

**MINUTES OF THE REGIONAL REVIEW MEETING OF PMGSY HELD ON
5th SEPTEMBER, 2017 AT NEW DELHI**

Participating States: Arunachal Pradesh, Assam, Manipur, Meghalaya, Mizoram, Nagaland, Sikkim and Tripura.

The Regional Review meeting of Pradhan Mantri Gram Sadak Yojana (PMGSY) for the States of Arunachal Pradesh, Assam, Manipur, Meghalaya, Mizoram, Nagaland, Sikkim and Tripura, was held on 5th September, 2017 at New Delhi under the chairmanship of Smt. Alka Upadhyay, Joint Secretary (RC), MoRD & DG, NRRDA.

At the outset, Shri Mahesh Hiremath, Director (Projects-I), NRRDA, welcomed the chair, all officials of eight participating States, Directors of MoRD and NRRDA.

Joint Secretary (RC), MoRD & DG, NRRDA emphasized the importance of State specific Rural Roads Maintenance Policy (RRMP). She informed that now 21 States have already formulated and notified RRMP. Out of eight NE States, still Arunachal Pradesh, Nagaland and Tripura are yet to notify their RRMPs. Chief Engineer, Nagaland and Tripura have assured that their RRMPs are in the final stage and would be notified during October, 17 and December, 17 respectively. Resident Technical Officer, SRRDA, Arunachal Pradesh assured that by 15th October, 17, their RRMPs will be notified.

JS (RC) & DG, NRRDA suggested NRRDA to make a provision on OMMAS for Proposal Management Module with details and dates of proposal submitted by the state to STA, clearance by STA, submission of proposal to NRRDA, holding Pre Empowered Committee, Empowered Committee and clearance.

JS (RC) & DG, NRRDA reviewed state-wise progress of implementation of Geographical Information System (GIS) under PMGSY of the North East States. She emphasized the need for completion of the project as per the timelines made in the MoU, which was signed between NRRDA and C-DAC highlighting the top priority considered by the GoI. She informed that the pace of the

project in all North East States requires to be expedited on priority considering the necessity & importance of the GIS project. It is found that the States are still in the process of submitting pilot block data or entire State data for which She requested the States and C-DAC to jointly work to expedite progress to ensure that the project is implemented by January, 2018 as per MoU. Resident Technical Advisor, Arunachal Pradesh assured that by end of December, 2017 entire data would be submitted to C-DAC. The States of Assam and Mizoram are yet to finalize the Consultant. Additional Chief Engineer, PWD, Assam informed that they are in the process of engaging M/s. LEA Associates South Asia Pvt. Limited. Chief Engineer, Meghalaya assured that by 20th September, 2017 entire data of 39 blocks would be submitted. Chief Engineer, Nagaland assured that by end of December, 2017 the entire data would be completed. Chief Engineer, Tripura agreed that before January 2018 entire data will be submitted to C-DAC. JS (RC) & DG, NRRDA also suggested that NIC may be considered as Consultant for GIS for the State, as already NIC has been successfully engaged by few other States.

Director (Projects-I) advised all the States to submit consolidated proposal of road works for dropping to MoRD, if any with reasons. Before sending the proposal, ITNO should compare the list of road works with OMMAS.

Director (RC), MoRD advised that State must quickly utilize the available financial resources and submit the utilization certificates promptly to the Ministry, for facilitating further releases by the Ministry.

All the States were informed about the average number of habitations to be connected every month and length to be constructed every day in 2017-18, so as to achieve the annual target of Habitation Connectivity and length construction. **The States were requested to achieve 100% physical target by March 2018. States are required to sub-allocate these targets PIU-wise and month-wise and prepare plan of action to achieve the targets in terms of length and habitations within the stipulated time-frame, while adhering to prescribed quality parameters. He further made clear that the States must**

upload on OMMAS the partial length completed on ground and the connected habitations against partial length completed.

(Action: All States)

The States of Arunachal Pradesh, Assam, Sikkim and Tripura were reminded for releasing their balance programme fund's State share of 2016-17 and to upload the same on OMMAS otherwise, lack of full State Share being credited would make it very difficult for the Ministry to release further fund to the State, under PMGSY. Regarding State share for 2017-18, States were advised to credit their due share to SRRDA's account to enable them to effectively implement the programme. Only Mizoram and Sikkim have released State share for 2017-18 (*Rs. 4.57 crore and Rs. 9.88 crore respectively*). SRRDAs need to co-ordinate with the State Finance Department to get the required allocation of funds for PMGSY, in their supplementary demands, which will not only ensure better and more effective utilization of the funds available but would also go a long way in achieving the objective of the government to substantially achieve the PMGSY targets by March 2019, in a completed manner.

(Action: All States)

Regarding target length of new technology to be constructed 2017-18, Director (Technical) requested all the States to increase the pace of R&D road work and to direct all the PIUs to make regular entries of R&D stretches on OMMAS, in case of roads converted from traditional technologies to new technologies. The progress module should also be updated regularly even for partial completion of the R&D stretch of such roads. States were requested to ensure that the prescribed targets for R&D are achieved in 2017-18 on a priority basis. States were also advised to use waste plastic and cold mix technology during maintenance which can also be uploaded as achievement under R&D length, on OMMAS.

