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Government of India  
Ministry of Rural Development  
Department of Rural Development  
Rural Connectivity (RC) Division

Krishi Bhavan, New Delhi,  
Date: 23<sup>rd</sup> October, 2018

**Subject: Minutes of the Regional Review Meeting (RRM) held on 5.10.2018 at Ahmedabad, Gujarat -reg.**

The undersigned is directed to enclose herewith a copy of the Minutes of the RRM of PMGSY held on 5.10.2018 for necessary action.

2. This issues with the approval of JS (RC).



(Lalit Kumar)

Under Secretary to the Government of India (RC)

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To

The Principal Secretary of the States (Gujarat, Maharashtra, Rajasthan, Haryana, Karnataka and Punjab)

Copy for information to:-

PPS to Secretary (RD)/PPS to SS&FA/PPS to JS(RC), Ministry of Rural Development.

Copy to

All Directors ARDA

**Proceeding of the Regional Review Meeting for the State of Gujarat, Maharashtra, Rajasthan, Haryana, Karnataka and Punjab held on 5<sup>th</sup> October, 2018 at Ahmedabad, Gujarat**

A one day regional meeting to review the progress of implementation of PMGSY programme in Gujarat, Maharashtra, Rajasthan, Haryana, Karnataka and Punjab was held on 5<sup>th</sup> October, 2018 at Ahmedabad, Gujarat. The meeting was chaired by Joint Secretary (RC), MoRD & DG, NRIDA, Government of India. Meeting was attended by senior officers from MoRD, NRIDA and the States of Gujarat, Maharashtra, Rajasthan, Haryana, Karnataka and Punjab.

At the outset, Shri S.B. Vasava, Secretary, R&B Department, Govt. of Gujarat welcomed the JS (RC), MoRD, officers of MoRD, NRIDA and participating States. He mentioned that it is a privilege to host this Regional Review Meeting of PMGSY in Ahmadabad. He briefed about progress made by Gujarat under PMGSY. State has already completed all road works (98.63%) sanctioned under PMGSY-I and PMGSY-II except few kilometres of road length. Under PMGSY, 3,757 unconnected eligible habitations have already been connected in Gujarat. He further informed that Govt. of Gujarat has made an estimated total investment of Rs. 10,000 crore in three years for the road projects executed under MMGSY (Mukhya Mantri Gram Sadak Yojana) in the State. Under this scheme, 6000 km road length has been constructed. He informed that PMGSY-III will definitely improve the rural infrastructure of the country.

JS (RC), MoRD & DG, NRIDA thanked the GSRRDA for organising Regional Review Meeting at Ahmadabad. DG, NRIDA informed that under PMGSY-III, participating States are eligible for first sanction in the country. Cabinet note on PMGSY III has already been approved by Ministry of Finance and the Guidelines are in the final stage.

Speaking about GIS, DG, NRIDA informed that GIS mapping to be given high priority as it is primary criteria for sanction of road works under PMGSY-III. All layers should be on GIS. DG, NRIDA also emphasized that all efforts should be made to achieve the targets of 61,000 km road length and 19,725 habitations fixed for 2018-19. Under PMGSY-II, approx. 32,000 km road length has already been sanctioned.

DG, NRIDA presented an overview to the progress made in the implementation of PMGSY, including pending works of more than 4 years, status of unawarded works, Green Technology as well as quality related issues of the programme. DG, NRIDA further suggested the necessity of the close monitoring of physical progress, reducing time taken for tender and award of works and the important role to be played by the States of Maharashtra and Rajasthan in achieving the national target for 2018-19. The States were told that the monthly achievements were not at all in consonance with the monthly targets fixed or the commitment given by the States. For the next six months, the States would require to put in more efforts to achieve the targets. All the works are required to be awarded on priority basis to achieve the target of PMGSY-I by March 2019 and PMGSY-II, LWE by March 2020. In the participating States, almost all the works have already been completed by Gujarat, Haryana and Karnataka of PMGSY-I and PMGSY-II and they are eligible for transition to PMGSY-III. Maharashtra (38 long span bridges and 100 roads) and Rajasthan (103 roads) have long pending road works and States were advised to complete these works by March, 2019. The works of 100 roads and 38 bridges are stalled due to forest clearance issue and the Govt of Maharashtra was advised to either obtain necessary forest clearance from the competent authority and resolve the issue by 31st December, 2018 or send proposal for dropping of such works to the Ministry. States were also advised to submit realistic month-wise completion plan of more than 4 years old works and also follow up with concerned PIUs and contractors.

