

No.P-17024/29/2016-RC  
Government of India  
Ministry of Rural Development  
RC Division

KrishiBhavan, New Delhi,  
4<sup>th</sup> October 2016

**Subject: Pre-Empowered Committee Meeting for Pradhan Mantri Gram Sadak Yojana (PMGSY) held on 4<sup>th</sup> October 2016 in respect of the State of TELANGANA - Minutes thereon.**

The undersigned is directed to enclose herewith a copy of the Minutes of the Meeting of the Pre-Empowered Committee held under the Chairmanship of Joint Secretary (RC), MoRD on 4<sup>th</sup> October 2016 to discuss the project proposals of Telangana under PMGSY for necessary action.

2. It is requested that a compliance report on all the observations of the Committee may please be sent to the Ministry to enable us to consider fixing of early Empowered Committee Meeting.

  
(P. Manoj Kumar)  
Director (RC)

**Distribution:**

1. Pr. Secretary (RDPR), Government of TELANGANA  
2. CE, SRRDA, TELANGANA

**Copy also to:**

PPS to Secretary (RD)/PPS to SS&FA/PS to JS (RC)/ Director (Tech.)/Director(P-I)/Director(P-III)/Director (F&A), NRRDA.

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**MINUTES OF THE MEETING OF THE PRE-EMPOWERED COMMITTEE FOR  
PMGSY HELD ON 4<sup>th</sup> OCTOBER 2016**

**STATE: TELANGANA**

A Meeting of the Pre- Empowered Committee was held under the chairmanship of JS (RC-link), MoRD on 4<sup>th</sup> October, 2016 at 11.00 am to discuss the proposals submitted by the State of Telangana under Pradhan Mantri Gram Sadak Yojana (PMGSY). List of participants is given below:

<b>Ms. Aparajitha Sarangi</b>	<b>Joint Secretary (RE/RC-link), MoRD</b>
Shri P.Manoj Kumar	Director (RC), MoRD
Dr.I.K. Pateriya	Director (Tech), NRRDA
Shri. Uttam Kumar	Dir (P-III), NRRDA
Shri. Praveen Bhalla	Dy Director (F&A)
<b>State Govt. Representatives</b>	
Shri. K. Venketeswara Rao	CE, TSRRDA, Telangana
Shri. B. Sreehari	ITNO, TSRRDA
Smt. Kiranmayee	FC, TSRRDA

2. Details of proposals discussed by the Committee for the State of Telangana are as under:

Item	New Connectivity	LSBs	Total
<b>Value in Rs. Crores</b>	43.34	198.09	241.43*
<b>No. of Road works</b>	37	117	37 roads 117 Bridges
<b>Length in Km/m (for LSBs)</b>	69.02	5283.90	69.02 Km roads 5283.90 m Bridges
<b>Average Cost in Rs. Lakhs / Km</b>	62.79	3.75/m	
<b>No. of Habitations</b>	5 of 500 + 32 of 250 +	-	5 of 500 + 32 of 250 +

\*MoRD share Rs. 138.99 Crore; State share : Rs. 102.44 Crore

3. Habitation connectivity status

Item	1000+	500+	250+	100-249	Total
<b>As on 1<sup>st</sup> April, 2000 (as Reconciled by State)</b>	<b>160</b>	<b>295</b>	<b>534</b>	<b>147</b>	<b>1136</b>

As per OMMAS as on 03.10.2016	143	286	521	156	1106*
Habitations sanctioned as per NRRDA's record	142	249	343	-	734
Balance unconnected habitations reconciled by the State	0	7	46	147	200
Balance unconnected habitations as per OMMAS as on 29.09.2016	4	7	42	99	152
Proposed in current batch as per State's report (2016-17 – Batch - I)	0	5	32	-	37
Balance unconnected habitations to be sanctioned	0	2	6	147	155

4. In the light of the pre-ponement of the target for completion of PMGSY works from March 2022 to March 2019, the Committee expressed concerns on the following issues and advised the State to take immediate action:

- i. **Incomplete works, more than 4 years old:** The State has to prepare a realistic completion plan (month-wise and PIU-wise) in respect of ongoing works, which are more than 4 years old in consultation with PIUs and a quarterly review to be held at SRRDA level in order to achieve the desired target within the stipulated time, ie. March 2019;
- ii. **State Rural Road Maintenance Policy:** The State has not notified State Rural Road Maintenance Policy. Further, the State has not credited maintenance amount for the years 2015-16 (Rs.5.7 crore) and 2016-17 (Rs.5.28 crore); The State should immediately notify such policy and provide adequate budget on this account;
- iii. **State Share:** The State has not credited any State share under PMGSY for the years 2015-16 (Rs.182 crore) and 2016-17 (Rs.196 crore); The State has to immediately take action to credit the due state share for both the years under PMGSY

The State was further advised to prepare a realistic plan to submit the balance DPRs by or before 31<sup>st</sup> October 2016 to enable the Ministry to process and sanction the proposal by December 2016;

#### 5. **Physical progress:**

5.1. The Committee reviewed the progress of works and voiced its concern regarding the large number of incomplete works particularly those roads which are more than four years old and are incomplete and emphasized the need to complete these in a time bound manner. The Committee further advised the State to submit the present status of 21 ongoing road works and 16 LSBs, which have been sanctioned prior to March 2011 along with completion plan.