(All States)

Director (Technical) advised all the States to correct the online data with respect to year of sanction, Phases/ Batches, Value in Crores, No. of Roads, No. of Bridges, length etc. on OMMAS, for which States have agreed. He further advised the States to reconcile the year of sanction for all road works, as it appears that year of sanction reported on OMMAS is not in accordance with the year of clearance letter issued by the Ministry. As per the request of States, a provision has been made for "Road length completed till date" in the State-wise List of works on Proposal Module of OMMAS. **All the participating States have agreed to send the corrected details to NRRDA and also corrected on OMMAS by end of September, 2017.**

(Action: All States)

Director (Technical) advised the participating states to make use of the Standard Data Book (SDB) published by Indian Roads Congress (IRC) for Ministry of Rural Development, in preparation of a common SoR. Director (Technical) also informed that Madhya Pradesh has already worked on calculation of GST for items of SoR.

Director (Projects-I) reviewed in respect of the following issues:

Arunachal Pradesh has completed 769 roads and 2 bridge works out of 1,003 roads and 127 bridges sanctioned under PMGSY and 5,811 km length has been constructed out of 8,201 km sanctioned. The State has to still complete 234 roads and 125 bridges. Nearly 2,389 km road length is pending for completion. State has to still complete 125 roads/bridges pending for more than 2-4 years (308.95 km) and more than 4 years (79 works covering length 438.08 km). State was requested to give priority to complete the old pending road works and submit the plan of action month-wise, road wise, stage-wise.

Assam has completed 3915 road and 170 bridge works out of 6513 roads and 798 bridges sanctioned and 12,679 km length has been constructed out of 20,173 km sanctioned under normal PMGSY. The State has to still complete 2,598 roads and 628 bridges. Nearly 7,441.48 km road length is pending for completion. Under ADB, 968 roads and 26 bridge works has completed out of 1,474 roads & 260 bridges and 3,829 km length has been

constructed out of 5,256 km. State has to still complete 506 roads and 234 bridges. Nearly, 1,410 km road length is pending for completion. State Govt's attention was once again drawn towards the issue of large number of incomplete works, particularly works which are more than 4 years old. There were 363 road works (606 km length) pending for completion for more than 4 years and emphasized the need to complete these in a time bound manner. State was requested to increase and strengthen the PIUs for achieving the target for completion of unconnected habitations under PMGSY by March 2019. State was advised to share the plan of action month-wise, road-wise and stage-wise of incomplete road works with MoRD/NRRDA. Addl. Chief Engineer assured that by end of March, 2018 all pending road works would be completed. State was advised to increase the pace of expenditure.

Manipur has completed 1,233 road and 32 bridge works out of 1,609 roads and 62 bridges sanctioned and 5,690 km length has been constructed out of 7,922 km sanctioned under PMGSY. The State has to still complete 376 roads and 30 bridges. Nearly 2,213 km road length is pending for completion. There were 26 road works (3.80 km length) pending for completion for more than 4 years and emphasized the need to complete these in a time bound manner. State was advised to submit the current status of incomplete road works along with plan of action month-wise, road-wise after consultation with PIUs and contractors. Chief Engineer informed that 1 road work of 2010-11 is in stage-II, upto WBM stage has been completed and laying of BT just started due to incessant rain and floods, the work could not be completed, the work would be completed by end of end of December, 17. 19 bridge works of 2012-13 will be completed by end of March, 2018. State needs to increase the pace of expenditure.

(Action: Manipur)

Meghalaya has completed 388 road works out of 395 roads sanctioned and 1,090 km length has been constructed out of 1,103 km sanctioned under normal PMGSY. The State has to still complete 7 roads (13.47 km length). Under World Bank RRP-II, 100 roads and 5 bridge works has completed out of 290 roads & 36 bridges and 508 km length has been constructed out of 1,113 km. State has to still complete 190 roads and 31 bridges. Nearly, 605 km road length is pending for completion. There were 15 road works (42.56 km length)

pending for completion for more than 4 years. Chief Engineer informed that out of 2 road works of 2001-02, 1 work just re-allotted after revision and will be completed by end of March, 2018. 5 road works of 2008-09, 4 are in progress and will be completed by end of March, 2018. 1 work is under re-tendering stage. Out of 8 road works of RRP-II sanctioned on 2011-12, 7 works are under progress and will be completed by March, 2018, 1 work is under re-tendering. Out of incomplete road length 575.49 km of 2013-14, 450 km length will be completed by end of March, 2017. State was advised to submit the plan of action of all incomplete road works of RRP-II. During the current year upto end of August, 2017, out of Rs. 97 crore fund available with the State, Rs. 63 crore (65%) spent by the State. **State was also advised to submit utilization certificate of 60% expenditure quickly so that 1st installment for 2017-18, may be released to the State from the MoRD.**

Chief Engineer (PMGSY) assured that road and bridge works under PMGSY-II (83 road and 14 bridge sanctioned during 2013-14) will be completed by March, 2018. Similarly, 28 road and 10 bridge works sanctioned during 2014-15 will be completed by March, 2018.

(Action: Meghalaya)

Mizoram has completed 195 road works out of 273 works sanctioned and 2,650 km length has been constructed out of 3,508 km sanctioned under PMGSY. The State has to still complete 78 works (835 km road length). There were 4 road works (47.45 km length) pending for completion for more than 4 years. Chief Engineer assured that out of 4 pending works, 3 would be completed by end of December, 17 and remaining 1 will be by end of March, 18. State was advised to share the plan of action of all incomplete road works sanctioned upto 2016-17 month-wise, road-wise and stage-wise.

During the current year upto end of August, 2017, out of Rs. 98 crore fund available with the State, Rs. 30 crore (30%) spent by the State. **State was requested to submit utilization certificate of 60% expenditure quickly so that 2nd installment for 2017-18, may be released to the State from the MoRD. Chief Engineer (PMGSY) assured that by 15th August, 2017, 60% expenditure will be incurred.**

(Action: Mizoram)

Nagaland has completed 285 road works out of 324 works sanctioned and 3,484 km length has been constructed (89%) out of 3,893 km sanctioned under PMGSY. The State has to still complete 39 works (410 km road length). There were 20 road works (145.76 km length) pending for completion for more than 4 years. Chief Engineer has assured that by end of March, 2018 all pending road works will be completed. 19 road works (263.74 km) of 2017-18, by end of October, 17 all works would be awarded. State was advised to submit a month-wise completion plan in respect of 20 on-going works.

