

No. P-17024/10/2021-RC-Part(1) (eFMS-384928)

Government of India
Ministry of Rural Development
Department of Rural Development
Rural Connectivity (RC) Division

New Delhi, the 4th July, 2023

MINUTES

Subject: Minutes of Meeting of Pre-Empowered Committee held on 9th June, 2023 at 12:30 P.M. to discuss the project proposals of Bridges for PMGSY-III submitted by the UT Government of Jammu and Kashmir for the 2023-24 (Batch-I, Bridges)-reg.

The undersigned is directed to enclose herewith the Minutes of the Pre-Empowered Committee meeting held on **9th June, 2023 at 12:30 P.M.** under the Chairmanship of Additional Secretary (RD) & DG, NRIDA (**through Video Conferencing**) to discuss the project proposals of Bridges submitted by the UT Government of Jammu and Kashmir under PMGSY-III (Batch-I, 2023-24).

2. This issues with the approval of the competent authority.



(K.M. Singh)
Director (RC)

Tel. No: 011-23070308

Distribution:

- i. The Principal Secretary, PW (R&B) Department, Jammu & Kashmir State Rural Roads Development Authority, Civil Secretariat, Srinagar.
- ii. All Directors in NRIDA.

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PPS to AS (RD)/ PPS to JS (RC)

MINUTES OF THE MEETING OF THE PRE-EMPOWERED COMMITTEE HELD ON 09TH JUNE, 2023 AT 12:30 PM TO CONSIDER PROJECT PROPOSALS OF BRIDGES SUBMITTED BY GOVERNMENT OF JAMMU & KASHMIR UNDER PMGSY III, BATCH I (Bridges), 2023-24

A Meeting of the Pre-Empowered Committee was held through Video Conference on **09th June, 2023 at 12:30 p.m.** under the Chairmanship of Additional Secretary (RD) & DG, NRIDA to consider the project proposals of bridges submitted by the UT of Jammu and Kashmir under Pradhan Mantri Gram Sadak Yojana-III (PMGSY-III) (Batch-I (Bridges)) of 2023-24. Following officials were present in the meeting.

MoRD/ NRIDA Representatives	
Dr. Ashish Kumar Goel	Additional Secretary(RD), MoRD & DG (NRIDA)
Shri Amit Shukla	Joint Secretary (RC), MoRD
Shri K.M. Singh	Director (RC), MoRD
Ms. Anjali Yadav	Assistant Director (RC), MoRD
Shri. B.C. Pradhan	Consultant (Tech), NRIDA
Shri Deepak Ashish Kaul	Director (F&A), NRIDA
Dr. I.K. Pateriya	Director (P.II & III), NRIDA
Shri Pradeep Agarwal	Director (P.I), NRIDA
UT Govt. Representatives	
Shri Shailendra Kumar	Principal Secretary PW(R&B) Department/ Empowered Officer JKRRDA.
Ms. Tanvi Mir	Chief Engineer PMGSY, Kashmir.
Shri Rajan Mengi	Chief Engineer PMGSY, Jammu.
Shri Mazhar Hussain Khan	Financial Controller.
Shri Ajay Kumar Raju	State Quality Coordinator
Shri Gopal Verma	Executive Engineer
Shri Sajad Ahmad Guru	IT Nodal Officer

2. Details of Proposal

Items	As per OMMAS 8th June 2023			
	Nos.	Length (in m)	Cost (Rs in Crores)	Avg. Cost (Lakhs/m)
LSBs	61	3428	322.19	9.39
Total	61	3428	322.19	9.39

*MoRD Share: Rs. 289.97 Crores

UT Share: Rs. 32.22 Crores

3. General Observations

i) The Government of UT of Jammu & Kashmir has been allocated road length of 1,750 km under PMGSY-III, out of which, 1,272 km road length has already been sanctioned to the UT. A proposal for 418 km road length under PMGSY-III is already under consideration. The current proposal is for 61 bridges of 3,428 m on the alignment of PMGSY -III roads.

