2012-13	5.89	5.89	5.05	86%
2013-14	7.07	7.07	6.96	98%
2014-15	8.25	8.21	8.03	97%
2015-16 (Upto Feb.16)	9.01	3.00	6.80	75%

The State was advised to ensure crediting of due maintenance fund and its adequate expenditure during the year 2016-17.

7. Financial Management/Accounting.

The following issues/points were pointed out:

- Stores Rs. 7.16 Cr issued to contractors amounts to unauthorised aid.

(Recovery from contractor not yet made)

- Outstanding Advances: Rs. 50.60 Cr (Mobilization Rs. 16.35 Cr + Machinery Rs. 34.25 Cr) (BG details and Agency wise break up not furnished)
- Non adjustment of DPR Advance : Rs. 26.02 Cr (Related to FY 2012-13)
- Non conduct of Internal Audit
- Month for which entries has been completed in OMMAS (R&P Module)
 - Programme and Administrative Fund : February 2016
 - Maintenance Fund:- March 2014
- Un reconciled Funds as on 31.03.2016
 - Programme Fund: Rs. 692.12 Cr & Admin Fund: Rs.13.42 Cr

8. Recommendations of the Committee:

After due deliberation, it was decided that the State will complete following activities as agreed to by the State to consider for fixing an early date for Empowered Committee Meeting.

1. For 32 habitations identified under cluster in the proposal, the State will provide Geo-tagged maps to NRRDA for verification of eligibility;
 2. The State should reconcile the habitation master on OMMAS;
 3. The State would address all issues referred to at Para 4 above and incorporate in the DPRs, wherever required;
 4. The two ineligible habitations should be removed from the proposal
 5. The State would ensure that all proposals are entered and duly scrutinized by STA on OMMAS
 6. The State should conduct internal audit by engaging internal auditors from the empanelled C&AG auditors;
 7. The State should send the details of ongoing works as on 1st April 2016, which are more than 4 years old (sanctioned prior to March 2012) along with plan of action.
 8. The State would liquidate all ATRs of more than 3 months period by 30th June 2016 and a calendar be sent to the Ministry;
 9. The State would liquidate 80% of the works pending for financial closure
 10. A commitment should be made by the State to credit the due amount of maintenance on time and its adequate expenditure during the year 2016-17
9. The State should send a compliance report to the Ministry on all issues as indicated at para 8 above while seeking date for EC meeting.
10. The meeting ended with Vote of Thanks to the Chair.