During the current year 2017-18, the State has utilized its available fund 100% upto end of August, 2017. State has already submitted utilization certificate to MoRD for release of 1st installment but some discrepancies in the UC, State was advised to sort out the issue to further release to State.

(Action: Nagaland)

Sikkim has completed 678 road and 8 bridge works out of 912 roads and 49 bridges sanctioned and 3,300 km length has been constructed out of 4,476 km sanctioned under PMGSY. The State has to still complete 234 roads and 41 bridges. Nearly 1,129 km road length is pending for completion. There were 52 road works (137.89 km length) pending for completion for more than 4 years and emphasized the need to complete these in a time bound manner. State was advised to submit the current status of incomplete road works along with plan of action month-wise, road-wise after consultation with PIUs and contractors. Chief Engineer has assured that 3 road works of 2007-08 will be completed by end of December. 6 works of 2008-09 & 32 works of 2011-12 will be completed by March, 2018. 11 bridge works of 2011-12 will be completed by end of December. 51 road works and 11 LSBs sanctioned during 2017-18, 26 road works have already awarded and remaining 25 road works will be awarded by end of October, 17.

During the current year 2017-18, out of Rs. 127 crore funds available with the State, Rs. 71 crore (56%) spent by the State upto end of August, 2017.

(Action: Sikkim)

Tripura has completed 1,149 roads and 29 bridge works out of 1,350 roads and 80 bridges sanctioned and 3,974 km length has been constructed out of 4,867 km sanctioned under PMGSY. The State has to still complete 197 roads and 50 bridges. Nearly 748 km road length is pending for completion. There were 33 road works (125.14 km length) pending for completion for more than 4 years. State was advised to submit the current status of incomplete road works along with plan of action month-wise, road-wise after consultation with PIUs and contractors. Chief Engineer has assured that 1 road work of 2006-07 will be completed by February, 18. Out of 12 road works of 2007-08 & 2008-09, 11 works will be completed by end of March, 18, remaining 1 work is proposed for dropping and proposal will be submitted by October, 18. Out of 23 road works and 16 bridge works of 2016-17, 15 road works and 9 bridges have already awarded, remaining 8 road works and 7 bridges are re-tendered.

During the current year 2017-18, out of Rs. 321 crore funds available with the State, Rs. 51 crore (16%) spent by the State upto end of August, 2017.

(Action: Tripura)

The target length of road works to be constructed during 2017-18 is- Arunachal Pradesh 1,200 km, Assam 2,000 km, Manipur 1,000 km, Meghalaya 450 km, Mizoram 500 km, Nagaland 50 km, Sikkim 400 km and Tripura it is 650 km. States are required to sub-allocate these targets PIU-wise and month-wise and prepare plan of action along with review meetings with PIUs, to achieve the targets in terms of length and habitations within the stipulated time-frame, while adhering to prescribed quality parameters. The States must upload on OMMAS the partial length completed on ground and the connected habitations against partial length completed. Chief Engineer, Mizoram requested to reduce the length target from 500 km to 450 km. Chief Engineer, Nagaland assured to complete 125 km road length against the target length of 50 km for this current year.

(Action: Mizoram and Nagaland)

Director (Projects-I) reviewed the maintenance status for the last 5 years and current year:

Under Maintenance, Arunachal Pradesh has incurred 100% expenditure in 2012-13 to 2015-16. No expenditure has been made during 2016-17. During 2017-18 upto July, against requirement of Rs. 17.51 crore, only Rs. 10 crore was provided to the SRRDA and 57% amount has been spent on maintenance. Technical Officer informed that Rs. 35.40 crore will be released shortly by the Govt.

Assam has spent only 54% in 2012-13, 50% in 2013-14, 56% in 2014-15, 72% in 2015-16 & 2016-17 it is 100%. Assam has poor maintenance performance during 2012-13 to 2015-16. During 2017-18 upto July, against requirement of Rs. 43.26 crore, only Rs.7.38 crore (17%) has been spent on maintenance, which is cause of concern. No fund has been credited in SRRDA account. The State needs to provide adequate amount of maintenance funds in SRRDA account.

Manipur has spent 51% in 2012-13, 100% in 2013-14 to 2015-16 and 2016-17, it is 91%. Manipur has poor maintenance performance during 2012-13. During 2017-18 upto July, against requirement of Rs. 10.00 crore, Rs. 4.29 crore (43%) amount has been spent on maintenance. No fund has been credited in SRRDA account. The State needs to provide adequate amount of maintenance funds in SRRDA account. Chief Engineer informed that Rs. 10.00 crore is in the pipeline and will be credited shortly.

Meghalaya has spent 100% in 2012-13 & 2013-14, 61% in 2014-15, 51% in 2015-16 and 85% in 2016-17. Meghalaya has poor maintenance performance during 2014-15 & 2015-16. During 2017-18 upto July against requirement of Rs. 3.70 crore, no expenditure has been spent by the SRRDA. The State needs to provide adequate amount of maintenance funds in SRRDA account and increase the pace of expenditure. Chief Engineer informed that Rs. 1.50 crore will be credited shortly by the State.