DG, NRIDA highlighted physical progress made under PMGSY-II by the participating States. Only Rajasthan (60% road length completed of total sanctioned length of 3,464 km) is lagging behind. The state advised to speed up the execution of works.

As regards financial progress, DG, NRIDA advised the states to liquidate unspent balance and raise demand for due installment. In case of Rajasthan, it was decided that annual allocation of RS 200 crore indicated for FY 2018-19 may be withdrawn because the state has unspent balance of Rs. 684.1 crore which is sufficient to meet its expenditure for ongoing works. Punjab was also suggested to spend the fund already allocated to them and raise the demand for programme fund in FY 2018-19. Maharashtra was also directed to spend the unspent balance of Rs. 389.51 crore as early as possible. Maharashtra assured that they will be able to spend the amount by December end.

DG, NRIDA also briefed about progress achieved by the participating States under Green Technology during 2018-19. All States, except Punjab have made slow progress against the target fixed for them. States were advised to direct the concerned officials that appropriate action may be taken to expedite the road works under R&D category so as to achieve the targets for the year 2018-19. PIU-wise target may be set based on R&D length sanctioned and this should be reviewed on regular basis in order to achieve the target and uploading of such data regularly on the OMMAS also. The achievement of R&D targets is also one of the criteria for award of Incentive Fund under PMGSY.

DG, NRIDA briefed about works sanctioned under Road Connectivity Project for Left Wing Extremism (RCPLWE). Maharashtra was advised to quickly award these works (10 roads covering length of 165.81 km and 33 bridges) under RCPLWE.

DG, NRIDA further briefed about implementation of GIS mapping of roads and informed that except Punjab and Maharashtra, all States have been hosted on Geospatial Rural Road Information System (GRRIS). GIS mapping is a pre-requisite for PMGSY-III planning. Punjab and Maharashtra have been advised to submit the compliance of all data gaps by 30<sup>th</sup> October, 2018. States were advised to direct the concerned PIUs to upload the accurate length of road constructed on OMMAS. Length deviations, alignment deviation and habitation locations will be properly checked through this application and therefore states should use this satellite imagery for road audit. It is beneficial for pre-post, length and alignment deviation analysis also. Around 10,000 km length's deviation found by the NRSC and NIRD, Hyderabad against the sanctioned length uploaded by the States. These works with deviations will be sent to SRRDA for clarification. A detailed advisory for use of satellite imagery for road audit will be issued in this regard by NRIDA shortly.

DG, NRIDA opined that the percentage of unsatisfactory works in Maintenance should be mandatorily limited to 15% as per national standard. There is a need to evolve a dedicated system within SRRDA to closely monitor the periodic and routine maintenance of completed PMGSY projects so that the 'unsatisfactory' grading of roads under maintenance period is substantially reduced. States were advised to earmark the fund for post 5 years as well as post 10 years for the road works constructed under PMGSY for maintenance. Maharashtra has been advised to expedite the formulation and notification of State specific Policy on Maintenance of Rural Roads.