#### **Details of Sanction and Completion of works**

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Year	Sanctioned			Completed			Balance		
	No. of Roads	No. of LSB	Length of Roads (in Kms.)	No. of Road Works	No. of LSBs	Length of Roads (in Kms.)	No of roads	No of LSBs	Length of Roads (in Kms.)
2000-2001	618	0	1409.83	618	0	1379.44	0	0	30.39
2001-2002	581	0	1515.98	581	0	1375.08	0	0	140.90
2003-2004	297	0	1154.39	295	0	912.87	2	0	241.52
2004-2005	256	0	1109.79	256	0	657.11	0	0	452.68
2005-2006	135	0	738.07	135	0	645.38	0	0	92.69
2006-2007	147	0	862.47	146	0	843.91	1	0	18.56
2007-2008	247	0	1273.82	246	0	1221.73	1	0	52.09
2008-2009	114	0	535.88	106	0	466.53	8	0	69.35
2010-2011	183	98	666.90	174	82	502.54	9	16	164.36
2012-2013	140	27	452.23	109	14	298.80	31	13	153.43
<b>Total</b>	<b>2718</b>	<b>125</b>	<b>9719.35</b>	<b>2666</b>	<b>96</b>	<b>8303.38</b>	<b>52</b>	<b>29</b>	<b>1415.97</b>

#### 6. DPR Issues on the current proposal

Technical observations of NRRDA on proposals based on the scrutiny of sample DPRs are:

- Average cost/Km of roads is on higher side when compared to previous phases.
- Measures for achieving economy in construction as suggested in recent report have not been adopted.
- PMGSY Benefitted habitation details, sanctioned length, Sanctioned cost, dropped roads and financial entries should be corrected on OMMAS.
- L and X section drawings with proper scale are not attached with the DPRs. The necessity of CD works, protection works and earth work quantity could not be checked.
- Pavements have not been designed with a minimum sub grade CBR of 5 as per clause 1.6.3 of IRC SP:72-2015.

- From the photographs the road surface seems to be in good condition and has sufficient road way width. Earth work quantity seems to be on higher side. Average cost per Km for earth work works in the range of Rs. 21.58 Lakhs /Km (Too high). The requirement of earthwork quantity for construction of embankment and sub-grade needs to be rationalised and justified with clear L and X section drawings.
- Traffic category for all the roads uploaded on OMMAS is T3. For T3 traffic and sub-grade CBR of 5 to 6 and above, one layer of Gr III layer over remaining required thickness of GSB layer with surface dressing of bituminous treatment may be adequate as per IRC SP:72-2015. Gr II layer needs to be deleted and surface dressing should be proposed. This alone can reduce the cost by about Rs 6 to 9 Lakhs/Km for relevant roads.
- Most of the existing culverts are proposed for replacement without any proper justification and large number of CD works proposed with closer intervals which is on higher side. Existing culverts needs to be repaired wherever possible and proposed CDs need to be justified with L/s and C/S drawings and clear photographs.
- CC road has been proposed arbitrary and beyond habitation areas also proposed. CC roads may be converted to cell filled concrete and panelled cement concrete to achieve economy in construction.
- State has not proposed any roads leading to 15% of total road length using main streaming technology and new materials/Technology Accredited by IRC as per New Technology Initiative guidelines.
- Hard gravel shoulder has been proposed in the DPR with the unit cost of Rs. 1160/Cum which is not as per specifications. Difference in cost between Hard and Earthen shoulder should come from as additional State share.
- 5% of total cost has been added in the name of VAT. As per MORD Standard Data Book for Analysis of Rates for Rural Roads, the basic rates should include all octori charges, toll tax, sale tax, VAT, municipal taxes and other local taxes etc. Hence, adding 5% on total project cost needs to be deleted.
- Overhead charges and Contractor profit should be 12.50% for road works and 20% for Bridge works as per NRRDA's letter no. P-17023/5/2005-P-1 dated 18.11.2013. However, State has proposed 18% for Over head charges and Contractors profit in some of the DPRs and it needs to be changed as 12.50%.
- Provision for laying of Foundation stone is Rs. 20,000 which is against PMGSY guide lines.