Mizoram has spent 100% in 2012-13 & 2014-15, 19% in 2013-14, 87% in 2015-16 and 82% in 2016-17. Mizoram has poor maintenance performance during 2013-14. During 2017-18 upto July against requirement of Rs. 0.89 crore, Rs. 0.11 crore (12%) has been spent by the SRRDA. No fund has been credited in SRRDA account. The State needs to provide adequate amount of maintenance funds in SRRDA account. Chief Engineer assured that by 10th October 100% funds will be credited in SRRDA account.

Nagaland has spent 80% in 2013-14, 2014-15 & 2015-16, 100% in 2016-17. Nagaland has poor maintenance performance during 2012-13. During 2017-18 upto July, against requirement of Rs. 3.00 crore, Rs. 1.52 crore (51%) has been spent by the SRRDA. The State needs to provide adequate amount of maintenance funds in SRRDA account. Further, the State needs to improve utilization of maintenance fund available with the SRRDA.

Sikkim has spent 86% in 2012-13, 98% in 2013-14, 94% in 2014-15, 83% in 2015-16 and 50% in 2016-17. During 2017-18 upto August, against requirement of Rs. 9.36 crore, Rs. 1.39 crore (15%) has been spent by the SRRDA. No fund has been credited in SRRDA account. The State needs to provide adequate amount of maintenance funds in SRRDA account. Further, the State needs to improve utilization of maintenance fund available with the SRRDA.

Tripura has spent 34% in 2012-13, 44% in 2013-14, 76% in 2014-15, 60% in 2015-16 and 83% in 2016-17. During 2017-18 upto August, against requirement of Rs. 14.04 crore, Rs. 4.00 crore (28%) has been spent by the SRRDA. No fund has been credited in SRRDA account. The State needs to provide adequate amount of maintenance funds in SRRDA account. Further, the State needs to improve utilization of maintenance fund available with the SRRDA. State was advised to review the progress of PMGSY works with officials of CPSUs working in the State also regularly.

States were requested to make every possible effort for proper maintenance of PMGSY roads and increase the pace of expenditure on account of maintenance and to make corresponding entry on OMMAS also. Further, to evolve a dedicated system within SRRDA to closely monitor the maintenance of completed PMGSY projects, so that the unsatisfactory grading of roads under maintenance period is substantially reduced. Performance based maintenance should be in place. He also requested the States to review the maintenance works/ bills quarterly or monthly basis, so that payment to contractors are made timely.

(Action: All States)

Director (Technical) reviewed the following for all the States

Director (Technical) advised the participating States to take appropriate action to achieve the R&D targets fixed for the year 2017-18. He informed to identify the already sanctioned works for change from convention methods to new technology. The States were requested to upload the chainage wise and stage-wise physical progress of New Technology works regularly on OMMAS first in the “Proposal Module” and then the “Progress Module” by the concerned PIUs. In this regard, an advisory to all the States has already been issued and also available on PMGSY website www.pmgcy.nic.in. **He advised all the States to upload exact length of technology, cost, photographs and performance evaluation reports done by STA/PTA for R&D works on OMMAS and suggested that the change of technology needs to be reflected on OMMAS also. He further informed that States have changed the technology like cold mix to waste plastic or some other technology and for this they need to provide the details of such roads and upload them on OMMAS. States were further advised to adopt stabilization techniques for achieving economy in construction of rural roads. It was also suggested to upload one photograph of road during execution and during completion on the OMMAS by the respective PIUs. States were also requested to send the proposal for training of field engineers, contractor engineers on R&D, if required.**

On reviewing the balance DPRs to be submitted by the participating States, JS (RC) & DG, NRRDA has fixed up the timeline for submission of balance DPRs at NRRDA and the date of Pre Empowered Committee meeting for the said DPRs as given below:

Sl.No	State	Time line for submission of DPR at NRRDA	Date for Pre Empowered Committee Meeting
1.	Arunachal Pradesh	1st Nov. 17	14th Nov. 17
2.	Assam	end Sept.17	10th Oct. 17
3.	Manipur	end Sept.17	10th Oct. 17
4.	Meghalaya	15th Oct. 17	7th Nov.17
5.	Mizoram	end Oct. 17	14th Nov.17

6.	Nagaland	15 th Oct. 17	21 st Nov. 17
7.	Sikkim	21 st Sept. 17	10 th Oct. 17
8.	Tripura	30 th Sept. 17	17 th Oct.17

Director (P-III), NRRDA further stated that the guidelines issued for installation of Citizen Information Board and Maintenance board should be strictly followed, in order to increase the durability of the boards. The guidelines have already been circulated to the States and also uploaded on PMGSY website under circular section. States were further advised to include the provision of Maintenance Board in the DPR itself.

(Action: All SRRDAs)

Director (Projects-III & CQC) reviewed the quality issues of the States as below:

1st Tier:

Director (Projects-III), NRRDA expressed his concern about in 1st tier quality mechanism, in some packages, field laboratory does not exist. This is a cause of concern and should be specifically reviewed by SQCs. He requested the States to expedite updating their lab details in all packages. All Chief Engineers & Superintending Engineers are required to check the field labs, maintenance of quality register by the contractors, PIUs etc in order to strengthen the quality Assurance, during their inspections. It was further clarified that it would be the personal responsibility of the concerned PIU and the SQC to ensure that the field lab details entered in OMMAS correspond to actual QC lab established in the field before making any payment to contractor. The SQCs were advised to carefully scrutinize the lab details / photos uploaded by the PIUs, while validating through their OMMAS login.

Director (Projects-III) further suggested that SQCs should hold regular review meetings with PIUs and contractors. SRRDA should strictly monitor the mandatory requirement of establishment of field laboratory for ongoing packages. Based on OMMAS data, following numbers of packages where field lab not established by the States.