DG, NRIDA also highlighted the revised parameters and weightage percentage of Financial Incentives given to the States during 2018-19. As per revised parameters, 30% weightage will be given on maintenance (Expenditure on Maintenance of roads within Defect Liability Period, Length renewed during post DLP) and 10% weightage will be for Inspection of maintenance work-NQM inspection. States were also advised that after five year DLP; roads should be maintained by SRRDA itself for better monitoring and maintenance rather than transferring to other departments. States were advised to submit the details of road works transferred to Zilla Parishad. Incentive money can be used for periodic maintenance of PMGSY roads. During discussion, Karnataka informed that state does not have a separate budget head for maintenance of PMGSY roads post DLP. Taking cognisance of the issue, JS (RC) directed to write a letter to the state govt for making provision of a separate budget head for maintenance of rural roads post DLP in the state budget.

A brief overview of the deliberations, issues discussed and decision taken are given below:

Issues	Discussions	Decisions Taken	Action to be Taken by
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<p><b>Status of work unawarded and balance length</b></p>	<p>DG, NRIDA highlighted the issue of unawarded works and balance length and also uploading of the awarded works on OMMAS. This would enable the States to achieve the preponed Targets of PMGSY. Maharashtra and Rajasthan have highest balance road length of 1,081 km and 1,841 km respectively for completion amongst the participating States. Chief Engineer, SRRDA, Rajasthan informed that out of total 1,841 km balance length, 1,400 km length will be achieved. Chief Engineer, SRRDA, Punjab informed that out of total balance 110.44 km length, 105 km length will be constructed and remaining length will be proposed for dropping. As per OMMAS, 174 works (112 roads covering length of 485.54 km and 62 bridges) have been unawarded in Maharashtra. Chief Engineer, Maharashtra informed that maximum number of works is related to Gadchiroli district which is naxal affected. Chief Engineer assured that within one month's time all balance bridge works will be awarded.</p>	<p>States quickly tender and award the PMGSY works, which have been sanctioned in the recent past and also upload on OMMAS. States should submit proposals for dropping. Govt of Maharashtra was advised to either obtain necessary forest clearance from the competent authority and resolve the issue by 31st December, 2018 or send proposal for dropping of such works to the Ministry</p>	<p>Maharashtra and Rajasthan</p> <p>Maharashtra, Rajasthan, Punjab/ MoRD</p>
<p><b>Status of RCP LWE Project</b></p>	<p>Maharashtra has sanctioned 10 roads covering length of 165.81 km and 33 bridge works. As per OMMAS, no works has been awarded. Chief Engineer informed that out 10 road works, 8 got response and 2 works have been awarded. Out of 33 bridge works, 17 got response and none has been awarded yet.</p>	<p>State has been advised to expedite the award process. Award process should be lesser than 45 days.</p>	<p>Maharashtra</p>
<p><b>Pending works of &gt;4 years old</b></p>	<p>Timely completion of works which are more than 4 years old. Chief Engineer, Maharashtra informed that out of 100 works, 31 road works are pertaining to naxal affected Gadchiroli district and 17 road works of Nandurbar (2012-13) district which is held up due to forest clearance. 38 bridge works will be completed by March, 2019. 65 road works covering length of 370 km of PMGSY-I will be completed by March, 2019.</p>	<p>States have been advised to give immediate attention towards completion of roads which are more than 4 years old and it was informed that the spill over financial liability of such works beyond March 2019 will have to be borne by the State, except in those cases where the pendency is due to the litigation of non-issuance of forest clearance. Further, States have been advised, if States are not in a</p>	<p>All SRRDA/ MoRD</p>

