


F.No.P-17024/9(1)/2016-RC (FMS-347451)

Government of India  
Ministry of Rural Development  
Department of Rural Development  
Rural Connectivity Division

Room No.552-A  
Krishi Bhavan, New Delhi,  
Dated the 1<sup>st</sup> March, 2016

**Subject: Minutes of the Pre-Empowered Committee Meeting held on 26<sup>th</sup> February, 2016 at 12.00 PM in respect of the State of Himachal Pradesh.**

The undersigned is directed to enclose herewith a copy of the Minutes of the Meeting of the Pre-Empowered Committee held under the Chairmanship of Joint Secretary (RC) 26<sup>th</sup> February, 2016 at 12:00 PM to consider the project proposals of Himachal Pradesh under PMGSY-I (Batch-I) for the year 2015-16 for necessary action.

  
(Deepak Ranjan)  
Assistant Director (RC)  
Tel. No.011-23387150

**Copy to:**

1. The Principal Secretary, Public Works Department, Govt. of Himachal Pradesh, Nirman Bhawan, Shimla-171009, Himachal Pradesh - 64607/16
2. Shri Rakesh Gupta, Engineer-in-Chief, Himachal Pradesh Gram Sadak Development Agency (HPGSDA), Nirman Bhawan, Nigam Vihar, Shimla. 171002. - 64607/16-1

**For information to:**

Director Finance/PPS to JS(RC)/All Directors, NRRDA.

(14841/16) (14841/16-1)

Issued with  
Annexure  
2/3/16

**MINUTES OF THE MEETING OF PRE-EMPOWERED COMMITTEE FOR PMGSY HELD ON 26<sup>th</sup> February, 2016.**

**STATE: HIMACHAL PRADESH**

A meeting of Pre-Empowered Committee was held on 26<sup>th</sup> February, 2016 at 12.00 Noon under the Chairmanship of Joint Secretary (RC) to discuss project proposals of the State of Himachal Pradesh under PMGSY. List of participants is given below:

<b>Shri Rajesh Bhushan</b>	<b>Joint Secretary (RC) – in Chair</b>
Shri Priya Ranjan	Director (RC)
Shri I.K. Pateriya	Director (Tech), NRRDA
Shri Uttam Kumar	Director (P-III), NRRDA
Ms Anjali Singh	Director (F&A), NRRDA
Shri Basavaraja	Director (P-II), NRRDA
<b>State Govt Representatives</b>	
Shri A K Kohli	E in C (QEC)
Shri B R Dhiman	CE(PMGSY)
Shri B B Bhardwaj	SE (QEC)
Shri J S Panwar	F C
L K Pandey	Nodal Officer(I T)
Bhavesh Chaturvedi	DE

2. Details of proposals discussed by the Pre-Empowered Committee for the State of Himachal Pradesh under PMGSY-I (Batch-I) for the year 2015-16 including bridges are as under:

Item	No of works	Length (in km)	Value (Rs in crore)	Habitations
Stage-I	22	125.24	87.16	1 of 1000+
Full Stage	55	338.41	183.42	6 of 500+
Stage-II	45	281.64	169.07	40 of 250+
Upgradation	41	415.66	253.61	14 of < 250
Bridges	26	0.85	38.92	
<b>Total</b>	<b>189</b>	<b>1161.80</b>	<b>732.18</b>	<b>61</b>

3. **DPR Issues:** Director (Tech), NRRDA mentioned the following DPR issues to be addressed before EC meeting:

- In the proposals the pavement design is not based on IRC SP-72 – 2015, Guidelines for the Design of Flexible pavements for Low Volume Rural Roads. By following these guidelines the cost of construction can be reduced further.
- Measures for achieving economy in construction as suggested in recent Expert Committee Report have not been adopted.
- No works has been proposed with Cement stabilised sub-base/Base.