State(s)	Period involved	Packages involved in awarded works	Packages where field lab not established (in%)
Arunachal Pradesh	2000-17	198	82 (41.4%)
Assam	2000-18	426	32 (7.5%)

Manipur	2000-18	246	9 (3.6%)
Meghalaya	2000-14	198	6 (3.0%)
Nagaland	2000-18	21	1 (4.7%)
Sikkim	2000-18	72	14 (19.4%)
Tripura	2000-17	160	16 (10.0%)

SQC, Arunachal Pradesh, Meghalaya and Tripura have assured that by end of September, 2017, October, 2017 & first week of October, 2017 respectively all field labs have been established. The photos of these labs should be uploaded quickly.

(Action: CQC / SQC)

Regarding 2nd Tier of Quality Control

As regards to the no. of on-going projects not inspected by SQMs even once but payment of more than Rs. 1 Lakh have been made to the contractors, 95 of Arunachal Pradesh, 36 of Assam, 21 of Manipur, 2 of Meghalaya, 1 of Nagaland, 102 of Sikkim and 43 of Tripura. **CQC emphasized that the States should firm up the timelines for SQM inspection for such works and closely monitor the compliance of the same. SQC will ensure that these works are allocated for inspection to the SQMs, on a priority basis. SQC of Arunachal Pradesh, Assam and Meghalaya assured that by end of September, 2017 all works would be assigned for inspection of SQMs.**

As against the annual target, Arunachal Pradesh has balance of inspection by SQMs is 163 (Total annual target is 175), Assam has balance of inspections by SQMs is 1,013 (Total annual target is 1,555), Manipur 177 (301 Total annual target), Meghalaya 314 (Total annual target 357), Mizoram 30 (Total annual target 52), Nagaland 50 (53 Total annual target), Sikkim 333 (393 Total annual target) and Tripura it is 238 (Total annual target 275). CQC advised all the SQCs to review the status of SQM availability/ deployment in order to ensure that requisite numbers of SQM inspection are achieved. States should take immediate action not only to increase the number of SQMs under 2nd tier inspection but also ensure quick scheduling of inspection and quick uploading of their reports. States were advised to submit the plan of action of balance inspections. Chief Engineer, Tripura informed that out of balance 238 inspections, 30, 108 & 100 will be inspected during Sept. December, 17 & during March 18 respectively.

Further, all the SQCs were asked to make sure that all the SQMs upload their inspection details through Mobile application only which has geo-referenced, time & date stamped information (photographs etc). **Mizoram, Sikkim and Tripura were advised to increase the uploading of their inspection reports along with the photographs through Mobile application.**

Director (Projects-III) also brought out that some of the SQMs had a tendency to inspect large no. of projects (>4 in a day) which could be indicative of casual inspections. During the period April, 2016 – August, 2017, there were 23 occasions (days) wherein the SQMs of Assam had conducted four or more inspections in a day and most of these inspections were pertaining to completed or ongoing works projects. Similarly, for the State of Sikkim and Tripura, this figure was 9 days and 6 days respectively. The States were advised to rationalize the allocation of works assigned to SQMs for inspection. CQC further advised all the SQCs to review the inspection report of those SQMs who have inspected road works more than 4 in a day, besides carrying out periodic performance evaluation of SQMs as per the prescribed guidelines.

Regarding 3rd Tier of Quality Control

Director (Projects-III) brought out the large number of ATRs are still pending with Arunachal Pradesh, totaling 64 (i.e. 2 ATRs for completed works and 62 for ongoing works), out of this, 5 ATRs are pending more than 5 years old and 7 ATRs is more than 3 years old, which requires immediate liquidation. In case of Assam, total 181 ATRs are pending (i.e. 152 ATRs for completed works and 29 for ongoing works), out of this, 58 ATRs are pending more than 3 years old, Chief Engineer, PWD Assam was advised to submit plan of action for submitting these pending ATRs to NRRDA. In case of Manipur, total 5 ATRs pending (i.e. 1 ATR for completed works and 4 for ongoing works), Chief Engineer assured that by end of this month all pending ATRs would be submitted to NRRDA. Similarly, for Meghalaya, total 29 ATRs for ongoing works are pending, out of which, 1 ATR is pending more than 3 years, which requires immediate liquidation. In Mizoram, total 11 ATRs (1 ATR for completed works and 10 ATRs for ongoing works), Nagaland total 17 ATRs (2 for completed and 15 for ongoing works), out of which 1 ATR is more than 5 year old and 2 ATRs is more than 3 years, Sikkim total 20 ATRs of ongoing works, out of which 1 ATR is more than 5 years old and Tripura it is 29 total ATRs of on-going works, out of which 14 ATRs are more than 3 years old. The States were advised to liquidate all ATRs of more than 6 months' period immediately. Further, CQC requested to all CEs to give their personal attention and ensure that ATRs pending for more than five years should be submitted to NRRDA, otherwise NRRDA will have no option but to notify these works as

having defects of non-rectifiable nature and further action in this regard would be taken as per the provisions for such cases.

The issue of Contractors whose works are not proposed for NQM inspections was also discussed. For the State of Arunachal Pradesh it emerged that there were 117 contractors involved in the on-going works, out of which there were 71 (60.6%) contractors who's none of the PMGSY works was inspected by NQMs in the State even once. In Assam, there were 43 such contractors (18.9%) out of the total 227 contractors presently involved. In Manipur, there were 35 (30.9%) such contractors out of the total 113 contractors, Meghalaya it is 31 (27.1%) out of total 114, Mizoram 7 (25.9%) out of total 27, Sikkim 12 (33.3%) out of 36 and in Tripura it is 3 (7.6%) out of 39 contractors presently involved in PMGSY, were such that there single work was not inspected by NQM in the State. State Quality Coordinators (SQCs) were advised to ensure that these works are allocated for inspection to the NQMs, on a priority basis. The list of contractors is also available on OMMAS.