ii) All the LSB proposals have been scrutinized by STA on OMMAS. The PTA scrutiny is yet to be done for 10% of the proposed bridges. UT was asked to get the PTA scrutiny done at the earliest.

iii) UT representative mentioned that, initially 63 bridges were to be proposed, but since 2 bridges have not been scrutinized by STA yet, only 61 bridges have been proposed in the current batch. Out of the sanctioned 1,272 km to the UT of J&K, UT has proposed works of 56.5 km road length for de-sanction. After, sanction of the instant proposal of 61 bridges and proposals already submitted by the UT under batch-I (2023-24) for 418 km of road length and de-sanction of 56.5 km road length sanctioned earlier, **around 130 km of road length will remain to be sanctioned out of the total allocated target of 1750 km to the UT. UT was asked to propose the remaining 2 bridges out of 63 in the next batch of proposal or at the time of EC in the current proposal. 3 LSBs will be proposed w.r.t. 418 Km roads and some more for the balance 130 Km proposal.**

4. Planning Audit (Proposals)

i) Location of 61 proposed bridges was checked on GeoSadak. It was observed that, 1 proposed bridge (Bridge B4 Double Lane 21/975-22/100) is not on the alignment of the roads proposed/ sanctioned under PMGSY-III. UT representative mentioned that, there was some error in uploading that road on GeoSadak. Actual alignment was sent by the UT manually. The same was agreed to by the committee. NRIDA was asked to unlock the GeoSadak for the UT to upload that road.

5. Average Cost Trends

i) It was observed that, the average cost of bridges is Rs. 9.39 lakh/ m, which is higher in comparison to average cost of bridges sanctioned under PMGSY-I (Rs. 3.68 lakh/ km) and PMGSY-II (Rs. 2.54 lakh/ km). UT representative mentioned that, the bridges under PMGSY-I & II were sanctioned with SoR of 2007-08, however, the current proposal is as per SoR approved in May, 2023. Further, the bridges have also been proposed with increased width as per the latest IRC guidelines. Committee agreed to the same. Committee also directed NRIDA to do the cost comparison for the past 3-4 years to arrive at a reasonable conclusion.

6. District wise details of current proposals

i) Committee observed that there is a lot of variation in costs among various districts. The reason for the same was asked from the UT. UT representative mentioned that, it is because the raw materials are supplied from Jammu and Srinagar to other districts, hence there is variation in costs across the districts depending on their distance from these two places.

ii) Committee asked, if all the proposed bridges are RCC bridges. UT representative mentioned that, all the proposed bridges have been provisioned with steel super structure and

RCC sub-structure. UT was asked to give the analysis of all the bridges as to how many are completely steel bridges, how many are RCC and others (composite structure), if any.

iii) UT and NRIDA was asked to prepare an excel sheet with the cost of different elements to work out the reasons of high cost in many districts and also analyze if the high cost is justified because of the distance and transportation as mentioned by the UT.

iv) Committee mentioned that the aim of the scrutiny is not to reduce the cost blindly, but to rationalize it as per the standards and as per site requirements. Superfluous provisions in the DPRs i.e. which are not required as per the site requirements are required to be traced and corrected.

v) Committee further mentioned that, apart from the bridge consultants, NRIDA should also scrutinize the DPRs.