	Chief Engineer, Rajasthan informed that out of 103 pending road works, 71 works already de-sanctioned and proposal of 55 works pending with MoRD.	position to complete these works by March 2019, it is better to drop these works otherwise should be completed by State fund.	
<b>PMGSY-II</b>	<p>Gujarat, Haryana, Karnataka, Maharashtra, Punjab have been completed 97%, 100%, 98%, 97%, 91% length respectively. Rajasthan has completed only 60% length against the sanctioned length of 3,464 km. Chief Engineer assured that 300 km, 230 km, 300 km, 100 km and 200 km will be constructed during Oct. 18 to March, 19.</p> <p>Chief Engineer, Maharashtra assured that balance road length (72 km) will be completed by end of March, 2019.</p> <p>Chief Engineer, Punjab informed that out of balance 120 km length, 57 km length proposed for dropping.</p>	<p>State of Rajasthan needs to expedite the progress.</p> <p>State of Punjab should submit proposal for dropping.</p>	<p>Rajasthan</p> <p>Maharashtra</p> <p>Punjab</p>
<b>Physical Progress</b>	<p>Year-wise project sanctioned, completed and balance yet to be completed under PMGSY-I and PMGSY-II was discussed with participating States on the basis of data uploaded on OMMAS.</p> <p>It is observed that larger number of incomplete works is particularly those roads which are more than 4 years.</p> <p>Length to be constructed during 2018-19.</p>	<p>States were asked to ensure quick award of unawarded works. Submit the realistic stage-wise completion plan of the pending road works. States were also advised to complete these works by March, 2019 after that no further funds would be released to States for completion of these old road works. Dropping proposals should be submitted to MoRD at the earliest.</p> <p>States except Gujarat, Haryana, Karnataka and Punjab should increase pace of execution of works within remaining six months for achieving the target by March 2019.</p>	<p>All SRRDAs</p> <p>Maharashtra/ Rajasthan</p>

	<p>Award Status as per OMMAS under RCPLWEA in the State of Maharashtra.</p> <p>As regards Habitation connectivity, Physical and Financial progress of LWE district of Maharashtra, 76% road length has been constructed and 74% of value of projects cleared (Rs. 327.94 crore) has been spent by the State.</p>	<p>State was advised to quickly award 10 roads covering length of 165.81 km and 33 bridge works.</p> <p>State was advised to speed up the progress and complete the balance length and March, 2019 and also increase pace of expenditure in a time bound manner.</p>	<p>Maharashtra</p> <p>Maharashtra</p>
<p><b>Maintenance status</b></p>	<p>Maintenance fund required as per Contract, amount credited in account of SRRDA and amount utilized by SRRDA during the last five years and current year.</p> <p>Gujarat, Maharashtra, Rajasthan, Haryana, Karnataka and Punjab have utilized 91%, 84%, 37%, 82%, 64% &amp; 71% fund for maintaining the roads respectively. Based on NQM inspections, 8.67%, 19.01%, 20.11%, 6.25%, 13.02% &amp; 9.52% Unsatisfactory works respectively found in these States.</p> <p>It was observed that the required maintenance funds are not being credited by the State of Rajasthan during 2017-18 &amp; 2018-19. States have sufficient fund for maintenance of roads but pace of expenditure is less.</p> <p>Karnataka informed that there is no provision of separate budget head for maintenance purpose in state budget.</p>	<p>States were advised to credit sufficient funds for maintenance purposes post DLP. States were also advised to increase the pace of expenditure on maintenance activities.</p> <p>JS(RC) has directed to write to state requesting to make separate budget head for maintenance of rural roads post DLP in state budget.</p>	<p>Rajasthan, Karnataka and Punjab</p> <p>Rajasthan</p> <p>MoRD/ Karnataka</p>