The percentage of unsatisfactory projects reported by NQMs are as under:-

as on 05.09.2017

Name of the States		Ar.P	AS	MN	MG	MZ	NG	SK	TR
Status of work									
Completed Work	Total inspection	44	164	10	14	32	9	17	25
	Unsatisfactory	5	34	1	6	1	4	1	6
	% of U	11.36	20.73	10	42.86	3.13	44.44	5.88	24
Ongoing Work	Total Inspection	265	1247	167	232	46	17	200	210
	Unsatisfactory	79	261	15	52	18	1	29	50
	% of U	29.81	20.93	8.98	22.41	39.13	5.88	14.50	23.81

It was observed that the main reasons for unsatisfactory grading was due to inadequate compaction of sub-grade, non-conforming grading of aggregates of sub-base and base course, in-adequate super elevation, less roadway width, poor workmanship of CD works, longitudinal gradient not proper, non restoration of rain cuts, cutting of branches, shrubs and pavement includes potholes & patch repairs etc. States were advised the States to ensure proper review of material procurement process, which would result in the contractors bringing adequate quantity of material on the site. States were asked to evaluate the PIU-wise performance and penalize the defaulting officials for poor quality monitoring and contract management. States were asked to look into the matter seriously and come up with appropriate action plan. States were also advised to ensure the timely payments to the contractors.

(Action: All SRRDAs)

Maintenance works:

The NQMs during their inspection have reported about 52.17% of completed projects in the State of Arunachal Pradesh were not maintained properly, Assam is 43.97%, in Manipur it is 9.30%, Meghalaya is 45.45%, Mizoram is 33.33%, Sikkim is 50% and Tripura it is 20% reported by the NQMs for the inspections conducted during April 2016 to August 2017. CQC pointed out that the poor maintenance of rural roads in the States is a cause of serious concern. States were advised to put in place a comprehensive maintenance management and monitoring plan for PMGSY roads. The Secretary (Rural Development), Govt. of India has also shared his concern in this regard with Chief Secretaries of all States. The States need to closely monitor the availability of maintenance funds vis-a-vis., their actual expenditure to ensure that that the road network is maintained to the desired service levels.

Detailed discussions on the issue of multiple inspections in a day done by SQMs were also carried out. CQC showed the examples of such case in participating States. CQC advised that more than three inspections were not possible in a day. States were advised to maintained rational allocation of works to be done for SQMs. States were also advised to review the inspection report of the SQMs who have inspected road works more than 3 in a day.

Regarding delay in uploading Inspection details of SQMs on OMMAS, it is seen that more than 15 days taken to upload inspection details by the SQMs in 98 cases of Assam, 18 days in Manipur, 12 cases in Meghalaya and 12 cases in case of Tripura, CQC informed that 3 to 7 days is more than sufficient time for uploading the reports.

CQC also presented details of complaints received in NRRDA during 2016-17 & 2017-18 for the participating States. There is no complaint case pending in Meghalaya, Mizoram, Nagaland, Sikkim and Tripura upto 8th August, 2017. In Arunachal Pradesh, 3 complaints, 1 complaint each in Assam and Manipur pending for ATR against NQM inspection. States of Arunachal Pradesh, Assam and Manipur were requested to liquidate these pending ATRs immediately.

(Action: Arunachal Pradesh, Assam and Manipur)

Regarding Training programmes, Director (Projects-II) informed about Module-wise Training Programmes conducted during the year 2017-18 (Upto August, 2017). 195 officials out of nominated 235 have been trained in different modules. Out of total 40 officials absentees, 16 officials each from Arunachal Pradesh and Nagaland were absent during the training period. States were asked to nominate more number of trainees and to see that all the nominated officers would attend without fail. In any circumstances, if nominated officers are not in a position to attend the training, State can replace other officer for participation. States can also organize course-wise training programmes for field engineers as well as contractor engineers at State Headquarters or State Training Institutes, for this, faculty may be provided by NRRDA on the request of States.

Training on “Rural Roads Maintenance” for Engineers and Contractors has already been completed by Meghalaya, Arunachal Pradesh, Manipur and Nagaland. Chief Engineer, Mizoram informed that out of 258 engineers, 155 engineers have already been trained. State was advised to train remaining 103 engineers before the end of October, 2017. Chief Engineer, Sikkim informed that out of 213 engineers, 101 engineers have been trained remaining will be trained by end of September, 2017. Chief Engineer, Tripura informed that out of 48 engineers, 24 engineers have already been trained and training for remaining 24 engineers, would be completed by end of October, 2017.

Regarding training programme sanctioned under B5 Component of World Bank RRP-II Project, Assam and Meghalaya have already completed all training programmes. Technical Advisor, Arunachal Pradesh informed that out of total 20 training programmes, 5 have already completed and remaining 15 will be completed by end of December, 2017. Chief Engineer, Mizoram informed that training programmes will be started from first week of October, 2017. State was advised to submit plan of action for conducting training programmes to NRRDA. Chief Engineer, Nagaland informed that out of 4 programmes, remaining 3 will be completed by December, 2017. Chief Engineer, Tripura informed that out of 4 sanctioned programmes, 2 have been completed and remaining 2 will be completed by end of Nov. & Dec. 2017.

Regarding procurement of IT equipments sanctioned under World Bank RRO-II Project, all 8 North East States have already procured the required equipments (Arunachal Pradesh was advised to refund the unspent balance to NRRDA).

