

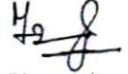
No.P-17024/25/2016-RC
Government of India
Ministry of Rural Development
RC Division

KrishiBhavan, New Delhi,
27 June 2016

Subject: Pre-Empowered Committee Meeting for Pradhan Mantri Gram Sadak Yojana (PMGSY) held on 25th June 2016 in respect of the State of Tripura - Minutes thereon.

The undersigned is directed to enclose herewith a copy of the Minutes of the Meeting of the Pre-Empowered Committee held under the Chairmanship of Joint Secretary (RC), MoRD on 25th June 2016 to discuss the project proposals of Tripura under PMGSY for necessary action.

2. It is requested that a compliance report on all the observations of the Committee may please be sent to the Ministry to enable us to consider fixing of an early Empowered Committee Meeting.



(P. Manoj Kumar)
Director (RC)

Distribution:

1. Pr.Secretary (PWD), Government of Tripura
2. Resident Commissioner, Tripura Bhavan, New Delhi
3. Empowered Officer, SRRDA, Tripura

Copy also to:

PPS to Secretary (RD)/PPS to AS&FA/PS to JS (RC)/ Director (Tech.)/Director(P-I)/Director(P-III)/Director (F&A), NRRDA.

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28/6/16

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**MINUTES OF THE MEETING OF THE PRE-EMPOWERED COMMITTEE FOR
PMGSY HELD ON 25th JUNE 2016**

STATE: TRIPURA

A Meeting of the Pre- Empowered Committee was held under the chairmanship of JS (RC), MoRD on 25th June 2016 10.30 am to discuss the proposals submitted by the State of Tripura under Pradhan Mantri Gram Sadak Yojana (PMGSY). List of participants is given below:

Shri. Rajesh Bhushan	Joint Secretary (RC), MoRD
Shri P.Manoj Kumar	Director (RC), MoRD
Dr I K Pateriya	Dir(Tech), NRRDA
Shri. Uttam Kumar	Dir (P-III), NRRDA
Shri. Basavaraja	Director (Trg), NRRDA
Ms. Anjali Singh	Director (F&A), NRRDA
State Govt. Representatives	
Dr. Rakesh Sarwal	Resident Commissioner, Tripura
Sh. Somesh Das	Empowered Officer, SRRDA, Tripura
Sh. Bapi Goswami	Financial Controller, Tripura
Sh. Rajib Debbarma	CE, PWD (PMGSY), Tripura
Sh. Alakesh Sengupta	SQC, SRRDA, Tripura
Sh. Pradip Bhattacharya	ITNO, Tripura
Sh. Blewajit Majundar	A.E, Tripura

2. Details of proposals discussed by the Committee for the State of Tripura are as under:

Item	Pre-EC Submission			
	Complete construction	Up-gradation	Bridges	Total
Value in Rs Crores	82.16	6.17	26.88	115.21*
No. of Works	22	1	15	23 roads 15 bridges
Length in Km	95.07	9.33	539.85 m	104.40 Kms 539.85m Bridges
Average cost per km/m	86.42	66.13	4.98/m	
No of Habitations	18 of 250+ 7 Cluster of 250+			18 of 250+ 7 Cluster of 250+

MoRD share: Rs.103.69 Crores

State Share: Rs.11.52 Crores.

2.1. In the light of the pre-ponement of the target for completion of PMGSY works from March 2022 to March 2019, the Committee advised the State the following:

- i. The State has to submit the DPRs in respect of the balance unconnected habitations (24+8 clusters) by or before October 2016 to enable the Ministry to process and sanction the proposal by December 2016
- ii. The State has to prepare a realistic completion plan (month-wise and PIU-wise) in respect of ongoing works in consultation with PIUs (including NBCC and HSCL) and a quarterly review to be held at SRRDA level in order to achieve the desired target within the stipulated time, ie. March 2019.

3. Habitation connectivity status

NUMBER OF ELIGIBLE UNCONNECTED HABITATIONS

Item	1000+	500+	250+	Total
As on 1 st April, 2000 (as Reconciled by State)	169	606	1185	1960
As per OMMAS as on 21.06.2016	169	606	1185	1960
Already sanctioned	166	585	1123	1874
Balance unconnected habitations reconciled by the State	0	0	42	42
Balance unconnected habitations as per OMMAS as on 21.06.2016	0	0	46*	46
Proposed in current batch as per State's report (2016-17)	0	0	18 + 7 clusters	18
Balance unconnected habitations to be sanctioned	0	0	24	24

* The reconciled details of balance unconnected habitations need to be corrected by the State on OMMAS.

3.1. The Committee advised the State that for 7 habitations identified under cluster in the proposal, a Geo-tag map has to be provided to NRRDA for verification for its eligibility. Further, the State should submit the list of 24 habitations 8 clusters as claimed by the State

4. Physical progress:

The Committee reviewed the progress of works and voiced its concern regarding the large number of incomplete works particularly those roads which are more than four years old and are incomplete and emphasized the need to complete these in a time bound manner. The Committee further advised the State to submit the details of 40 ongoing works, which have been sanctioned prior to March 2012 along with completion plan.