<p><b>Quality Control Mechanism</b></p>	<p>Works not inspected even once in the Completed and Ongoing category under 2<sup>nd</sup> tier quality mechanism. As per OMMAS, for 4 road works out of 14, payment has been made worth more than Rs. 1 lakh in Gujarat, 9 road works out of 38 works of Maharashtra, 9 works out of 112 works of Rajasthan. Chief Engineer, Maharashtra assured all 38 road works will be inspected by end of Oct. 18.</p> <p>Director (P-III &amp; I/c P-I) highlighted about pending ATR w.r.t Completed as well as Ongoing works in the States. 5 ATRs (1 ATR of "U" and 4 ATRs of "SRI") of completed works of Gujarat, 3 ATRs (all "SRI" category) of ongoing works of Maharashtra. Out of 9 ATRs (8 ATRs of "U" category and 1 ATR of "SRI" of completed work and 38 ATRs of ongoing works of Rajasthan (27 ATRs of "U" and 11 ATRs of "SRI"). In Haryana and Punjab only 1 ATR of "SRI" category of ongoing works. Karnataka has no pending ATRs.</p> <p>Based on the NQMs observations, CQC pointed out that the poor maintenance of rural roads in these States is a cause of serious concern. 10.45% in Gujarat, 24.60% in Maharashtra, 24.09% in Rajasthan, 11.76% in Haryana, 17.09% in Karnataka and 9.09% in Punjab.</p>	<p>All SQCs except Haryana, Karnataka and Punjab have been advised to inspect all pending work where no inspection has been done immediately.</p> <p>States officials have been directed to submit the ATRs along with relevant documents within timeline and more focus needs to be given to ATRs of ongoing works.</p> <p>Further, CQC requested to all CEs to give their personal attention and ensure that ATRs pending for more than five years should be submitted to NRIDA otherwise NRIDA has no option to notify such works of non-rectifiable nature.</p> <p>States should give priority for SRI nature ATRs and submit within one month's time to NRIDA.</p> <p>States should closely monitor the periodic and routine maintenance of completed PMGSY works, so that the "Unsatisfactory" grading of roads under maintenance period is substantially reduced.</p>	<p>Gujarat, Maharashtra and Rajasthan</p> <p>Gujarat, Maharashtra, Rajasthan</p> <p>All SQCs</p>
<p><b>Complaints received in NRRDA during 2017-18 &amp; 2018-19</b></p>	<p>ATR pending with State of NQM inspection.</p>	<p>Only Maharashtra has 1 ATR pending of NQM inspection held on 2.5.2017. State was advised to submit the report.</p>	<p>Maharashtra</p>

<b>Complaints received on Meri Sadak App.</b>	Director (P-III), NRIDA informed that the complaints accepted through Meri Sadak Mobile App for the period from 20.07.15 to 01.10.2018 are 514 of Gujarat, 1355 of Maharashtra, 1409 of Rajasthan, 533 of Haryana, 397 of Karnataka and 382 of Punjab most of the complaints are of Poor Quality of roads.	States were advised to dispose off these complaints on time bound manner. SQCs should analyse these complaint and take corrective measures within one month.	All SRRDAs
<b>Finance &amp; Accounts Issues</b>	Pending final bills, Outstanding advances, Outstanding Liabilities, Diversion of Fund, Non-availing of Income Tax Exemption, Balance standing from last 3 years on account of Unpaid bills/credit etc., Adverse balance shown under Central Administrative Expenses Fund, Unauthorized head Special Works, Heavy balance in Saving Bank Account, , Audited Balance Sheet of Programme Fund is not matching with OMMAS Balance Sheet. Liquidated Damages not Levied on delay completion of works.	States were advised to settle the pending final bills (29 works of Gujarat out of which 24 are pending for more than 6 months, 1 work of Haryana which is pending for more than 6 months, 4 works of Karnataka, all 4 works are pending for more than 6 months, 132 works of Maharashtra out of which 100 are pending for more than 6 months, 75 works of Punjab out of which 45 are pending for more than 6 months and 176 works of Rajasthan out of which 163 are pending for more than 6 months). No further payment will be released from MoRD for the works which are pending for more than six months.  All financial issues pointed out in Balance Sheet 2016-17 should be settled. Wrong entries should be rectified.  For Release of instalment, States should submit compliance to MoRD.	All SRRDAs
<b>Pending Grievances on CPGRAMS Portal</b>	Age-wise pendency of Grievances received on "CPGRAMS Portal" was also discussed during the meeting. Out of six participating States, only 2 cases pending between 61-180 days with Karnataka, 1 case each with Maharashtra and Rajasthan.	States have been advised to dispose off these grievances in the time bound manner.	Karnataka, Maharashtra and Rajasthan

The meeting ended with vote of thanks to the Chair.

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