Regarding procurement of Laboratory and Survey equipments sanctioned under World Bank RRP-II Project, Arunachal Pradesh, Manipur, Meghalaya, Sikkim and Tripura have already procured all equipments. Chief Engineer, Assam informed that out of total sanctioned amount of Rs. 89.60 lakh, Rs. 52.90 lakh has been utilized for procurement of equipments, remaining amount will be used for procurement of additional equipments. Chief Engineer, Mizoram informed that out of total sanctioned amount of Rs. 74 lakh, only Rs. 32 lakh has been spent and remaining amount will be utilized for procurement of additional equipments as per illustrated list provided by NRRDA. Chief Engineer, Nagaland informed that all the equipments have been procured and out of the total sanctioned amount of Rs. 74 lakh, an amount of Rs. 27.14 lakh has been paid and the remaining amount will be paid after testing and installation. Chief Engineer of Mizoram assured that by end of December, 2017, all additional equipment would be procurement. Chief Engineers of Assam, Mizoram and Nagaland were advised to submit the utilization certificate after procurement of additional equipments to NRRDA.

Finance & Accounts Issues

Director (F&A), NRRDA briefed about common issues found in Balance Sheet of 2015-16 as well as R&P Module on OMMAS.

Arunachal Pradesh

1. Heavy Funds in Saving Bank Account of Rs. 215.01 crore.
2. Wrong Credit made by bank of Rs. 0.13 crore.
3. Non Settlement of Dues by DRDA of Rs. 0.17 crore
4. Adverse balance under the head Central Administrative Expenses Fund of Rs. 1.29 crore
5. Unauthorized Aid to Contractors (Stores issued) of Rs. 0.18 crore.

State was advised to review the pendency of final bills (62 nos.) with concerned PIUs and expedite the process for financially closing.

Assam

1. TDS on Accrued Interest of Rs. 5.87 crore. State informed that claim has already been submitted to IT department for refund.
2. Outstanding Advances of Rs. 18.50 crore. State was requested to submit the breakup of these advances.
3. Updation of entries on Maintenance Module on OMMAS – State was advised to speed up the progress of uploading the maintenance expenditure. Finance Controller assured that within two month's time all remaining entries will be done.

State was advised that pending 98 final bills (1.92%) as on 1.9.2017 may be disposed off at the earliest. Director (RC-PMK) also reminded that if the financial closure of physically complete road works, does not take place in time, the State may not be able to get funds as per Para 19.2 of the PMGSY Guidelines.

Manipur

1. DPR Advance outstanding – Finance Controller informed that out of Rs. 9.86, an amount of Rs. 5.45 crore has already been adjusted and will be reflected in the audit report of 2016-17, remaining Rs. 4.42 crore will be adjusted in due course of time.
2. Updation of entries on Maintenance Module on OMMAS – State was advised to speed up the progress of uploading the maintenance expenditure. Finance Controller assured that by end of September, 17 all remaining entries will be done.

State was advised that pending 36 final bills (2.84%) as on 1.9.2017 may be disposed off at the earliest. Finance Controller assured that by end of December, 17, all 36 final bills upto 2014-15 would be settled.

Meghalaya

1. Heavy funds in Saving Bank Account of Rs. 10.09 crore.

2. Stale cheques in Bank Reconciliation Statement of Rs. 0.70 crore. Finance Controller informed that fresh cheques already issued.
3. Outstanding advances of Rs. 24 crore. Finance Controller informed that out of Rs. 24 crore, Rs. 8 crore has already adjusted remaining Rs. 16 crore will be adjusted shortly.
4. State Administrative expenses met from PMGSY Programme Fund Account of Rs. 0.56 crore. Finance Controller informed that this amount would be adjusted through Transfer Entry (TE).
5. Non adjustment of DPR advances of Rs. 4.80 crore. Finance Controller informed that out of Rs. 4.80 crore, Rs. 84 lakh has already adjusted and remaining will be adjusted by end of Nov. 2017.
6. Statutory taxes not paid of Rs. 2 crore.
7. Updation of entries on Maintenance Module on OMMAS – State was advised to expedite the progress of uploading the maintenance expenditure. Finance Controller assured that by end of January, 18 all remaining entries will be done.

State was advised that pending 62 final bills (12.60%) as on 1.9.2017 may be disposed off at the earliest.

Mizoram

1. Heavy Funds in Saving Bank Account of Rs. 23.55 crore.
2. Outstanding Statutory deductions (2014-15) of Rs. 0.66 crore. Finance Controller assured that by end of Dec. 17 this would be sorted out.
3. Stores issued to contractors amounts to unauthorised aid (2012-13) of Rs. 2.75 crore. Finance Controller informed that the Stores issues has already been sorted out and will be reflected in the audit report of 2016-17.
4. Non adjustment of DPR advances (2012-13) of Rs. 2.80 crore
5. Outstanding Advances (BG status and Age-wise break up not furnished) of Rs. 8.86 crore.
6. Updation of entries on Maintenance Module on OMMAS – State was advised to expedite the progress of uploading the maintenance expenditure. Finance Controller assured that by end of December, 17 all remaining entries will be done.

State was advised that pending 23 final bills (11.85%) as on 1.9.2017 may be disposed off at the earliest.

Nagaland

1. Adverse balance under the head Bank balance under Programme Fund of Rs. 3.82 crore. Finance Controller informed that the amount has already been recovered and will be reflected in the audit report of 2016-17.
2. Advance against contractors of Rs. 0.04 crore.
3. Adverse balance under the head Incidental fund of Rs. 6.36 crore. Finance Controller informed that this was wrongly shown and will be reflected in the audit report of 2016-17.
4. Bank charges charged by bank of Rs. 50,024.
5. Updation of entries on Maintenance Module on OMMAS – State was advised to expedite the progress of uploading the maintenance expenditure. Finance Controller assured that by end of December, 17 all remaining entries will be done.