Year	Sanctioned			Completed		Balance	
	Total Value of Projects (Rs. in Crores)	No of works	Length in Kms	No of works	Length in Kms	Nos	Length in Kms
2000-2001	2493.62	194	401.82	193	390.82	1 (dropped)	11.00
2006-2007	53643.67	279	859.28	270	854.28	9 (8 Dropped)	5.00
2007-2008	69501.24	323	1135.00	308	1036.19	15 (1 dropped)	98.81
2008-2009	22326.60	76	339.76	71	324.97	5	14.79
2011-2012	35655.99	78	369.51	58	260.58	20	108.93
2013-2014	110484.48	375	1422.44	161	471.13	214	951.31
Total	294105.60	1325	4527.81	1061	3337.97	264	1189.85

4.1. The Committee advised NRRDA to immediately update physical progress module on OMMAS in the light of recent dropped works. The State has to send the status along with completion plan in respect of the ongoing works sanctioned prior to March 2012 (more than 4 years old) to the Ministry.

5. DPR Issues on the current proposal

Technical observations of NRRDA on proposals based on the scrutiny of sample DPRs are:

- 7 roads proposed under Clusters (18 habitations) of 250+ in the proposal, the State should provide Geo-Tagged maps to NRRDA for verification of eligibility.
- SoR 2012-13 has been used (vetted at NRRDA on November'2013). State Government must certify that these rates are workable and issue of additional cost will not be raised in future.
- Measures for achieving economy in construction as suggested in recent report have not been adopted.
- The average cost per Km for road works in Dhalai and North Tripura districts is on higher side when compared to previous sanctions.
- Average cost of 6 road works are more than 100 Lakhs/Km. Dhalai (1), North Tripura (4) and West Tripura (1). These DPRs needs to be relooked by the State/NRRDA
- Black and white photographs are enclosed with the DPRs.
- Authenticated soil test results are not attached with the DPR.

- The provision of Earth work quantity appears to be on higher side. In Certain works the average cost per Km for Earth work is more than 35 lakhs. It needs to be verified. The reply furnished by the State is not acceptable.
- Certain works Gr II and Gr III layers have been proposed for T2 curves. Two layers of WBM are not permitted as per IRC SP-72-2015.
- As per IRC SP-72-2015, for T2 curve with CBR more than 3, BT surface is not permitted. However, State has proposed all roads with BT surface of OGPC.
- Width of GSB should be 3.30 m for 3 m carriage way roads.
- As the traffic volumes are of T2/T3 category, stabilization techniques which do not need aggregates should be adopted for achieving economy in construction.
- Width of WBM Gr II & III layer should be same as the carriage way width proposed.
- No road has been proposed under New Technology. At least 15% of the length of current proposals needs to be taken up under New Technology i.e. (10% of length in mainstreaming technology and 5% of length in IRC Accredited material/Technology).
- Overhead charges and Contractor profit should be 12.50% for road works and 20% for Bridge works as per NRRDA's letter no. P-17023/5/2005-P-1 dated 18.11.2013. As per Chapter 17 of DPR, the State has proposed different rates for road and protection works and contractor's profit provided separately as 15.50%.
- The hydraulic calculations of CD works were not attached with the DPRs.
- Box culvert has been proposed in many roads. It needs to be verified according to site requirements and Hume Pipe Culverts may be proposed wherever suitable instead of Box culverts.
- Protection works and Toe walls proposed on higher side which needs to be justified with Photographs and C/S drawings.
- The Joint Inspection report of Bridge works has not been furnished for all works.

5.1. While the State representative informed that some of the issues referred to above have already been addressed, the Committee advised the State to ensure that all the issues are addressed as per the site requirements and in accordance with the programme guidelines before the EC Meeting.

6. R & D Proposals

The State has proposed only 2 roads for a length of 11.82 km under R & D with New Technology and the details are as under:

Technology	Roads	Length in Km
Cold Mix	2	11.82
Total	2	11.82

6.1. The State has not proposed any roads using New Materials/Technology Accredited by IRC as per New Technology Initiative guidelines leading to 5% of total road length of 104.39 Kms.

The State has agreed that 100% roads would be proposed under R&D by using cold mix and Cement Stabilization.

7. Quality

7.1. While reviewing the quality monitoring mechanism in the State, the Empowered Committee noted with concern that Quality Assurance Mechanism in the State needed substantial improvement. The Committee also observed that the first and second tier quality monitoring mechanism needs to be strengthened. Based on OMMAS data, out of 191 packages, field lab has not been established for 144 packages (75%). During the years 2015-16 to 2016-17, out of 254 works (completed works), 71 works have been reported with no inspection by SQMs. **While expressing concern on the quality aspects, the EC stated that since quality is the hall mark of PMGSY, the State should focus on the quality aspects and liquidate the pending Inspections and should also ensure that the details in respect of balance field labs be uploaded on the OMMAS.**

7.2. As regards submission of Action Taken Reports (ATR) of NQM inspections, out of 78 ATRs required during the years 2010-11 to 2016-17, ATRs on 35 works are still pending. **The State was advised to liquidate all ATRs of more than 6 months period by 15th July 2016.**

8. Maintenance

The details of maintenance funds required, released to SRRDA and utilized by them during the last four years are given below.