7. DPR & Site inspection observations

i) For package no. JK203002B1, UT had adopted span of 62 M. However, as per the site conditions, bridge with span of only 45 M is required. UT was asked to reduce the span for the bridge to 45 M and send the revised DPR vetted by STA. UT agreed to the same.

ii) For package no. JK203009B2, UT had initially adopted span of 62 M but later revised it to 76 M. However, the visiting NQM advised for span of 68 M. Hence, the UT was asked to incorporate the same and send the revised DPR vetted by STA at the earliest. UT agreed to the same.

iii) For Package No. JK123004 B1, UT was asked to reduce the span from 30 M to 25 M, UT was also asked to delete the temporary diversion and to reduce the span of approach and protection works from 25 M to 15 M. UT agreed to the same. This has led to a reduction in cost by Rs. 109.33 Lakhs.

iv) For Package No. JK113003 B12, UT was asked to reduce the Span from 45 M to 40 M, and to change the Approach Road/ Protection work from RCC to Masonry. UT agreed to the same. The provision of 2 lane was retained as requested by UT in the meeting.

8. Physical Progress

i) It was observed that, under 400 roads of 907 km and 53 bridges under PMGSY-I and 24 roads of 17 km under PMGSY-II are pending to be completed. UT was asked if the works would be completed by the extended timeline i.e. March, 2024. The UT representative informed that, under PMGSY-I, 80-85 km roads and 6 bridges may not get completed due to non-issuance of forest clearance. Other works will be completed by November, 2023.

ii) Out of the target of 1530 km for FY 2023-24, only 13 km has been completed. The UT was requested to increase the pace of construction so as to achieve the target.

9. Maintenance

i) It was observed that the DLP maintenance liability for the year 2022-23 was Rs. 44 crore, against which, expenditure of only Rs. 26 crore has been incurred by the UT. The UT was requested to ensure the timely credit and expenditure of maintenance fund liability for the current FY.

ii) It was observed that, renewal length data and its expenditure is not updated on OMMAS. UT was requested to update the data on regular basis.

iii) It was also observed that 273 packages have payment pending for more than 3 months, out of which 64 packages are pending for first payment.

UT was requested to look into the above issues related to maintenance of rural roads and to resolve them at the earliest.

10. Quality

i) Out of 601 ongoing packages, labs have not been established in 8 packages. UT was asked to establish labs on all the ongoing packages.

ii) SQM inspections have not been conducted even once for 15 works more than 12 months old. UT was asked to look into it and conduct SQM inspections on these works.

iii) 17 ATRs of NQM inspections are pending from the UT.

iv) 8 complaints are pending at UT level for disposal. UT was asked to dispose off the complaints at the earliest.

v) In the NQM inspections conducted during June, 2020 to May, 2023, 6.73% completed works, 4.81% ongoing works and 23.08% maintenance works were graded as Unsatisfactory, which is very high.

vi) During the SQM inspections conducted during the same period, 1.19% completed works, 3.38% ongoing works, 14.20% maintenance works and 1.39% bridge works were graded as Unsatisfactory. UT was requested to see if the remedial action has been taken on Unsatisfactory bridge works.

vii) The Unsatisfactory percentage of ongoing works inspected by NQMs and SQMs during June, 2020 to May, 2023 is almost similar, and is the best comparison of NQM and SQM inspection so far. The same was appreciated.

viii) It was observed that following SQMs are giving less Unsatisfactory percentage. UT should evaluate the performance of SQMs and then allot the inspections. SQMs having the tendency of giving more satisfactory percentages should not be allotted more number of inspections.

Sr.No	Name of the SQM
3	Gandhi Puran Bharat
6	Haji Mehraj Ud Din
14	Mir Fayaz Ahmad
15	Pangotra Bishan Dass
17	Raina Sanjay
22	Singh Gurnam
26	Wani Mohd Ayub

11. Financial issues

- i) Interest amount of Rs. 14.39 crore is pending for recovery from bank. UT was asked to take necessary action in this regard.
- ii) Internal Audit has not been conducted in the UT yet. UT was asked to get it conducted at the earliest.
- iii) 18 works pending for financial closure for more than 180 days as on 06-06-2023. UT was asked to financially close these works at the earliest.

The UT was requested to furnish the compliance report on the observations of the Pre-Empowered Committee urgently so that the proposal could be placed before the Empowered Committee at the earliest.

Meeting ended with Vote of Thanks to and from the chair.