State was advised that pending 8 final bills (2.80%) as on 1.9.2017 may be disposed off at the earliest.

Sikkim

1. Outstanding Advances of Rs. 31.11 crore.
2. DPR Advance outstanding of Rs. 26.03 crore.
3. Unauthorized Aid to Contractors (*Stores issued*) of Rs. 5.78 crore -
4. State Govt. Admin Expenses met from programme Fund of Rs. 0.93 crore.
5. Diversion of Fund from Programme Fund to Admin Fund of Rs. 0.30 crore.
6. Stale Cheques in Bank Reconciliation Statement of Rs. 18,616. Finance Controller informed that fresh cheques have already issued.
7. Bank Charges charged by bank of Rs. 16,590.
8. Updation of entries on Maintenance Module on OMMAS – State was advised to expedite the progress of uploading the maintenance expenditure. Finance Controller request for organizing training on Maintenance Module.

State was advised to recoup the amount of Programme Fund utilized under Admin. Expenses. The State should settle the outstanding advances. Similarly, the amount of unauthorized aid to contractor is being deducted from the contractor's bill. On the pendency of financial closure of physically

completed works (8 nos.), the finance controller informed that except for 2 works (*which involves vigilance cases*), balance works would be financially closed within two months.

Tripura

1. TDS deducted by bank of Rs. 18.05 crore. Finance Controller informed that claim has already submitted to IT department for refund.
2. Outstanding Advances of Rs. 8.62 crore. States was advised to submit the breakup of these advances.
3. Unauthorised Aid to Contractors (store issued) of Rs. 0.18 crore.
4. Amount payable to State Govt. of Rs. 0.08 crore.

State was advised that pending 252 final bills (21.30%) as on 1.9.2017 may be disposed off at the earliest.

It has been observed in almost all the participating States, the status of pendency of final bill for finalization is enormous. States were advised to submit road-wise and PIU-wise reasons for non finalization of physically completed road works.

While closing the Regional Review Meeting (RRM), the following main action points for time bound compliance, for all States, were reiterated:

- (i) Assam, Manipur, Nagaland and Sikkim should prioritize completion of tendering process and award of sanctioned works in 2017-18 and also encourage local contractors for prompt bidding.**
- (ii) States of Arunachal Pradesh, Nagaland and Tripura should focus on maintenance of the roads by providing adequate funds and its expenditure. States should also notify State Rural Road Maintenance Policy by agreed timeline.**
- (iii) States should submit the consolidated proposal of road works for dropping and held-up for want of forest clearance, if any to MoRD/NRRDA.**
- (iv) States should achieve 100% physical target by March, 2018 both in terms of length and habitations.**

- (v) PIUs should ensure constant and regular uploading of details of connected habitations against partially completed road length on OMMAS. This should be reviewed periodically at the level of SRRDA.**
- (vi) Arunachal Pradesh, Assam, Sikkim and Tripura should credit their balance programme fund's State share of 2016-17 and to upload the same on OMMAS.**
- (vii) All R&D stretches or R&D road length must be shown in R&D Module of OMMAS. Use of waste plastic wet process (if adopted by the States) can be uploaded under the Category "Others" of R&D progress module, on OMMAS.**
- (viii) States should use waste plastic and cold mix technology during maintenance of rural roads constructed under PMGSY can also be uploaded as achievement of R&D length on OMMAS.**
- (ix) States to focus on completing, particularly those roads which are pending completion for 2-4 & more than 4 years. The States to submit month-wise completion plan for the ongoing works.**
- (x) States should review the maintenance works/ bills quarterly or monthly basis and also upload the expenditure on Maintenance Module of OMMAS within the agreed timeline.**
- (xi) States should reconcile the figures w.r.t the clearance issued from Ministry from time to time and the data uploaded on the OMMAS year-wise and batch-wise by 12th September, 2017.**
- (xii) Proper monitoring of ATRs by SQMs and SQC on the observations of the NQMs to be carried out before submission to NRRDA.**
- (xiii) State Quality Coordinators (SQC) will give special focus to liquidation of pending ATRs, which would go a long way in improving the "Satisfactory" grading of PMGSY roads in their States.**
- (xiv) SQCs should hold regular review meetings with PIUs so that there is appreciable improvement in comments on quality arrangements and the results recorded in the quality assurance registers are reliable.**
- (xv) All CEs and SQCs would analyze those instances where SQMs have conducted 4 or more inspections in one day.**
- (xvi) SQCs will ensure those road works of contractors have not been inspected by NQMs even once are allocated for inspection to the NQMs, on a priority basis.**

- (xvii) All States should ensure that SQMs inspect significantly higher no. of roads which are under 5 year maintenance period. Unsatisfactory grading on maintenance to the tune of 52.17% in respect of Arunachal Pradesh is high, which needs to be reviewed by CE/SQC & PIUs.**
- (xviii) The States should also ensure that all PMGSY roads have Maintenance Boards of prescribed specification apart from other Citizen Information Boards and Signages.**
- (xix) States agreed to submit Age-wise breakup, details of BG on OMMAS and type of advances lying unadjusted with contractors within the agreed timeline.**
- (xx) States agreed to concentrate on the financial closure of all physically completed road works (Arunachal Pradesh -62 nos.), (Assam – 98 Nos.), (Manipur- 36 Nos.), (Meghalaya – 62 Nos.), (Mizoram – 23 Nos.), (Nagaland – 8 Nos.), (Sikkim- 8 Nos.) and (Tripura – 252 Nos.) within the agreed timeline.**

The meeting ended with thanks to the Chair.