(in crore)

Financial Year (s)	Maintenance Funds Required (As per Contracts)	Actual Fund Release to SRRDA	Expenditure by SRRDA during the Financial Year	% Expenditure w.r.t maintenance funds required
2012-13	12.63	10.78	4.35	34%
2013-14	18.80	20.00	8.28	44%
2014-15	18.58	20.00	14.17	76%
2015-16	17.17	17.17	10.31	60%

Total:	67.18	67.95	37.11	55%
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8.1. The Committee observed that though the State had credited 100% during the last year, the expenditure on this account was very low. The State was advised to gear up the expenditure on maintenance of roads.

9. Status of State Matching Share

Year	Matching Share of the State (Rs.)	Share credited by the States (Rs.)	Balance to be credited (Rs.)
2015-16	31	31	0
2016-17	33	7.5	25.5
Total	64	38.5	25.5

10. Financial Management/Accounting.

The following issues/points were pointed out:

S. N.	Observation	Amount (Rs. in Cr)
a.	Stale cheques related to FY 2012-13	0.03
b.	Agency fees paid to PSUs in excess of receipt from MoRD Excess : Rs. 16 Cr (Received : Rs. 24.54 Cr- Paid : Rs. 40.54 Cr)	16
c.	Mobilization Advance to Contractors, details and status of BG not provided	6.35 (In FY 2013-14 Rs. 8.22 Cr)
d.	Unpaid Bills (Unauthorized head used & Nature of transaction not clear)	10.50
e.	Amount Payable to State Government(Nature of transaction not clear)	0.53
f.	Labour cess not paid to department	0.05
g.	Unsettled DPR advances	0.46
h.	Diversion of funds from Programme to Administrative Fund	0.37
i.	Internal Audit Report not yet received	
J	Implementation of OMMAS	

	<p>Month for which entries has been completed in OMMAS (R&P Module)</p> <ul style="list-style-type: none"> • Programme Fund:- March 2015 • Administrative Fund:- February 2015 • Maintenance Fund:- Not Started
K	<ul style="list-style-type: none"> • Pending Financial completion of Works status as on 20.06.2016 <p>Pendency Percentage: 51% (Out of total 1137 physically completed works, 580 works are yet to be financially closed)</p>

10.1. Though the Ministry has cleared the backlog in respect of the Agency Fee to CPSUs (NBCC and HSCL) in the State till the year 2014-15, the State was advised to inform the Ministry of any arrears in this regard during the year 2015-16

11. **Recommendations of the Committee:**

After due deliberation, it was decided that the State will complete following activities as agreed to by the State to consider for fixing an early date for Empowered Committee Meeting.

- i. The State has to submit the DPRs in respect of the balance unconnected habitations (24+8 clusters) by October 2016;
- ii. The State has to prepare a realistic completion plan in respect of all ongoing works in consultation with PIUs (including NBCC and HSCL) and a quarterly review to be held at SRRDA level in order to achieve the desired target within the stipulated time.
- iii. For 7 habitations identified under cluster in the proposal, the State would submit the Geo-tag map to NRRDA within a week for verification of its eligibility.
- iv. The State would submit the list of balance 24 habitations and 8 clusters as claimed by the State by 15th July 2016.
- v. The State would reconcile the habitation master on OMMAS based on the data prepared by the State and approved by NRRDA;
- vi. The State would address all issues referred to at Para 5 above and incorporate in the DPRs, wherever required;
- vii. The State would propose 100% roads under Cold Mix and Cement Stabilization;
- viii. The State would send the status and completion plan in respect of ongoing works, which have been sanctioned prior to 31st March 2012.
- ix. The State would liquidate substantial ATRs of more than 6 months' period by 31st July 2016 and a calendar to be sent to the Ministry.

12. The State should send a compliance report to the Ministry on all issues as indicated at **para 11 above** while seeking date for EC meeting.

13. The meeting ended with Vote of Thanks to the Chair.

S.NO	NAME	FMS NO.
I	<i>PR. SECRETARY</i>	73806/I6
2	<i>RESIDENT COMMISSIONER</i>	73806/I6 -I
3	<i>EMPOWERED OFFICER</i>	73806/I6 -2
I	<i>PPS TO SECRETARY</i>	I76228/I6
2	<i>PPS TO AS &FA</i>	I76228/I6 -I
3	<i>PS TO JS (RC)</i>	I76228/I6 -2
4	<i>DIR -TECH</i>	I76228/I6 -3
5	<i>DIR - (P-I)</i>	I76228/I6 -4
6	<i>DIR - (P-III)</i>	I76228/I6 -5
7	<i>DIR - F&A</i>	I76228/I6 -6