Detailed DPR observations have been sent to State on 28.09.2016 through email. The State was advised to send item-wise comments to NRRDA.

## **7. R & D Proposals**

6.1. The State has proposed 1 road for a length of 0.93 km under R & D with New Technology (cold Mix), which is 1.35%

6.2. State needs to propose 10% of total length in Mainstreaming technology and 5% of total length in IRC Accredited materials/Technologies as per new technology initiatives guidelines.

## **8. Quality**

8.1. While reviewing the quality monitoring mechanism in the State, the Empowered Committee noted with concern that Quality Assurance Mechanism in the State needed substantial improvement. The Committee also observed that the first and second tier quality monitoring

mechanism needs to be strengthened. Based on OMMAS data, out of 110 packages, field lab has not been established for 74 packages (67%). During the years 2015-16 to 2016-17, out of 227 works, 34 works have been reported with no inspection by SQMs. **While expressing concern on the quality aspects, the EC stated that since quality is the hall mark of PMGSY, the State should focus on the quality aspects and liquidate the pending Inspections and should also ensure that the details in respect of balance field labs be uploaded on the OMMAS.**

8.2. As regards submission of Action Taken Reports (ATR) of NQM inspections, out of 110 ATRs required during the years 2010-11 to 2016-17, ATRs on 42 works are still pending. **The State was advised to liquidate all ATRs of more than 6 months' period immediately.**

## 9. Maintenance

The details of maintenance funds required, released to SRRDA and utilized by them during the last three years, including current year are given below.

Rs. in crore

Financial Year(s)	Maintenance Funds Required (as per contracts)	Actual release to SRRDA	Expenditure by SRRDA during the Financial Year	% Expenditure w.r.t fund required
2014-15	12.38	6.42	5.46	44%
2015-16	5.71	0.00	0.96	17%
2016-17 (Upto August 2016)	5.28	0.00	0.96	18%

The SRRDA was advised to focus on the expenditure on maintenance and also to receive adequate budget on this account from the State Finance Department.

## 10. Status of State Matching Share

Year	Matching Share of the State (Rs. in cr)	Share credited by the States (Rs.in cr)	Balance to be credited (Rs.in cr)
2015-16	182.00	0.00	182.00
2016-17	196.00	0.00	196.00
<b>Total</b>	<b>378.00</b>	<b>0.00</b>	<b>378.00</b>

## 11. Financial Management/Accounting.

The following issues/points were pointed out:

S. N.	Observation	Amount in Rs.
a.	Audited Accounts based on OMMAS of FY 2015-16 not submitted. Due date for which was 30 <sup>th</sup> September 2016.	
b.	Residual observation of FY 2014-15	
c.	Expenditure booked under the head "Reparation of PMGSY roads damaged due to extra ordinary calamity"	2.29 Cr
d.	➤ Outstanding Advances (BG status and agewise break up not submitted)	12.80 Cr
e.	Non adjustment of DPR Advance	7.17 Cr
f.	Delay in release of the funds by State Treasury in the account of SRRDA.  Whether Clause regarding interest from State Govt. in this regard written in Sanction letter complied with.	

12. **Recommendations of the Committee:**

After due deliberations, it was decided that the State will complete following activities as agreed to by the State to consider for fixing an early date for Empowered Committee Meeting.

- i. **The State would prepare a realistic completion plan in respect of all ongoing works, which are more than 4 years old in consultation with PIUs and send to the Ministry;**
- ii. **The State would address all issues referred to at Para 6 above and incorporate in the DPRs, wherever required;**
- iii. **The State would send the action plan for notifying the State Rural Road Maintenance Policy;**
- iv. **The State would credit the due state share for the years 2015-16 and 2016-17;**
- v. **The State would release maintenance amount due for the years 2015-16 and 2016-17.**

13. The State should send a compliance report to the Ministry on all issues as indicated at **para 12 above** while seeking date for EC meeting.

14. The meeting ended with Vote of Thanks to the Chair.

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F.NO. P-17024/29/2016-RC
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S.NO	NAME	FMS NO
1	SECRETARY	82926/I6
2	CHIEF ENGG.	82926/I6 -I
1	PPS TO SECRETARY	200I33/I6
2	PPS TO SS & FA	200I33/I6 -I
3	PPS TO JS - RC	200I33/I6 -2
4	DIR -TECH	200I33/I6 -3
5	DIR - (P-I)	200I33/I6 -4
6	DIR - (P-III)	200I33/I6 -5
7	DIR - F&A	200I33/I6 -6