- Average cost is on higher side for all proposals including Bridge works as compared to the sanctioned cost of last Batches.
- Average cost of road works is on higher side in Una, Hamirpur and Shimla districts in comparison to State average.
- CD works proposed in road works is on higher side and need to be justified from the photographs and L-Section drawings. Up-gradation proposals also have higher number of CDs proposed (eg. Kaloor to Piplu road) which need to be ascertained. Further the protection works proposed are also on higher side and need justification with Photographs and X-Section drawings.
- In case of Upgradation proposals , the credit for existing crust thickness has not been factored-in.
- State should send hard copy of STA signed Proforma C for all works for the record of NRRDA and upload it on OMMAS.
- Soil test results have not been attached with most of the DPRs.
- Test results for GSB materials are not attached with the DPRs.
- Large number of CD works and protection structures in Stage II proposals cannot be agreed upon, as these are expected to be built with Stage-I. Needs to be justified with Lsection drawings & photographs.
- PCI values indicated in OMMAS for T07 Hatli Talpi road is in range of 3 to 5, which is not eligible under PMGSY for up-gradation.
- Core network length indicated in OMMAS for road name Deori Sanad Srikot (L021), District-Kullu, Block- Banjar is 23.0km, however, the proposal is for 11.50 km road length. In certain proposals length proposed is more than Core Network length.
- Joint Inspection report of STA/CE/SE for bridge site as per format prescribed by NRRDA has not been provided for all bridge works.
- CAD drawings of CS/LS with proper scaling should be provided indicating the gradient of proposed road.
- Habitations and Population have not been mapped in up-gradation and new connectivity proposals on OMMAS.
- 9 roads in Chamba, Hamirpur and Shimla districts have a carriage way width, entered as 3.50 m which needs to be verified and corrected on OMMAS.
- 5.50 m width carriage way proposed for 7 roads under upgradation in Hamirpur, Una and Kangra Districts. In PMGSY-I, additional State share will have to be worked out for these roads.
- Images uploaded on OMMAS for 142 works only. Images of balance works needs to be uploaded.
- Transect walk photographs and report is not attached with DPRs.

4. JS(RC) pointed out that the average cost of road works in comparison to the last two financial year is on the higher side and needs to be rationalized based on the prevalent SoR, use of new technology and judicious application of treatments required for stabilization work. Further he pointed out that CD works sanctioned at Stage-I level have to be completed before Stage-II.

He pointed out that reconciliation of 1000+ and 500+ Habitation is to be completed manually and on OMMAS by the state before the next EC meeting. Further he pointed out that the Maintenance cost share proposed is on the lower side. It should be between 10 to 12% for a hill state like Himachal Pradesh State. The state government should rework the maintenance cost as per existing guidelines and resubmit it before the next EC.

5. **R&D proposals:**

- Same technology has been inadvertently entered in different layers of road. The entries made on OMMAS for R&D works needs to be verified.
- RBI Grade 81 roads may be converted to Cement Stabilization as this will have relative cost economy.
- Minimum 0.50 Km length should be proposed for use of new technology in one full PMGSY road. Portions smaller than this may not serve any purpose.

6. **JS(RC) pointed out that some cement stabilized roads to be included in the current proposals. In addition, break-up of 15% of R&D roads to be uploaded on OMMAS.**

7. **Quality issues:** Director (P-III), NRRDA pointed out the following:

- Many completed works upto the year 2013-14 have not yet been inspected.
- 291 labs which have been established but have not been entered on OMMAS and 135 labs are not functioning.
- 34 road works have not yet been inspected by SQMs, out of that 17 road works are more than 12 months old. All pending road works should be inspected by SQMs and photographs to be uploaded on OMMAS.
- 46 ATRs are still pending.
- Works of 33 contractors have not at all been inspected till date. The state officials were directed to draw a time bound programme for inspection of the works done by these contractors at the earliest in a time bound manner.

8. **JS(RC) pointed out that the status of pending 46 ATRs to be submitted before EC.**

9. **Maintenance issues:** The details of maintenance fund requirement, release to SRRDA and utilization by them during the current financial year is indicative that URRDA has received 100% of requisite funds against which expenditure is only 20% upto December, 2015.

10. **State officials informed that the actual expenditure as on date is 82% and assured to utilize entire available funds before March, 2016.**

11. **Financial issues:** Director (F&A), NRRDA pointed out the following:

- Discrepancy under the head Incidental Fund & Misc. receipts in UC of Programme Fund Account: Rs. 1.87 Cr.
- Internal Audit Report has not been submitted by the State to NRRDA.
- State needs to take action for financial closure of 143 number of physically completed works.
- State needs to take action for reducing the outstanding advances amounting to Rs 29.77 crore to Contractors.

**12. The State will complete the following activities to fix up an early date for Empowered Committee meeting:**

- I. The State will reconcile 1000+ and 500+ Habitation.
- II. The State will rationalize the Maintenance cost.
- III. The State will upload the Break-up of 15% of R&D roads to be uploaded by the State on OMMAS.
- IV. The State will update the maintenance status on OMMAS.
- V. Action should be taken on 46 pending ATRs and the status will be upload on OMMAS.
- VI. Action should also be taken to make 15 labs fully functional.
- VII. The State should send a compliance report on all the issues indicated above to the Ministry/NRRDA before seeking date for EC meeting.

The meeting ended with Vote of Thanks to the Chair.

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